

**CITY OF ALLENTOWN**  
**PENNSYLVANIA**

**ANNUAL COMPREHENSIVE**  
**FINANCIAL REPORT**



**MATT TUERK**  
**MAYOR**

**BINA PATEL**  
**DIRECTOR OF FINANCE**

**ERIKA STROHLER**  
**TREASURY & ACCOUNTING MANAGER**

**Michael Sinclair – Accountant**  
**Sheri Young – Accountant**

**Melody Sajeski – Accountant**  
**Xuemei Lu – Accountant**

**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023**

**CITY OF ALLENTOWN, PENNSYLVANIA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2023**



**MAYOR**

Matt Tuerk

**CITY COUNCIL**

Daryl Hendricks, President  
Cynthia Y. Mota, Vice President  
Candida Affa  
Ce Ce Gerlach  
Santo Napoli  
Natalie Santos  
Ed Zucal

**CITY CONTROLLER**

Jeff Glazier

**CITY SOLICITOR**

Jack Gross

Bina Patel, Director of Finance  
Erika Stroehler, Treasury and Accounting Manager

Maher Duessel, Certified Public Accountants

**This Report was prepared by  
The Department of Finance  
Erika Stroehler, Treasury and Accounting Manager**

## PERTINENT FACTS ABOUT THE CITY OF ALLENTOWN

### GENERAL

The City of Allentown is the county seat of Lehigh County and, with 125,845 residents, according to the U. S. Census Bureau 2020 estimate, ranks as Pennsylvania's third largest fastest growing major city. The Allentown-Bethlehem Metropolitan Statistical Area, comprised of Carbon, Lehigh and Northampton counties is the third largest urbanized area in the Commonwealth, with population estimated at 821,623. The City is strategically located within a 300-mile radius of the larger metropolitan areas on the eastern seaboard of the United States.

### CITY GOVERNMENT

On April 23, 1996, the voters of the City of Allentown adopted a Home Rule Charter pursuant to the Home Rule Charter and Optional Plans Law, Act of April 13, 1972, P.L. 184, as amended, 53 P.S. Sections 2901 et seq. The City's Home Rule Charter took effect on the first Monday of January 1997. An elected Mayor with a four-year term serves as the chief executive of the City. A seven-member part-time City Council elected at large for four-year staggered terms, forms the legislative branch of the City government. The other elected City official is the City Controller who serves a four-year term. The City Council holds regular public meetings, at least twice a month, usually the first and third Wednesday of each month, in order to enact legislation in the form of ordinances and resolutions.

### INDUSTRIES/LABOR FORCE

The Allentown area remains an attractive location for new and existing businesses. Several major corporations, including, ADP, Air Products and Chemicals, Inc., PPL and Mack Trucks have selected Lehigh County as their headquarters or as the location of significant operations. Other major industries include health care services, apparel, electrical and electronic equipment, and fabricated metal products. Investments have remained strong in Allentown and the Lehigh Valley area relative to the state and northeast as a whole.

### TRANSPORTATION

Interstate 78, U.S. Routes 22, 222 and 309 and several state highways radiate from the City and the Lehigh Valley and provide access to the major markets and ports of the East. The Northeast Extension of the Pennsylvania Turnpike is located approximately three miles west of the City. Railroads serving the Lehigh Valley area include the Consolidated Rail Corporation and the Canadian Pacific Railroad. Allentown is a regional center for commercial freight rail traffic, currently from Norfolk Southern Railway and R.J. Corman Railroad Group.

### AMENITIES

The City of Allentown is home to a variety of cultural, recreational and educational facilities including two colleges, satellite locations on Hamilton Street for three more universities, a AAA minor league baseball stadium, multiple museums, theater companies, orchestras, and bands. The 10,000 seat PPL Arena serves as home to the Lehigh Valley Phantoms of the American Hockey League. It is also a popular concert venue. The City continues to maintain 2,000 acres of park land, well above the national average.

# CITY OF ALLENTOWN

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YEAR ENDED DECEMBER 31, 2023

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# INTRODUCTORY SECTION



**Bina Patel**

Director of Finance

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October 16, 2024

Honorable Mayor, Members of City Council,  
and citizens of Allentown, Pennsylvania

Herewith, the Finance Department submits the City of Allentown's Annual Comprehensive Financial Report (ACFR) for the year ending December 31, 2023. In that it is the City's responsibility to ensure accuracy of the data, the disclosures, and fairness of the overall financial picture presented here, the data presented is accurate in all material respects. The report is presented in a manner befitting the actual financial position of the City, its operations, and the net position of its funds. The report is the clearest and most accurate resource for any elected or appointed official, employee, creditor, and any other party interested in the fiscal situation of the City.

The Annual Comprehensive Financial Report is presented in four sections: Introductory, Financial, Statistical, and Appendix. The introductory section includes this transmittal letter and the government's organizational chart listing principal officials. The financial section includes the management's discussion and analysis, basic financial statements, combined and individual fund financial statements and schedules, and component units' (the Allentown Parking Authority and the Allentown Redevelopment Authority) financial statements. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The City provides a full range of municipal services including public safety, sanitation, the construction and maintenance of streets, traffic signals, storm sewers and other infrastructure. The City is well known for its first-rate parks and recreation, municipal swimming pools and a golf course. The City offers a host of community and economic development programs, including special events planning, like Lights in the Parkway and Blues Brews and Barbecues, as well as business attraction and retention, planning, zoning, inspections, and the preservation of historic architecture. The City is also unique among similar cities of the third class in Pennsylvania, in that it staffs its own full-service health bureau, which offers a myriad of public health services to the community.

This report has been prepared in accordance with Generally Accepted Accounting Principles (GAAP) for governments as promulgated by the Government Accounting Standards Board (GASB). The financial statements of the reporting entity include those of the City of Allentown, Pennsylvania (City) (the primary government) and its Component Units. The Component Units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The Component Units, in accordance with GAAP, have been included in the financial

reporting entity as discretely presented Component Units.

## FINANCIAL INFORMATION

Internal Controls: Management of the City is responsible for establishing and maintaining an internal control designed to ensure that the assets of the City are protected from loss, theft, or misuse, and that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. This report includes a Management Discussion and Analysis (MD&A) section that provides an analysis of the City's financial condition for 2023.

Budgetary Controls: The City also maintains budgetary controls intended to ensure compliance with legal provisions embodied in the annual appropriated budget as approved by City Council. Activities of the General Fund, certain Special Revenue Funds, and the Debt Service Fund are included in the annual appropriated budget. Project-length financial plans are adopted for the Capital Projects Funds. The City Charter requires the City's legal level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) to be established at the fund level. As a management control, the Finance Director has the power to authorize the transfer of any unexpended balance up to \$10,000 between accounts within a fund, thereby lowering the practical level of budgetary control to the account level. As an additional level of control, transfer amounts from \$5,001 to \$9,999.99 are reviewed and approved the City Controller. Transfers exceeding \$10,000 must be approved by City Council.

Encumbrance Accounting: The City maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Estimated purchase amounts are encumbered prior to the release of purchase orders to vendors. Purchase orders which result in an overrun of approved appropriation balances are not released unless sufficient unencumbered funds are available for transfer in accordance with the City's Administrative Code or, in the absence of such available funds, until a supplemental appropriation is approved by City Council from the respective unappropriated fund balance.

## OTHER INFORMATION

The City's Administrative Code requires that an annual audit of the books of accounts, financial records, and transactions of the City be performed by independent certified public accountants. The accounting firm of Maher Duessel was selected by City Council to perform the annual audit for fiscal years 2022 through 2024. In addition, various bond indentures also require such an audit. The City has complied with this requirement, and the auditor's opinion has been included in this report.

In 2023, the City continued to amass free cash flow in the General Fund and the Golf Fund. The receipt of the federal stimulus funds of \$57,132,604 through the American Recovery Plan Act has contributed to the financial strength. The General Fund revenues were stronger than budgeted due to contributions from the City's Earned Income Tax, Business Privilege Tax, Local Services Tax, Permits & Licenses, Charges for Services, and Investment Income. Despite increase in costs to do the City business, the City department heads have effectively managed expenses with their

dedication and strategic focus, resulting in the General Fund expenditure savings of 9%. Our long-standing practice of monitoring performance of budgeted versus actual expenditures and revenues on a monthly basis has helped in adjusting current year expenditures to preserve cash for the future years. We have taken steps to achieve a more structurally balanced budget.

As of December 31, 2023, the City's bond rating with Moody's Investors Services was A3, with a stable outlook. The City received a revised rating outlook from A (negative) to A (stable) on its General Obligation bonds from S&P Global Ratings.

Acknowledgments: The City is more than admirably served by the professionals in the Finance Department, who perform such services as budgeting, administration, accounting, reporting, payroll, accounts payable, fixed assets, procurement, contract management, risk, employee benefits, safety, workman's comp, property taxes, solid waste and stormwater utility fee collection, accounts receivable, pension management, business regulation and taxation, cashiering, delinquent collections, property levies, municipal liens, bankruptcy processing, capital planning, and others not mentioned.

We would also like to thank the Mayor, City Council, and the City Controller for their continued support in planning and conducting the financial operations of the City in a responsible, progressive, and professional manor.

Sincerely,



Bina Patel  
Director of Finance



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Allentown  
Pennsylvania**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

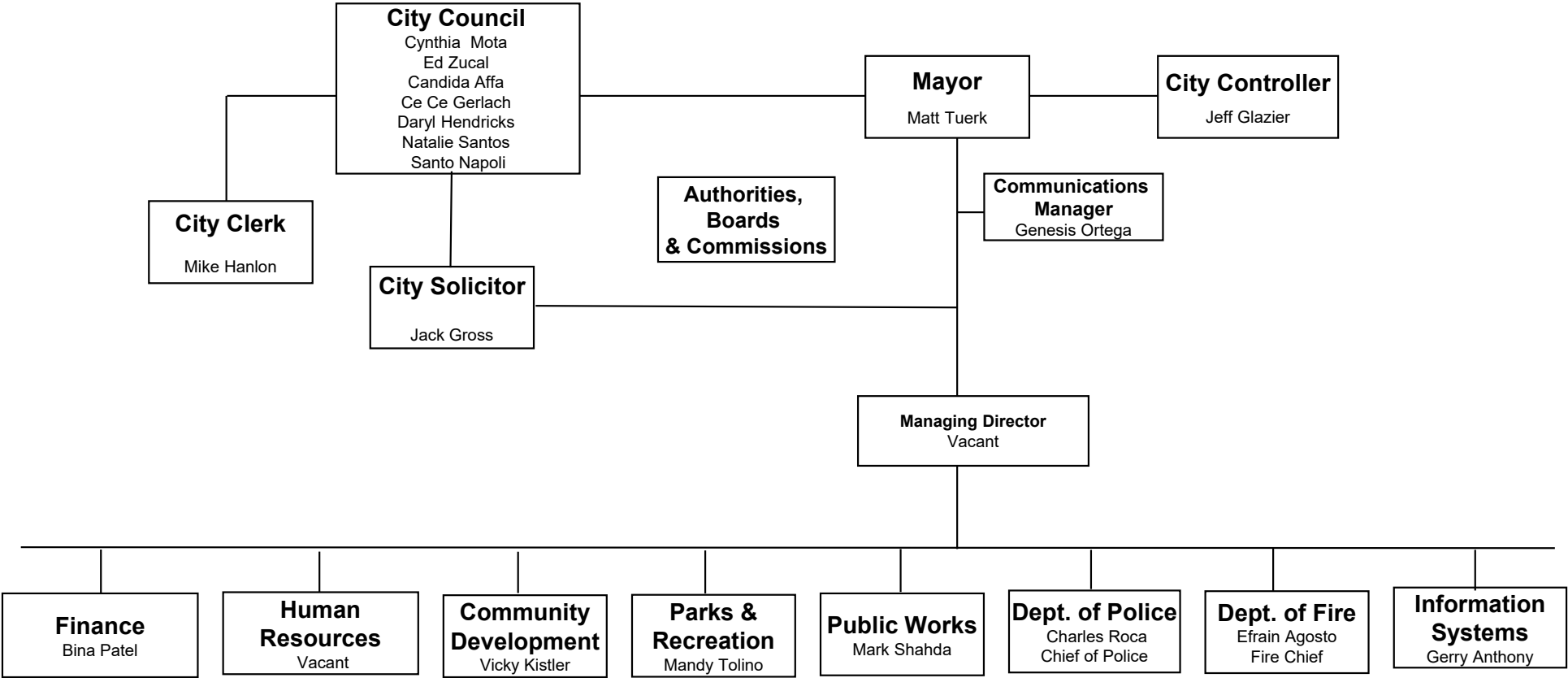
December 31, 2022

*Christopher P. Morrill*

Executive Director/CEO

# City of Allentown

## 2023 Organizational Chart



## Independent Auditor's Report

**The Honorable Matt Tuerk, Mayor and Honorable Members of City Council  
City of Allentown, Pennsylvania**

### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Allentown, Pennsylvania (City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Allentown Parking Authority, which represent 97 percent, 91 percent, and 92 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Allentown Parking Authority are based solely on the report of the other auditors.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The financial statements of the Redevelopment Authority of the City of Allentown and the Allentown Parking Authority were not audited in accordance with *Government Auditing Standards*.



### **Emphasis of Matter – Restatement of Net Position for Aggregate Discretely Presented Component Units**

As described in Note 18 to the financial statements, the Redevelopment Authority of the City of Allentown restated its net position as of January 1, 2023, to correct errors. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare

the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information listed in the table of contents. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Maher Duessel*

Harrisburg, Pennsylvania  
October 16, 2024

**CITY OF ALLENTOWN, PENNSYLVANIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS**

---

**INTRODUCTION**

This Management Discussion and Analysis (MD&A) presents a narrative overview and analysis of the financial activities of the City of Allentown (City) for the year ended December 31, 2023. We recommend that it be read in conjunction with the accompanying basic financial statements and notes to financial statements to obtain a thorough understanding of the City's financial condition on December 31, 2023. Additional information is provided in the Transmittal Letter preceding this MD&A which can be found on pages i-iii of this report. This discussion focuses on the City's primary government. Component units, unless otherwise noted, are not included in this discussion.

**FINANCIAL HIGHLIGHTS**

On June 6, 2022 the City received the second tranche of the Coronavirus Local Fiscal Recovery Fund (SLFRF) in the amount of \$28,566,302 from the President Biden's signing into law the American Rescue Plan Act of 2021 (ARPA) on March 11, 2021, which among other things, enacted Section 9901.603, or the Coronavirus Local Fiscal Recovery Fund ("SLFRF"). This provision specifically allocated \$45,570,000,000 to metropolitan cities, including the City of Allentown (the "City"), "to mitigate the fiscal effects stemming from [COVID-19]." Also in March 2021, the U.S. Department of the Treasury ("Treasury") estimated that the City would receive \$57,132,604 in SLFRF funds in two equal tranches (\$28,566,302), one in 2021, and one in 2022.

In 2023, City Council passed Ordinance No. 15890 funding total of \$6,750,000 from the second tranche: additional \$2,100,000 for water mains, and \$4,650,000 for the water filters projects. Because the City did not have to finance these long overdue water and sewer investments, the rate payers received crucial infrastructure support without the crunch of additional debt service, which had historically driven up Allentown's water and sewer rates.

Also, in 2023 Ordinance No. 15874 allocated \$1,200,000 to Irving Swimming Pool project, and Ordinance No. 15954 allocated \$275,000 to the Dixon Street Pedestrian Bridge project. Additional \$4,000,000 were allocated to non-profit organization (subrecipient). \$1,000,000 to the Allentown Economic Development Corporation (AEDC), Marcon Properties LLC to mitigate increase in manufacturing facility construction costs, \$1,000,000 to HDC-Mid Atlantic's 1528 West Hamilton Street affordable housing project via Ordinance No. 15886, and \$2,000,000 to Cortex Residential project for affordable housing in the Walnut Square Apartments at 40 South 8<sup>th</sup> Street via Ordinance No. 15927.

Finally, among these other investments, City Council allocated \$1,600,00 in 2021, \$1,450,000 in 2022, and \$6,800,000 in 2023 respectively to provide public safety services due to the reduction in revenue experienced by the pandemic. According to the revenue replacement formula available in the Interim Final Rule, which used a 5.2% growth adjustment, the City calculated that it had the capacity to use between 60%-70% of its total SLFRF to replace revenue reduced by the pandemic.

As of December 31, 2023 total of \$42,331,216 of ARPA funds have been allocated to various projects. Ordinance 15764 allocated \$17,810,000 in 2021 of the first tranche to predominately fund

capital projects, with an eye towards relieving future debt service, and pledged an additional \$5,496,216 in 2022, and \$19,025,000 in 2023 to complete the partially funded projects, which should be fully funded and expended within the next two fiscal years.

The City continued to post solid budget surpluses across several funds in 2023, and to add to its cash reserves. The City was aided by better-than-expected revenue inflows. Aided by strong tax collections, charges for services, Investment Income and receipt of operating and capital grants.

The Real estate property tax rates remained the same in 2023. The City's assessed land value for property taxes at the close of 2023 was \$793,396,800 taxable at a rate of 23.5376 mills. The assessed building value was \$4,559,871,500 taxable at a rate of 4.4528 mills. The gross tax levy entering 2023 was, therefore, 7.28 mills on real property in the City.

The resident EIT rate for 2023 was 1.975%, with 0.5% going to the Allentown School District and 1.475% retained by the City. The non-resident EIT rate was 1.28%, of which the City retains 0.28% in most instances, and transfers 1% to the employee's resident municipality.

The City again demonstrated an ability to provide governmental services at a cost lower than budgeted for. While debt service and the minimum municipal obligation for our pension funds remained predictable, costs for services, rates, materials, and supplies came in well under budget. The City's governmental revenues finalized at \$182,578,059 while governmental expenditures were \$168,278,300 to close 2023. This surplus added \$15 million to the General Fund balance.

The City's proprietary funds performed well during 2023. The Golf Fund in particular, aided by a short-term interest-free loan from the General Fund in 2021 of \$375,000 repayable in equal installments over three fiscal years. The purpose of the loan was to fund a capital improvement feasibility study, as well as some improvements to the driving range, cartways, and other areas. The fund had an operating surplus.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of this report consists of four parts:

- Management's discussion and analysis (this section)
- Basic financial statements (including notes)
- Required supplementary information
- Supplementary information

Management's discussion and analysis is a guide to reading the financial statements and provides related information to help the reader to better understand City government. The basic financial statements include notes that provide additional information essential to a full understanding of the financial data provided in the government-wide and fund financial statements. Required supplementary information is provided on the City's pension and other postemployment benefit plans and budget-to-actual figures for the General Fund. In addition to these required elements, an optional supplementary section is included with other statements that provide particulars about nonmajor funds.

The basic financial statements present two different views of the City.

- *Government-wide financial statements*, the first two statements, provide a broad overview of the City’s overall financial status, as well as the financial status of the City’s component units, in a manner similar to private-sector business.
- *Fund financial statements*, the remaining statements, focus on individual parts of City government. They provide more detail on operations than the government-wide statements. There are three types of fund financial statements:
  - *Governmental fund statements* show how general government services, such as public safety, were financed in the short term, as well as what remains for future spending.
  - *Proprietary fund statements* offer short-term and long-term financial information about the activities the City operates like a business, such as the Solid Waste Fund.
  - *Fiduciary fund statements* reflect activities involving resources that are held by the City as a trustee or agent for the benefit of others, including the City’s retirement plans. Fiduciary funds are not reflected in the government-wide statements because the resources cannot be used to support the City’s programs.

Table A-1 shows how the various parts of this annual report are arranged and relate to one another.

**Table A-1: Annual comprehensive financial report arrangement and relationship flowchart**

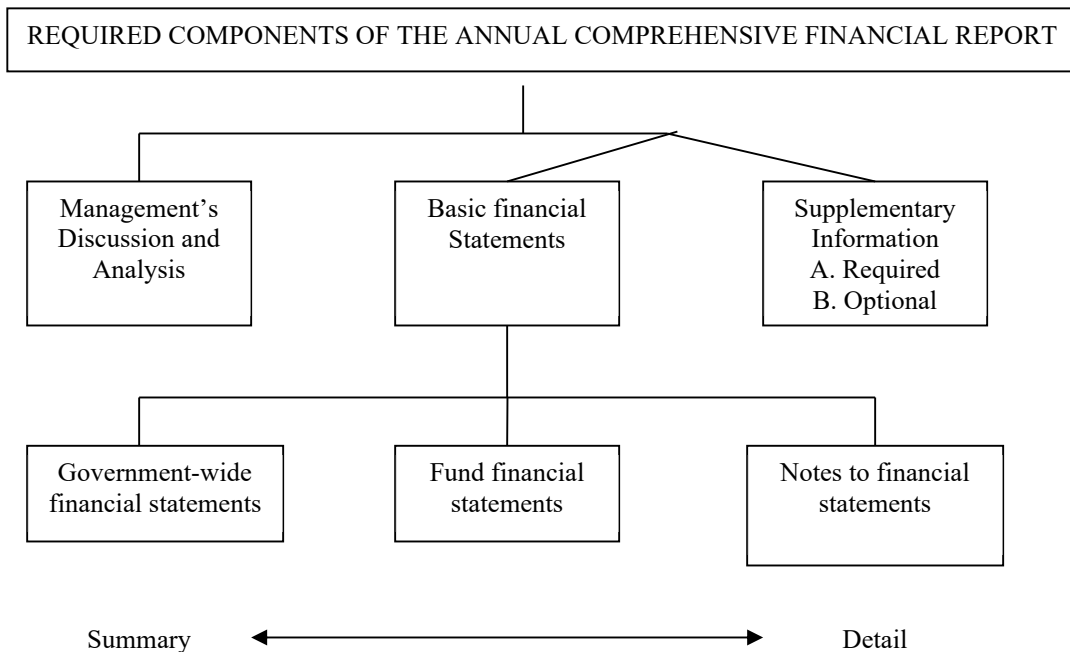


Table A-2 summarizes the major features of the City’s financial statements, including the area of the City’s activities they cover and the types of information they contain.

**Table A-2: Major features of the government-wide and fund financial statements**

	<b>Government-wide statements</b>	<b>Fund financial statements</b>		
		<b>Governmental</b>	<b>Business-Type</b>	<b>Fiduciary</b>
<b>Scope</b>	Entire entity and component units (except fiduciary funds)	The day-to-day operating activities of the City, such as public safety and public works	The business-type activities of the City, such as the Solid Waste Fund	Instances in which the City administers resources on behalf of others, such as the employee pension plans
<b>Required financial statements</b>	<ul style="list-style-type: none"> <li>• Statement of net position</li> <li>• Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement revenues, expenditures, and changes in fund balance</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of net position</li> <li>• Statement of revenues, expenses, and changes in net position</li> <li>• Statement of cash flows</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of fiduciary net position</li> <li>• Statement of changes in fiduciary net position</li> </ul>
<b>Accounting basis and measurement focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources measurement focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
<b>Type of asset and liability information</b>	All assets and liabilities, both financial and capital, short-term and long-term	Current assets and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both financial and capital, short-term and long-term; funds do not contain capital assets, although they can
<b>Type of inflow and outflow information</b>	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during the year or soon thereafter; expenditures when goods or services have been received and the related liability is due and payable	All revenues and expenses during year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

The remainder of this overview explains the structure and contents of the government-wide and fund financial statements.

### **Government-wide financial statements**

Government-wide financial statements report information about the City as a whole using accounting methods similar to those used by private-sector companies.

- The statement of net position includes all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except fiduciary funds, with the difference reported as net position. This statement serves a purpose similar to that of the balance sheet of a private-sector business.
- The statement of activities focuses on how the City's net position changed during the year. Because it separates program revenue (revenue generated by specific programs through charges for services, grants, and contributions) from general revenue (revenue provided by taxes and other sources not related to a particular program), it shows to what extent each program has had to rely on local taxes for funding.

All changes to the net position are recorded using the accrual method of accounting, which requires that revenues be recorded when they are earned and expenses be recorded when the goods and/or services are received, regardless of when cash is received or paid.

Net position is one way to measure the City's financial position. Over time, increases or decreases in the City's net position are one indicator of whether the City's financial position is improving or deteriorating. However, other non-financial factors such as changes in the City's real property tax base and general economic conditions must be considered to assess the overall position of the City.

The primary government and its component units are included in the government-wide financial statements. Component units reflect the activities of legally separate government entities over which the City can exercise influence and/or be obligated to provide financial support. The City has two discretely presented component units: the Allentown Parking Authority and the Redevelopment Authority of the City of Allentown.

There are two categories of activities for the primary government.

- *Governmental activities* include the City's basic services such as general government, public safety, community development, public works, health and sanitation, and parks and recreation. Property taxes and operating grants and revenues finance most of these activities.
- *Business-type activities* such as the solid waste fund and the municipal golf course fund charge a fee to customers to help cover the cost of services.

Net position of the governmental activities differs from the governmental fund balances because governmental fund level statements only report transactions using or providing current financial resources. Capital assets are reported as expenditures when financial resources (monies) are expended to purchase or build assets in the fund financial statements. Likewise, the financial resources that may have been borrowed are considered other financing sources when they are received in the fund financial statements. Principal and interest payments are both considered expenditures when paid in the fund financial statements. Depreciation is not calculated, as it does not provide or reduce current financial resources in the fund financial statements.



Government-wide statements are reported using an economic resources measurement focus and full accrual basis of accounting that involves the following steps to format the statement of net position:

- Capitalize current outlays for capital assets.
- Report long-term debt as a liability.
- Depreciate capital assets and allocate the depreciation to the proper program/activities.
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting.
- Allocate net position balances as follows:
  - Net investment in capital assets
  - Restricted net position includes items with constraints placed on their use by external sources (creditors, grantors, contributors, or laws or regulations of governments) or imposed by law through constitutional provisions or enabling legislation.
  - Unrestricted net position is net position that does not meet any of the above criteria.

### **Fund financial statements**

Fund financial statements provide more detailed information on the City's most significant funds, *not the City as a whole*. Funds are accounting devices, i.e., a group of related accounts that the City uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by state law. Other funds are established to control and manage resources designated for specific purposes. Governmental fund financial statements are reported using current financial resources measurement focus and modified accrual accounting established by the Governmental Accounting Standards Board for governments.

The City has three kinds of funds:

- *Governmental funds* include most of the City's basic services and focus on: (1) the flow in and out of cash and other financial assets that can be readily converted to cash, and (2) the balances left at year-end that are available for spending. The governmental funds that the City maintains (General, Liquid Fuels, Community Development Block Grant, Revolving Loan, Debt Service, Capital Projects, Trexler, Lease A.O., Stormwater, ARPA) are reported using the modified accrual accounting basis and a current financial resources measurement focus. Consequently, the governmental fund financial statements provide a detailed short-term view that helps determine the financial resources available in the near future to finance the City's programs.

The relationship between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in reconciliations that follow the governmental fund financial statements.

The City adopts an annual budget for the General, Liquid Fuels, Debt Service, Community Development Block Grant, Trexler, Capital Projects, Lease A.O., Stormwater, Rental Unit, Housing, ARPA, Hamilton Street Dam Maintenance and Grants funds, as required by Pennsylvania law. Budgetary comparisons for the general fund are presented as required supplementary information. Budgetary comparisons for the Capital Projects, Liquid Fuels, Community Development Block Grant, Trexler, Debt Service, Lease A.O., Stormwater and Grants funds are presented as supplementary information.

- *Proprietary funds* report business-type programs and activities that charge fees designed to cover the cost of providing services (Golf Fund, Solid Waste Fund). They report using the full accrual basis of accounting.
- *Fiduciary funds* are funds for which the City is the trustee or fiduciary. These include the Officers and Employees Pension Fund, the Police Pension Fund, the Firemen Pension Fund, and certain agency funds or clearing accounts for assets held by the City in its role as custodian until the funds are allocated to the private parties, organizations, or government agencies to which they belong. The City is responsible to ensure that the assets reported in these funds are used for their intended purposes. This fiduciary activity is reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. These funds are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**Net Position**

The City's total assets were \$463,283,139 on December 31, 2023. Of this amount, \$279,749,483 were capital assets, including infrastructure and construction in progress.

**Table A-3: Condensed Statement of Net Position**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 146,467,889	\$ 136,493,195	\$ 5,925,587	\$ 6,802,447	\$ 152,393,476	\$ 143,295,642
Capital assets, net	274,196,650	259,531,323	5,552,833	5,063,507	279,749,483	264,594,830
Other non-current assets	31,091,914	51,024,813	48,266	2,449,544	31,140,180	53,474,357
<b>Total Assets</b>	<b>451,756,453</b>	<b>447,049,331</b>	<b>11,526,686</b>	<b>14,315,498</b>	<b>463,283,139</b>	<b>461,364,829</b>
Deferred Outflows of Resources:						
Deferred outflows of resources for pensions	35,211,788	45,440,984	1,630,151	742,855	36,841,939	46,183,839
Deferred outflows of resources for OPEB	11,966,942	16,459,207	648,083	968,936	12,615,025	17,428,143
Deferred charge on refunding	240,938	261,015	-	-	240,938	261,015
<b>Total Deferred Outflows of Resources</b>	<b>47,419,668</b>	<b>62,161,206</b>	<b>2,278,234</b>	<b>1,711,791</b>	<b>49,697,902</b>	<b>63,872,997</b>
Current and other liabilities	33,141,329	31,227,024	1,789,707	1,523,875	34,931,036	32,750,899
Long-term liabilities	290,641,863	328,484,174	7,194,105	6,272,697	297,835,968	334,756,871
<b>Total Liabilities</b>	<b>323,783,192</b>	<b>359,711,198</b>	<b>8,983,812</b>	<b>7,796,572</b>	<b>332,767,004</b>	<b>367,507,770</b>
Deferred Inflows of Resources:						
Utility system concession lease	204,373,531	201,456,547	-	-	204,373,531	201,456,547
Deferred inflows of resources for OPEB	15,033,440	4,968,367	814,153	292,482	15,847,593	5,260,849
Deferred inflows of resources for pensions	2,796,699	28,008,205	-	2,984,872	2,796,699	30,993,077
Deferred inflows of resources for leases	-	-	82,966	124,399	82,966	124,399
<b>Total Deferred Inflows of Resources</b>	<b>222,203,670</b>	<b>234,433,119</b>	<b>897,119</b>	<b>3,401,753</b>	<b>223,100,789</b>	<b>237,834,872</b>
Net position:						
Net investment in capital assets	222,864,048	208,494,648	4,663,515	4,790,708	227,527,563	213,285,356
Restricted	19,587,992	38,179,493	-	2,356,451	19,587,992	40,535,944
Unrestricted	(289,262,781)	(331,607,921)	(739,526)	(2,318,195)	(290,002,307)	(333,926,116)
<b>Total Net Position (Deficit)</b>	<b>\$ (46,810,741)</b>	<b>\$ (84,933,780)</b>	<b>\$ 3,923,989</b>	<b>\$ 4,828,964</b>	<b>\$ (42,886,752)</b>	<b>\$ (80,104,816)</b>

City of Allentown, Pennsylvania  
Management's Discussion and Analysis

The following statement of activities represents changes in net position for the years ended December 31, 2023 and 2022. It shows revenues by source and expenses by function for governmental activities, business-type activities, and the government as a whole:

**Table A-4: Condensed Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Program revenues:</b>						
Charges for services	\$ 29,922,499	\$ 27,583,022	\$ 17,082,134	\$ 17,208,005	\$ 47,004,633	\$ 44,791,027
Operating grants and contributions	28,948,677	17,063,362	586,378	225,267	29,535,055	17,288,629
Capital grants	9,077,019	10,635,432	-	-	9,077,019	10,635,432
<b>General revenues:</b>						
Taxes	104,887,074	95,801,585	-	-	104,887,074	95,801,585
Investment earnings	5,340,044	727,017	251,556	43,680	5,591,600	770,697
Gain on sale of asset	-	152,533	7,285	30,192	7,285	182,725
Unrestricted grants/contributions	12,640,045	11,834,312	-	-	12,640,045	11,834,312
<b>Total revenues</b>	<b>190,815,358</b>	<b>163,797,263</b>	<b>17,927,353</b>	<b>17,507,144</b>	<b>208,742,711</b>	<b>181,304,407</b>
<b>Expenses:</b>						
General government	19,774,490	7,941,408	-	-	19,774,490	7,941,408
Public safety	75,340,455	76,935,181	-	-	75,340,455	76,935,181
Community development	12,105,757	11,976,945	-	-	12,105,757	11,976,945
Public works	27,886,830	25,762,632	-	-	27,886,830	25,762,632
Health and sanitation	5,390,518	5,041,372	-	-	5,390,518	5,041,372
Parks and recreation	8,804,127	7,565,946	-	-	8,804,127	7,565,946
Water and sewer	-	-	-	-	-	-
Interest on long-term debt	4,893,201	5,341,686	-	-	4,893,201	5,341,686
Municipal golf course	-	-	1,624,036	1,151,143	1,624,036	1,151,143
Solid waste fund	-	-	15,705,233	14,507,693	15,705,233	14,507,693
<b>Total expenses</b>	<b>154,195,378</b>	<b>140,565,170</b>	<b>17,329,269</b>	<b>15,658,836</b>	<b>171,524,647</b>	<b>156,224,006</b>
Change in net position before transfers	36,619,980	23,232,093	598,084	1,848,308	37,218,064	25,080,401
Transfers	1,503,059	1,464,605	(1,503,059)	(1,464,605)	-	-
<b>Change in net position</b>	<b>38,123,039</b>	<b>24,696,698</b>	<b>(904,975)</b>	<b>383,703</b>	<b>37,218,064</b>	<b>25,080,401</b>
Net position (deficit) beginning	(84,933,780)	(109,630,478)	4,828,964	4,445,261	(80,104,816)	(105,185,217)
<b>Net position (deficit) ending</b>	<b>\$ (46,810,741)</b>	<b>\$ (84,933,780)</b>	<b>\$ 3,923,989</b>	<b>\$ 4,828,964</b>	<b>\$ (42,886,752)</b>	<b>\$ (80,104,816)</b>

Total government-wide revenues in 2023 were \$208.7 million, an increase of 15.1 percent from 2022. The primary source of revenue was from taxes of \$104.9 million, representing 50.2 percent of the total which was a result of better in house collection for current year tax billing. The City now collects roughly 96% of current year taxes in the year they are due. Return on investment increased to \$5.5 million do to a more mindful investment strategy. The operating grants and contributions totaled \$29.5 million, increased from 2022, which is mostly due to the recognition of American Rescue Plan (ARPA) funds.

Total expenses for all programs in 2023 were \$171.5 million, an increase of 9.8 percent from 2022. The expenses cover a range of services, with the largest being public safety at \$75.3 million or 43.9 percent. The next largest program areas were public works at \$27.9 million or 16.3 percent, the general government at \$19.8 million or 11.5 percent and the solid waste fund at \$15.7 million or 9.2 percent. The most significant increase in expenses came from general government expenditures which was due to an increased investment in human capital.

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**Net cost of services**

**Table A-5: Net cost of governmental and business-type activities**

	Total cost of services		Net cost of services	
	2023	2022	2023	2022
Program:				
General government	\$ 19,774,490	\$ 7,941,408	\$ (13,212,963)	\$ (1,840,434)
Public safety	75,340,455	76,935,181	(68,350,674)	(73,238,632)
Community development	12,105,757	11,976,945	4,387,255	460,312
Public works	27,886,830	25,762,632	(4,825,594)	(7,690,589)
Health and sanitation	5,390,518	5,041,372	(1,712,302)	(1,598,292)
Parks and recreation	8,804,127	7,565,946	(3,190,974)	(1,454,061)
Water and sewer	-	-	5,551,270	5,420,028
Interest on long-term debt	4,893,201	5,341,686	(4,893,201)	(5,341,686)
Municipal golf course	1,624,036	1,151,143	(491,173)	806,300
Solid waste fund	15,705,233	14,507,693	830,416	968,136
Total expenses	\$ <u>171,524,647</u>	\$ <u>156,224,006</u>	\$ <u>(85,907,940)</u>	\$ <u>(83,508,918)</u>

Net cost of services indicates the amount of support required from taxes and other general revenues for programs of the government. Table A-5 depicts the net program expenses for the years ended December 31, 2023 and 2022.

The City relied on real estate tax, Act 511 taxes such as earned income tax and business privilege tax, and other general revenues to fund 50.1 percent of its governmental and business-type activities in 2023. These revenues covered 17.3 percent of public works spending with the remainder coming from grants and fees for specific services. These revenues also covered 90.7 percent of public safety spending with the remainder coming from grants, fines, and court costs. The solid waste fund and golf fund were fully funded through grants and charges for services.

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## Capital assets

**Table A-6: Capital assets, net at December 31, 2023 and 2022**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Land	\$ 9,809,945	\$ 9,809,945	\$ 1,134,759	\$ 1,134,759	\$ 10,944,704	\$ 10,944,704
Assets under concession lease - LCA	100,666,867	92,651,611	-	-	100,666,867	92,651,611
Assets under concession lease - COA	11,504,675	10,138,456	-	-	11,504,675	10,138,456
Right-to-use leased asset	1,985,170	2,103,101			1,985,170	2,103,101
Construction in progress	4,743,269	3,961,442	-	-	4,743,269	3,961,442
Buildings	5,306,764	2,968,623	641,376	667,302	5,948,140	3,635,925
Land and building improvements	21,885,652	23,791,952	392,953	463,191	22,278,605	24,255,143
Machinery and equipment	10,250,727	8,769,748	2,495,524	2,016,537	12,746,251	10,786,285
Vehicles	9,477,847	9,271,323	862,296	755,415	10,340,143	10,026,738
Infrastructure	98,565,734	96,065,122	-	-	98,565,734	96,065,122
Distribution and collection systems	-	-	25,925	26,303	25,925	26,303
<b>Total</b>	<b>\$ 274,196,650</b>	<b>\$ 259,531,323</b>	<b>\$ 5,552,833</b>	<b>\$ 5,063,507</b>	<b>\$ 279,749,483</b>	<b>\$ 264,594,830</b>

The City's investment in capital assets at December 31, 2023, net of accumulated depreciation, was \$279.7 million. Capital assets consist primarily of land, buildings, equipment, and infrastructure. Detailed information about the City's capital assets can be found in Note 6, Notes to Financial Statements. Table A-6 is a summary of capital assets at December 31, 2023 and 2022.

## Debt administration

### Long-term debt:

On December 31, 2023, the City had \$103.8 million of debt outstanding, including bonds, notes, financed purchases, and leases. This was a net decrease of \$5.5 million from the end of 2022 mostly due to the regularly scheduled principal payments. Detailed information about the City's Long-term Debt can be found in Note 11, Notes to Financial Statements. Table A-7 provides a summary of outstanding debt.

**Table A-7: Summary of outstanding debt**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Financed purchases & leases	\$ 3,518,048	\$ 4,864,087	\$ 889,318	\$ 272,799	\$ 4,407,366	\$ 5,136,886
Bonds and notes	99,399,529	104,198,133	-	-	99,399,529	104,198,133
<b>Total</b>	<b>\$ 102,917,577</b>	<b>\$ 109,062,220</b>	<b>\$ 889,318</b>	<b>\$ 272,799</b>	<b>\$ 103,806,895</b>	<b>\$ 109,335,019</b>

The amount of indebtedness a city may incur is limited by Pennsylvania law to 250 percent (non-electoral) of a three-year average of the total revenue received, exclusive of governmental grants for a specific purpose. The City's debt limit, based on the Local Government Unit Debt Act was \$347.4 million, which is 250% of its borrowing base of \$138.9. The total debt outstanding was \$103.8 million, which leaves the City with \$243.6 million in debt capacity.

### Bond rating

In 2022 S&P Global Rating revised its rating outlook on the City's General Obligation bonds from A (negative) to A (stable). The City is rated A3 with a stable outlook by Moody's Investors Service at December 31, 2023.

## GOVERNMENTAL FUNDS

The City of Allentown uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year. Governmental fund accounting was not affected by the adoption of GASB No. 34. Therefore, schedules are presented to reconcile the fund statements to the government-wide statements.

The City's governmental funds include the General Fund, special revenue funds, Debt Service Fund, and Capital Projects Fund. The General Fund is the chief operating fund for the City. Special revenue funds are restricted to specific legislated uses. The Debt Service Fund is used to record the funding and payment of principal and interest on the issuance of debt in the governmental funds. The Capital Projects Fund accounts for the proceeds of bond issues to be used for capital projects. The major funds are shown on the statement of revenues, expenditures, and changes in fund balance in the financial statements.

### Governmental fund revenues

Governmental fund revenues by source for the years ended December 31, 2023 and 2022 are as follows. Table A-8 also presents changes from 2022 to 2023.

**Table A-8: Revenues by source, governmental funds**

	2023	2022	Changes from 2022 to 2023	Percent change
Revenues:				
Taxes	\$ 101,321,033	\$ 94,850,708	\$ 6,470,325	6.8%
Licenses and permits	7,378,906	7,928,615	(549,709)	-6.9%
Charges for services	13,428,939	12,715,944	712,995	5.6%
Fines and forfeits	210,630	199,767	10,863	5.4%
Investment earnings	5,182,524	702,507	4,480,017	637.7%
Intergovernmental revenues	49,712,067	38,482,600	11,229,467	29.2%
Other	5,343,960	3,328,026	2,015,934	60.6%
Total revenues	\$ 182,578,059	\$ 158,208,167	\$ 24,369,892	15.4%

City of Allentown, Pennsylvania  
Management's Discussion and Analysis

Governmental fund revenues totaled \$182.6 million for the year ended December 31, 2023. This is an increase of \$24.4 million from 2022, primarily due to an increase in inter-governmental revenues, grants, investment income, charges for services, and taxes.

**Governmental fund expenditures**

Governmental fund expenditures by function for the years ended December 31, 2023 and 2022 are as follows. Table A-9 also presents changes from 2022 to 2023.

**Table A-9: Expenditures by function, governmental funds**

	2023	2022	Changes from 2022 to 2023	Percent change
Expenditures:				
General government	\$ 18,050,272	\$ 14,156,470	\$ 3,893,802	27.5%
Public safety	76,225,600	69,666,976	6,558,624	9.4%
Community development	14,201,932	18,862,274	(4,660,342)	-24.7%
Public works	20,856,287	20,320,319	535,968	2.6%
Health and sanitation	5,172,189	4,803,291	368,898	7.7%
Parks and recreation	7,348,832	6,620,178	728,654	11.0%
Debt service:				
Principal	7,123,106	7,702,609	(579,503)	-7.5%
Interest	2,640,107	2,547,394	92,713	3.6%
Capital outlay	16,659,975	23,025,687	(6,365,712)	-27.6%
Total expenditures	<u>\$ 168,278,300</u>	<u>\$ 167,705,198</u>	<u>\$ 573,102</u>	<u>0.3%</u>

The City maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Projects Fund, the Debt Service Fund, Community Development Block Grant Fund and the American Rescue Plan Fund which are all considered major funds. Nonmajor funds which are presented separately in the combining balance sheet - other nonmajor governmental funds and in the combining statement of revenues, expenditures, and changes in fund balance – other nonmajor governmental funds.

Governmental fund expenditures totaled \$168.2 million for the year ended December 31, 2023, an increase of .3 percent from 2022.



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**Governmental fund balances and net position of enterprise funds**

Table A-10 reflects ending fund balances for governmental funds and the net position for the enterprise funds at December 31, 2023 and 2022

**Table A-10: Ending fund balances, governmental funds, and net position, enterprise funds**

	2023		2022	
	Governmental Funds	Enterprise Funds	Governmental Funds	Enterprise Funds
General	\$ 60,337,795	\$ -	\$ 45,313,068	\$ -
Liquid Fuels Fund	3,057,089	-	2,702,886	-
Community Development				
Block Grant	5,584,647	-	4,060,011	-
Trexler	1,429,585	-	1,000,429	-
Capital Projects	5,368,807	-	5,569,401	-
American Rescue Plan	2,183,420	-	160,710	-
Grants	-	-	-	-
Revolving Loan	1,375,758	-	1,343,635	-
Debt Service Fund	-	-	-	-
Stormwater Fund	4,460,306	-	4,404,205	-
Lease A.O. Fund	921,063	-	2,010,383	-
Municipal Golf Course	-	2,695,505	-	2,117,967
Solid Waste Fund	-	1,228,484	-	2,710,997
<b>Total</b>	<b>\$ 84,718,470</b>	<b>\$ 3,923,989</b>	<b>\$ 66,564,728</b>	<b>\$ 4,828,964</b>

The City's governmental funds reported a combined fund balance of \$84.7 million on December 31, 2023, up \$18.1 million from the previous year. The General Fund balance increased by \$15 million due to investment earnings and reimbursements from other funds. The American Rescue Plan fund balance increased by \$2 million due to increased investment earnings. \$5.6 million is restricted for Community Development Block Grant projects, \$5.4 million is restricted for capital acquisitions, \$3.1 million is restricted for the Liquid Fuels Fund, \$1.4 million is restricted for the Revolving Loan Fund, \$.9 million is restricted for the Lease A.O. Fund and \$1.4 million is restricted for the Trexler fund.

**Budgetary considerations**

The Allentown City Council may revise the budget through transfers or ordinance. There are two kinds of revisions:

- Allocations made to specific line items from other line items (internal transfers) or from contingency funds established in the budget.
- New revenues are budgeted when received, and the anticipated related expenditure is budgeted at the same time.

Because the City's fiscal year differs from those of the Commonwealth and the federal government, it is difficult to know what grants will be forthcoming in the City's fiscal year. Also, the City budgets based on an estimated current year outcome and beginning cash balance. Care is taken in the budgeting process to eliminate budgeted expenditures in the current year that will not be spent. This allows the Finance Department to better forecast the City's position going into the subsequent year.

## **Economic Condition and Outlook**

### **LOCATION & DEMOGRAPHIC ADVANTAGES**

Allentown is the largest city in the four-county Allentown-Bethlehem-Easton Metropolitan Statistical Area and serves as the seat of Lehigh County. Allentown is home to 125,944 residents, per recent United States Census estimates, thus making it the third-largest city in Pennsylvania. Allentown recorded one of the fastest rates of growth of any municipality in the Commonwealth between the 2010 and 2020 Censuses and the City's rapidly growing Hispanic population now comprises 50.6% of total City population, according to the Census's 2016 American Community Survey.

Allentown is strategically located within a 300-mile radius of the largest metropolitan areas on the eastern seaboard of the United States, enabling the greater Lehigh Valley to become a major regional logistics and distribution center for several large corporations. Excellent transportation systems and close proximity to both New York and Philadelphia make Allentown attractive to businesses and families desiring to live in a community that offers clean air, good water, diverse neighborhoods and more than 2,000 acres of the best municipal parks and recreation systems in the country.

### **ECONOMIC DEVELOPMENT ACHIEVEMENTS**

Allentown has long served as the economic engine for the Lehigh Valley. Augmented by sharply growing corporate activity in several new office buildings in the Center City area, Allentown is home to the corporate headquarters of utility firms PPL (a Fortune 500 company) and Talen Energy. The City's large employment concentration includes the Allentown School District, the government of Lehigh County, Muhlenberg College, Cedar Crest College, and a branch campus of Lehigh Carbon Community College. Major regional health care institutions also employ thousands of people within Allentown. Lehigh Valley Health Network and St. Luke's University Health Network each maintain various acute-care facilities across the City. Finally, banking, and financial service industries, including ADP, continue to have a strong presence as well as other business service firms.

Allentown also hosts the one-of-a-kind Neighborhood Improvement Zone, which has fostered what many years ago would have been an unimaginable amount of capital investment in downtown. Centered around the PPL Center Sports arena, developers continue to add to office space and considerable residential units to the neighborhood. Allentown expects Waterfront Development to continue to grow, which will create positive long-term impacts on our real estate tax base.

Manufacturing employment in the Allentown-Bethlehem-Easton Metropolitan Statistical Area in the apparel, food, electrical/electronic equipment, industrial machinery and printing and publishing areas are strong components of the overall employment picture. In the greater Lehigh Valley region,

Air Products, B. Braun, Lutron, Amazon.com, Lehigh Portland Cement, Nestle, Olympus, Dun & Bradstreet, FedEx, Uline and LSI are just a few of the companies that have selected the area as either a headquarters or the location of major regional facilities.

### **SUMMARY**

The City closed 2023 in a strong financial position. There were no increased rates for property taxes, nor in any of our governmental funds to get there. Expenditures were contained in 2023, with no need to balance expenditures on the back of cash reserves. One main reason for a strong financial year was due to a deliberate investment strategy and higher interest rates.

The City has no plans to incur any additional indebtedness in 2024 and expects that its revenues will be sufficient to cover its expenditures without any draw-down on cash.

City Administration, working with Council and the City Controller, will lead the way to ensure that the successes of 2022 and 2023 will be preserved and capitalized in the years to come.

Finally, the administration and the Mayor would like to extend its appreciation to our accounting staff, Michael Sinclair, Melody Sajeski, Sheri Young, and Xuemei Lu for their excellent work on these financial statements, as well as Erika Stroehler, Treasury and Accounting Manager.

### **REQUESTS FOR INFORMATION**

Questions concerning any of the information provided in this report or requests for additional financial information and complete financial statements for the discretely presented component units should be addressed to the Director of Finance, City of Allentown, 435 Hamilton Street, Allentown, Pennsylvania 18101.

**CITY OF ALLENTOWN**  
**STATEMENT OF NET POSITION**

DECEMBER 31, 2023

<u>Assets</u>	Primary Government		Total	Component Units
	Governmental Activities	Business-Type Activities		
<b>Current assets:</b>				
Cash and cash equivalents	\$ 118,225,041	\$ 4,045,152	\$ 122,270,193	\$ 1,546,887
Cash - restricted	757,815	-	757,815	56,588
Investments	-	-	-	1,723,648
Receivables (net of allowance for uncollectible):				
Taxes	16,619,321	-	16,619,321	-
Accounts	3,164,529	1,505,791	4,670,320	539,956
Grants	7,546,735	319,253	7,865,988	-
Lease receivable	-	44,827	44,827	51,512
Inventory	-	10,564	10,564	-
Prepaid expenses	-	-	-	327,767
Prepaid debt insurance	154,448	-	154,448	-
Internal balances	-	-	-	-
<b>Total current assets</b>	<b>146,467,889</b>	<b>5,925,587</b>	<b>152,393,476</b>	<b>4,246,358</b>
<b>Noncurrent assets:</b>				
Capital assets, not being depreciated	115,220,081	1,134,759	116,354,840	9,535,171
Capital assets, net of depreciation	158,976,569	4,418,074	163,394,643	67,702,532
Loans and notes receivable	12,070,350	-	12,070,350	300,661
Lease receivable, net	-	48,266	48,266	3,786,030
Utility system concession lease receivable	19,021,564	-	19,021,564	-
Property held for development	-	-	-	859,725
Net pension asset	-	-	-	317,083
<b>Total noncurrent assets</b>	<b>305,288,564</b>	<b>5,601,099</b>	<b>310,889,663</b>	<b>82,501,202</b>
<b>Total Assets</b>	<b>451,756,453</b>	<b>11,526,686</b>	<b>463,283,139</b>	<b>86,747,560</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows of resources - pensions	35,211,788	1,630,151	36,841,939	173,847
Deferred outflows of resources - OPEB	11,966,942	648,083	12,615,025	16,810
Deferred charge of refunding	240,938	-	240,938	392,073
<b>Total Deferred Outflows of Resources</b>	<b>47,419,668</b>	<b>2,278,234</b>	<b>49,697,902</b>	<b>582,730</b>

The accompanying notes are an integral part of these financial statements.

	Primary Government		Total	Component Units
	Governmental Activities	Business-Type Activities		
<b>Liabilities</b>				
Current liabilities:				
Accounts payable and other current liabilities	7,993,507	1,288,995	9,282,502	779,767
Wages payable	1,394,699	49,213	1,443,912	-
Accrued interest payable	496,501	-	496,501	-
Claims liability	307,342	-	307,342	-
Other liabilities	4,396,141	1,691	4,397,832	86,987
Due to other governments	3,635,744	-	3,635,744	-
Unearned revenue	-	-	-	188,549
Compensated absences	6,314,933	171,496	6,486,429	-
Facility contractual obligation	124,362	-	124,362	-
Financed purchases payable	998,618	278,312	1,276,930	31,410
Notes and bonds payable, current maturities	7,405,622	-	7,405,622	1,402,931
Lease payable	73,860	-	73,860	-
<b>Total current liabilities</b>	<b>33,141,329</b>	<b>1,789,707</b>	<b>34,931,036</b>	<b>2,489,644</b>
Noncurrent liabilities:				
Unearned revenue - grants	36,346,719	-	36,346,719	-
Unearned revenue	-	-	-	370,500
Other non current liabilities	-	-	-	5,000,000
Financed purchase payable	2,519,430	611,006	3,130,436	8,049
Compensated absences	596,715	14,970	611,685	-
Net pension liability	64,049,944	1,549,290	65,599,234	-
Other postemployment benefit liability	92,673,439	5,018,839	97,692,278	43,375
Notes and bonds payable, net	91,993,907	-	91,993,907	44,934,660
Lease payable	2,461,709	-	2,461,709	-
<b>Total noncurrent liabilities</b>	<b>290,641,863</b>	<b>7,194,105</b>	<b>297,835,968</b>	<b>50,356,584</b>
<b>Total Liabilities</b>	<b>323,783,192</b>	<b>8,983,812</b>	<b>332,767,004</b>	<b>52,846,228</b>
<b>Deferred Inflows of Resources</b>				
Utility system concession lease	204,373,531	-	204,373,531	-
Deferred inflows of resources - pensions	2,796,699	-	2,796,699	-
Deferred inflows of resources - OPEB	15,033,440	814,153	15,847,593	-
Deferred inflows of resources - leases	-	82,966	82,966	10,280,986
<b>Total Deferred Inflows of Resources</b>	<b>222,203,670</b>	<b>897,119</b>	<b>223,100,789</b>	<b>10,280,986</b>
<b>Net Position</b>				
Net investment in capital assets	222,864,048	4,663,515	227,527,563	26,257,726
Restricted for:				
Capital projects	1,055,690	-	1,055,690	-
Public works	10,142,312	-	10,142,312	-
Community development	6,960,405	-	6,960,405	-
Parks and recreation	1,429,585	-	1,429,585	-
Unrestricted	(289,262,781)	(739,526)	(290,002,307)	(2,054,650)
<b>Total Net Position</b>	<b>\$ (46,810,741)</b>	<b>\$ 3,923,989</b>	<b>\$ (42,886,752)</b>	<b>\$ 24,203,076</b>

(Concluded)

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## STATEMENT OF ACTIVITIES

YEAR ENDED DECEMBER 31, 2023

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>		
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 19,774,490	\$ 6,561,407	\$ 120	\$ -
Public safety	75,340,455	2,262,982	3,237,940	1,488,859
Community development	12,105,757	7,690,210	8,802,802	-
Public works	27,886,830	6,763,582	11,787,540	4,510,114
Health and sanitation	5,390,518	376,159	3,302,057	-
Parks and recreation	8,804,127	716,889	1,818,218	3,078,046
Water and sewer	-	5,551,270	-	-
Interest on long-term debt	4,893,201	-	-	-
<b>Total governmental activities</b>	<b>154,195,378</b>	<b>29,922,499</b>	<b>28,948,677</b>	<b>9,077,019</b>
Business-type activities:				
Solid Waste Fund	15,705,233	14,658,278	555,782	-
Municipal Golf Course	1,624,036	2,467,536	30,596	-
<b>Total business-type activities</b>	<b>17,329,269</b>	<b>17,125,814</b>	<b>586,378</b>	<b>-</b>
<b>Total Primary Government</b>	<b>\$ 171,524,647</b>	<b>\$ 47,048,313</b>	<b>\$ 29,535,055</b>	<b>\$ 9,077,019</b>
<b>Component units:</b>				
Redevelopment Authority of the				
City of Allentown	\$ 774,885	\$ 1,039,299	\$ -	\$ -
Allentown Parking Authority	12,929,542	11,668,530	-	-
<b>Total Component Units</b>	<b>\$ 13,704,427</b>	<b>\$ 12,707,829</b>	<b>\$ -</b>	<b>\$ -</b>

General Revenues:  
 Property taxes  
 Act 511  
 Utility realty  
 Deed transfer tax  
 Grants and contributions not  
     restricted to specific purposes  
 Investment earnings  
 Gain on sale of assets  
 Transfers - internal activities

Total general revenues and transfers

**Change in Net Position**

**Net Position:**

Beginning of year, restated

End of year

Net (Expenses) Revenue and  
Changes in Net Position

Governmental Activities	Business-Type Activities	Total	Component Units
\$ (13,212,963)	\$ -	\$ (13,212,963)	\$ -
(68,350,674)	-	(68,350,674)	-
4,387,255	-	4,387,255	-
(4,825,594)	-	(4,825,594)	-
(1,712,302)	-	(1,712,302)	-
(3,190,974)	-	(3,190,974)	-
5,551,270	-	5,551,270	-
(4,893,201)	-	(4,893,201)	-
<u>(86,247,183)</u>	<u>-</u>	<u>(86,247,183)</u>	<u>-</u>
-	(491,173)	(491,173)	-
-	874,096	874,096	-
-	<u>382,923</u>	<u>382,923</u>	<u>-</u>
<u>(86,247,183)</u>	<u>382,923</u>	<u>(85,864,260)</u>	<u>-</u>
-	-	-	264,414
-	-	-	<u>(1,261,012)</u>
-	-	-	<u>(996,598)</u>
39,453,340	-	39,453,340	-
63,022,245	-	63,022,245	-
81,039	-	81,039	-
2,330,450	-	2,330,450	-
12,640,045	-	12,640,045	-
5,340,044	207,876	5,547,920	239,528
-	7,285	7,285	(477,687)
<u>1,503,059</u>	<u>(1,503,059)</u>	<u>-</u>	<u>-</u>
<u>124,370,222</u>	<u>(1,287,898)</u>	<u>123,082,324</u>	<u>(238,159)</u>
38,123,039	(904,975)	37,218,064	(1,234,757)
<u>(84,933,780)</u>	<u>4,828,964</u>	<u>(80,104,816)</u>	<u>25,437,833</u>
<u>\$ (46,810,741)</u>	<u>\$ 3,923,989</u>	<u>\$ (42,886,752)</u>	<u>\$ 24,203,076</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF ALLENTOWN**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2023**

	General Fund	Captial Projects	Community Development Block Grant	American Rescue Plan	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 56,756,541	\$ 9,740,940	\$ 3,959,534	\$ 33,242,564	\$ 9,185,659	\$ 112,885,238
Restricted cash	-	-	-	-	757,815	757,815
Recievable, net:						
Taxes	16,619,321	-	-	-	-	16,619,321
Loans	98,470	-	3,024,568	-	22,312	3,145,350
Accounts	2,248,728	-	-	-	842,198	3,090,926
Grants	1,518,065	500,000	1,777,826	-	3,750,844	7,546,735
Utility system concession lease	19,021,564	-	-	-	-	19,021,564
Due from other funds	1,942,254	1,302,726	-	19,544	-	3,264,524
<b>Total Assets</b>	<b>\$ 98,204,943</b>	<b>\$ 11,543,666</b>	<b>\$ 8,761,928</b>	<b>\$ 33,262,108</b>	<b>\$ 14,558,828</b>	<b>\$ 166,331,473</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>						
<b>Liabilities:</b>						
Accounts payable	\$ 1,654,030	\$ 1,090,066	\$ 901,222	\$ -	\$ 3,230,864	\$ 6,876,182
Wages payable	1,308,085	-	-	-	82,843	1,390,928
Due to other funds	9,773	-	1,827,627	1,632,306	1,320	3,471,026
Due to other governments	3,635,744	-	-	-	-	3,635,744
Unearned revenues - grants	1,810,596	4,823,184	266,557	29,446,382	-	36,346,719
Other liabilities	3,952,657	261,609	181,875	-	-	4,396,141
<b>Total Liabilities</b>	<b>12,370,885</b>	<b>6,174,859</b>	<b>3,177,281</b>	<b>31,078,688</b>	<b>3,315,027</b>	<b>56,116,740</b>
<b>Deferred Inflows of Resources:</b>						
Unavailable revenue - taxes	6,474,699	-	-	-	-	6,474,699
Unavailable revenue - utility system concession lease	19,021,564	-	-	-	-	19,021,564
<b>Total Deferred Inflows of Resources</b>	<b>25,496,263</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>25,496,263</b>
<b>Fund Balance:</b>						
Restricted	1,703,854	5,368,807	5,584,647	-	11,243,801	23,901,109
Assigned	6,889,225	-	-	2,183,420	-	9,072,645
Unassigned	51,744,716	-	-	-	-	51,744,716
<b>Total Fund Balance</b>	<b>60,337,795</b>	<b>5,368,807</b>	<b>5,584,647</b>	<b>2,183,420</b>	<b>11,243,801</b>	<b>84,718,470</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b>\$ 98,204,943</b>	<b>\$ 11,543,666</b>	<b>\$ 8,761,928</b>	<b>\$ 33,262,108</b>	<b>\$ 14,558,828</b>	<b>\$ 166,331,473</b>

The accompanying notes are an integral part of these financial statements.



# CITY OF ALLENTOWN

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

DECEMBER 31, 2023

**Total Fund Balance - Governmental Funds** \$ 84,718,470

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. 274,196,650

Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable in governmental funds. 25,496,263

Certain loans receivable are not reported as assets in the governmental funds, but are reported on the statement of net position. 8,925,000

Prepaid debt insurance is reported as an asset and amortized on the statement of net position. 154,448

Utility system concession lease is required to be amortized over the life of the lease for the governmental activities. (204,373,531)

Certain liabilities, including general obligation debt, compensated absences, accrued interest payable, are not reported as liabilities in governmental funds, but are reported on the statement of net position. Those items consist of:

Accrued interest payable on general obligation debt	\$ (496,501)	
Facility contractual obligation	(124,362)	
Notes and bonds payable, net	(99,399,529)	
Less: deferred charge on refunding	240,938	
Financed purchases payable	(3,518,048)	
Compensated absences	(6,870,592)	
Lease payable	(2,535,569)	
Other postemployment benefits liability, net of related deferred inflows and outflows of resources	(95,739,937)	
Net pension asset/liability, net of related deferred inflows and outflows of resources	<u>(31,634,855)</u>	(240,078,455)

Assets and liabilities of the internal service fund reported in the statement of net position are used to charge the costs of insurance to individual funds and are not reported in the government funds. 4,150,414

**Total Net Position - Governmental Activities** \$ (46,810,741)

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2023

	General Fund	Capital Projects	Community Development Block Grant	American Rescue Plan	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues:</b>						
Taxes	\$ 101,321,033	\$ -	\$ -	\$ -	\$ -	\$ 101,321,033
Licenses and permits	7,378,906	-	-	-	-	7,378,906
Charges for services	7,381,903	235,153	-	-	5,811,883	13,428,939
Fines and forfeits	210,630	-	-	-	-	210,630
Investment earnings	2,566,148	233,090	67,705	2,022,710	292,871	5,182,524
Intergovernmental revenues	17,771,369	1,478,046	5,577,185	16,201,580	8,683,887	49,712,067
Other	2,373,037	41,613	2,106,960	-	822,350	5,343,960
Total revenues	<u>139,003,026</u>	<u>1,987,902</u>	<u>7,751,850</u>	<u>18,224,290</u>	<u>15,610,991</u>	<u>182,578,059</u>
<b>Expenditures:</b>						
Current:						
General government	13,492,677	-	-	1,331,978	3,225,617	18,050,272
Public safety	76,225,600	-	-	-	-	76,225,600
Community development	8,037,215	-	6,055,605	109,112	-	14,201,932
Public works	11,716,622	1,515,564	-	403,542	7,220,559	20,856,287
Health and sanitation	5,172,189	-	-	-	-	5,172,189
Parks and recreation	5,844,486	-	-	156,029	1,348,317	7,348,832
Debt service:						
Principal	68,106	-	-	-	7,055,000	7,123,106
Interest	77,186	-	295,269	-	2,267,652	2,640,107
Capital outlay	4,245,187	10,073,982	498,936	374,702	1,467,168	16,659,975
Total expenditures	<u>124,879,268</u>	<u>11,589,546</u>	<u>6,849,810</u>	<u>2,375,363</u>	<u>22,584,313</u>	<u>168,278,300</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>14,123,758</u>	<u>(9,601,644)</u>	<u>902,040</u>	<u>15,848,927</u>	<u>(6,973,322)</u>	<u>14,299,759</u>
<b>Other Financing Sources (Uses):</b>						
Proceeds from financed purchase:	1,997,848	-	-	-	-	1,997,848
Sale of capital assets	130,905	-	-	-	-	130,905
Transfers in	6,660,310	9,401,050	622,596	-	8,799,788	25,483,744
Transfers out	(7,888,094)	-	-	(13,826,217)	(2,044,203)	(23,758,514)
Total other financing sources (uses)	<u>900,969</u>	<u>9,401,050</u>	<u>622,596</u>	<u>(13,826,217)</u>	<u>6,755,585</u>	<u>3,853,983</u>
<b>Net Change in Fund Balance</b>	<u>15,024,727</u>	<u>(200,594)</u>	<u>1,524,636</u>	<u>2,022,710</u>	<u>(217,737)</u>	<u>18,153,742</u>
<b>Fund Balance:</b>						
Beginning of year	45,313,068	5,569,401	4,060,011	160,710	11,461,538	66,564,728
End of year	<u>\$ 60,337,795</u>	<u>\$ 5,368,807</u>	<u>\$ 5,584,647</u>	<u>\$ 2,183,420</u>	<u>\$ 11,243,801</u>	<u>\$ 84,718,470</u>

# CITY OF ALLENTOWN

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

YEAR ENDED DECEMBER 31, 2023

**Net Change in Fund Balances - Governmental Funds** \$ 18,153,742

Amounts reported for governmental activities in the statement of net position are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount of capital assets recorded in the current period. 16,659,975

Depreciation expense on capital assets is reported in the statement of activities but does not require the use of current financial resources; therefore, depreciation expense is not reported as expenditures in governmental funds. (9,811,366)

Loss on disposal of capital assets are net against the sale proceeds recognized on the modified accrual basis (198,538)

The issuance of loans receivable is a use of resources in the governmental funds, while repayment of the principal of the loan receivable provides current financial resources to the governmental funds. Neither transaction, however, has any effect on net position.

Issuance of loans receivable 2,478,930

Revenues related to grants, real estate and other taxes are revenue in the statement of activities. Those that do not provide current financial resources are not reported as revenues in governmental funds. 3,566,041

Compensated absence expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. (471,849)

Activities of the internal service fund are reported as net revenue in the statement of activities. 81,029

The issuance of long-term debt (e.g. bonds, notes, leases, and financed purchases) provides current financial resources to the governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of those differences in the treatment of long-term debt:

Proceeds from issuance of financed purchase leases (1,997,848)

Principal payments on financed purchases 740,212

Principal of long-term debt 7,055,000

Accretion of capital appreciation bonds (2,442,018)

Principal payments on leases payable 68,106

Governmental funds report the effect of debt issuance premiums, discounts, insurance premiums, and similar items when debt is first issued, whereas these amounts are amortized in the statement of activities. 152,798

Accrued interest expense on long-term debt is reported in the statement of activities but does not require the use of current financial resources. 36,126

The net pension asset/liability is recorded as an asset/liability in the government wide financial statements, but not in the fund financial statements. This amount represents the change in the net pension asset/liability, net of related deferred inflows and outflows of resources. 3,459,726

The total other postemployment liability is recorded as a liability in the government wide financial statements, but not in the fund financial statements. This amount represents the change in the total OPEB liability, net of related deferred inflows and outflows of resources. (3,903,281)

The deferred inflow of resources from the utility system concession lease is amortized over the life of the lease in the statement of activities. 4,496,254

**Change in Net Position - Governmental Activities** \$ 38,123,039

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## STATEMENT OF FUND NET POSITION - PROPRIETARY FUNDS

DECEMBER 31, 2023

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste Fund	Non-Major Municipal Golf Course	Total	Internal Service Fund
<b>Assets</b>				
<b>Current assets:</b>				
Cash and cash equivalents	\$ 2,720,950	\$ 1,324,202	\$ 4,045,152	\$ 5,339,803
Receivables:				
Accounts	1,516,412	4,543	1,520,955	73,603
Grants	319,253	-	319,253	-
Total accounts receivable	1,835,665	4,543	1,840,208	73,603
Allowance for doubtful accounts	15,164	-	15,164	-
Net accounts receivable	1,820,501	4,543	1,825,044	73,603
Lease receivable	-	44,827	44,827	-
Due from other funds	-	-	-	206,502
Inventories	-	10,564	10,564	-
<b>Total current assets</b>	<b>4,541,451</b>	<b>1,384,136</b>	<b>5,925,587</b>	<b>5,619,908</b>
<b>Noncurrent assets:</b>				
Lease receivable	-	48,266	48,266	-
Capital assets, not being depreciated	-	1,134,759	1,134,759	-
Capital assets, net of depreciation	3,252,928	1,165,146	4,418,074	-
<b>Total noncurrent assets</b>	<b>3,252,928</b>	<b>2,348,171</b>	<b>5,601,099</b>	<b>-</b>
<b>Total Assets</b>	<b>7,794,379</b>	<b>3,732,307</b>	<b>11,526,686</b>	<b>5,619,908</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows of resources - pension	1,439,834	190,317	1,630,151	-
Deferred outflows of resources - OPEB	572,725	75,358	648,083	-
<b>Total Deferred Outflows of Resources</b>	<b>2,012,559</b>	<b>265,675</b>	<b>2,278,234</b>	<b>-</b>

(Continued)

	Business-Type Activities - Enterprise Funds			Governmental
	Solid Waste Fund	Non-Major	Total	Activities
		Municipal Golf Course		Internal Service Fund
<b>Liabilities</b>				
Current liabilities:				
Accounts payable	\$ 1,262,003	\$ 26,992	\$ 1,288,995	\$ 1,117,325
Wages payable	41,521	7,692	49,213	3,771
Claims liability	-	-	-	307,342
Other liabilities	-	1,691	1,691	-
Compensated absences	142,676	28,820	171,496	37,511
Financed purchase	186,494	91,818	278,312	-
<b>Total current liabilities</b>	<b>1,632,694</b>	<b>157,013</b>	<b>1,789,707</b>	<b>1,465,949</b>
Noncurrent liabilities:				
Financed purchase, net	418,987	192,019	611,006	-
Compensated absences	12,454	2,516	14,970	3,545
Net pension liability	1,359,581	189,709	1,549,290	-
Other postemployment benefit liability	4,435,253	583,586	5,018,839	-
<b>Total noncurrent liabilities</b>	<b>6,226,275</b>	<b>967,830</b>	<b>7,194,105</b>	<b>3,545</b>
<b>Total Liabilities</b>	<b>7,858,969</b>	<b>1,124,843</b>	<b>8,983,812</b>	<b>1,469,494</b>
<b>Deferred Inflows of Resources</b>				
Deferred inflows of resources - OPEB	719,485	94,668	814,153	-
Deferred inflows of resources - leases	-	82,966	82,966	-
<b>Total Deferred Inflows of Resources</b>	<b>719,485</b>	<b>177,634</b>	<b>897,119</b>	<b>-</b>
<b>Net Position</b>				
Net investment in capital assets	2,647,447	2,016,068	4,663,515	-
Unrestricted	(1,418,963)	679,437	(739,526)	4,150,414
<b>Total Net Position</b>	<b>\$ 1,228,484</b>	<b>\$ 2,695,505</b>	<b>\$ 3,923,989</b>	<b>\$ 4,150,414</b>
				(Concluded)

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS

YEAR ENDED DECEMBER 31, 2023

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste Fund	Non-Major Municipal Golf Course	Total	Internal Service Fund
<b>Operating Revenues:</b>				
<hr/>				
Charges for services:				
Refuse collections	\$ 14,097,632	\$ -	\$14,097,632	\$ -
Recycling	114,111	-	114,111	-
Miscellaneous	446,535	2,423,856	2,870,391	26,872,506
	<u>14,658,278</u>	<u>2,423,856</u>	<u>17,082,134</u>	<u>26,872,506</u>
<b>Operating Expenses:</b>				
<hr/>				
Personnel services	3,854,140	844,965	4,699,105	-
Utility services	1,601	1,131	2,732	-
Contracted services	10,992,544	85,444	11,077,988	-
Materials and supplies	360,457	415,594	776,051	-
Claims and benefits	-	-	-	26,744,310
Depreciation expense	409,544	176,532	586,076	-
Miscellaneous	86,947	100,370	187,317	-
	<u>15,705,233</u>	<u>1,624,036</u>	<u>17,329,269</u>	<u>26,744,310</u>
<b>Operating Income (Loss)</b>	<u>(1,046,955)</u>	<u>799,820</u>	<u>(247,135)</u>	<u>128,196</u>
<b>Non-Operating Revenues (Expenses):</b>				
<hr/>				
Lease principal revenue	-	39,862	39,862	-
Lease interest revenue	-	3,818	3,818	-
Gain on capital asset disposal	4,798	2,487	7,285	-
Grants	555,782	30,596	586,378	17,484
Investment income	176,099	31,777	207,876	157,520
	<u>736,679</u>	<u>108,540</u>	<u>845,219</u>	<u>175,004</u>
Change in net position before transfers	(310,276)	908,360	598,084	303,200
Transfers in	-	-	-	-
Transfers out	(1,172,237)	(330,822)	(1,503,059)	(222,171)
	<u>(1,482,513)</u>	<u>577,538</u>	<u>(904,975)</u>	<u>81,029</u>
<b>Change in Net Position</b>	<u>(1,482,513)</u>	<u>577,538</u>	<u>(904,975)</u>	<u>81,029</u>
<b>Net Position:</b>				
<hr/>				
Beginning of year	2,710,997	2,117,967	4,828,964	4,069,385
End of year	<u>\$ 1,228,484</u>	<u>\$ 2,695,505</u>	<u>\$ 3,923,989</u>	<u>\$ 4,150,414</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF ALLENTOWN**  
**STATEMENT OF CASH FLOWS -**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2023**

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste Fund	Non-Major Municipal Golf Course	Total	Internal Service Fund
<b>Cash Flows From Operating Activities:</b>				
Receipts from customers and users	\$ 14,584,307	\$ 2,423,673	\$ 17,007,980	\$ 26,930,628
Payments to suppliers for services	(11,307,340)	(634,824)	(11,942,164)	(27,132,812)
Payments to employees	(4,052,453)	(844,908)	(4,897,361)	-
Net cash provided by (used in) operating activities	<u>(775,486)</u>	<u>943,941</u>	<u>168,455</u>	<u>(202,184)</u>
<b>Cash Flows From Non-Capital Financing Activities:</b>				
Operating grants received	560,967	30,596	591,563	17,484
Net transfers in (out)	(1,172,237)	(330,822)	(1,503,059)	(222,171)
Net cash provided by (used in) non-capital financing activities	<u>(611,270)</u>	<u>(300,226)</u>	<u>(911,496)</u>	<u>(204,687)</u>
<b>Cash Flows From Investing Activities</b>				
Investment income	<u>177,281</u>	<u>36,519</u>	<u>213,800</u>	<u>157,520</u>
<b>Cash Flows From Capital and Related Financing Activities:</b>				
Acquisition and construction of capital assets	(159,717)	(13,256)	(172,973)	-
Advance from/to other funds	642,858	(125,000)	517,858	(206,502)
Payments received on lease receivable	-	39,862	39,862	-
Payments of financed purchase	(200,695)	(85,216)	(285,911)	-
Net cash provided by (used in) capital and related financing activities	<u>282,446</u>	<u>(183,610)</u>	<u>98,836</u>	<u>(206,502)</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<u>(927,029)</u>	<u>496,624</u>	<u>(430,405)</u>	<u>(455,853)</u>
<b>Cash and Cash Equivalents:</b>				
Beginning of year	<u>3,647,979</u>	<u>827,578</u>	<u>4,475,557</u>	<u>5,795,656</u>
End of year	<u>\$ 2,720,950</u>	<u>\$ 1,324,202</u>	<u>\$ 4,045,152</u>	<u>\$ 5,339,803</u>

(Continued)

**CITY OF ALLENTOWN**  
**STATEMENT OF CASH FLOWS -**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2023**  
(Continued)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Solid Waste Fund	Non-Major Municipal Golf Course	Total	Internal Service Fund
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>				
Operating income (loss)	\$ (1,046,955)	\$ 799,820	\$ (247,135)	\$ 128,196
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	409,544	176,532	586,076	-
Changes in:				
Receivables	(73,971)	(183)	(74,154)	58,122
Inventories	-	6,140	6,140	-
Net pension asset	2,100,315	256,136	2,356,451	-
Deferred outflows of resources for pension and OPEB	(492,703)	(73,740)	(566,443)	-
Accounts payable	134,209	(39,623)	94,586	(273,457)
Wages payable	(5,363)	2,751	(2,612)	654
Other liabilities	-	1,198	1,198	(131,938)
Compensated absences	(10,776)	2,977	(7,799)	16,239
Net pension liability	1,359,581	189,709	1,549,290	-
Other postemployment benefit liability	(949,504)	(114,438)	(1,063,942)	-
Deferred inflows of resources for pension and OPEB	(2,199,863)	(263,338)	(2,463,201)	-
Total adjustments	271,469	144,121	415,590	(330,380)
Net cash provided by (used in) operating activities	<u>\$ (775,486)</u>	<u>\$ 943,941</u>	<u>\$ 168,455</u>	<u>\$ (202,184)</u>
<b>Schedule of Noncash Investing Capital and Financing Activities</b>				
Proceeds from financed purchase	<u>\$ 708,809</u>	<u>\$ 193,621</u>	<u>\$ 902,430</u>	<u>\$ -</u> (Concluded)

The accompanying notes are an integral part of these financial statements.



# CITY OF ALLENTOWN

## STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS

DECEMBER 31, 2023

	<u>Component Unit</u> <u>Pension</u> <u>Trust Funds</u>
<b>Assets</b>	
<hr/>	
Cash and cash equivalents	\$ 16,575,782
Interest receivable	64,630
Other receivables	68,796
Investments, at fair value:	
Equity mutual funds	243,234,465
Fixed income mutual funds	51,978,625
Real estate investment fund	35,316,826
Corporate bonds	2,846,706
U.S. government obligations	11,534,754
U.S. government agency obligations	555,593
Total investments	<u>345,466,969</u>
<b>Total Assets</b>	<u>362,176,177</u>
<b>Liabilities</b>	
<hr/>	
Accounts payable	<u>19,552</u>
<b>Total Liabilities</b>	<u>19,552</u>
<b>Net Position</b>	
<hr/>	
Restricted for pension benefits	<u>362,156,625</u>
<b>Total Net Position</b>	<u>\$ 362,156,625</u>

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS

YEAR ENDED DECEMBER 31, 2023

	<u>Component Unit</u> <u>Pension</u> <u>Trust Funds</u>
<b>Additions:</b>	
<hr/>	
Contributions:	
Employer	\$ 13,344,407
Plan members	1,969,892
Total contributions	<u>15,314,299</u>
Investment income (loss):	
Net appreciation in fair value of investments	37,748,761
Interest and dividends	8,185,252
Less investment expenses	<u>(176,099)</u>
Net investment income (loss)	<u>45,757,914</u>
Total additions	<u>61,072,213</u>
<b>Deductions:</b>	
<hr/>	
Benefits paid to recipients	24,432,495
Administrative and other fees	39,334
Total deductions	<u>24,471,829</u>
<b>Change in Net Position</b>	36,600,384
<b>Net Position:</b>	
<hr/>	
Beginning of year	<u>325,556,241</u>
End of year	<u><u>\$ 362,156,625</u></u>

The accompanying notes are an integral part of these financial statements.

# CITY OF ALLENTOWN

## COMBINING STATEMENT OF NET POSITION - COMPONENT UNITS

DECEMBER 31, 2023

	Redevelopment Authority of the City of Allentown	Allentown Parking Authority	Total
<u>Assets</u>			
Current assets:			
Cash and cash equivalents	\$ 933,033	\$ 613,854	\$ 1,546,887
Restricted cash	56,588	-	56,588
Investments	-	1,723,648	1,723,648
Accounts receivables	161,167	378,789	539,956
Prepaid expenses	3,249	324,518	327,767
Lease receivable, current	-	51,512	51,512
Total current assets	1,154,037	3,092,321	4,246,358
Noncurrent assets, net:			
Construction in progress	-	54,846	54,846
Land	-	9,480,325	9,480,325
Land and building improvements	-	120,493	120,493
Machinery and equipment	-	67,234,289	67,234,289
Vehicles	-	347,750	347,750
Total capital assets, net	-	77,237,703	77,237,703
Loans receivable	300,661	-	300,661
Property held for development	859,725	-	859,725
Net pension asset	-	317,083	317,083
Lease receivable, net	-	3,786,030	3,786,030
Total noncurrent assets	1,160,386	81,340,816	82,501,202
<b>Total Assets</b>	2,314,423	84,433,137	86,747,560
<b>Deferred Outflows of Resources</b>			
Deferred outflows of resources - pension	-	173,847	173,847
Deferred outflows of resources - OPEB	-	16,810	16,810
Deferred charge on refunding	-	392,073	392,073
<b>Total Deferred Outflows of Resources</b>	-	582,730	582,730

<b>Liabilities</b>	Redevelopment Authority of the City of Allentown	Allentown Parking Authority	Total
<b>Current liabilities:</b>			
Accounts payable and other current liabilities	\$ 73,250	\$ 706,517	\$ 779,767
Other liabilities	55,588	31,399	86,987
Unearned revenue	-	188,549	188,549
Line of credit	-	5,000	5,000
Financed purchases	-	31,410	31,410
Notes and bonds payable, current maturities	-	1,397,931	1,397,931
Total current liabilities	<u>128,838</u>	<u>2,360,806</u>	<u>2,489,644</u>
<b>Noncurrent liabilities:</b>			
Unearned revenue, net	-	370,500	370,500
Construction loan payable	-	18,236,909	18,236,909
Other postemployment benefit liability	-	43,375	43,375
Other long term liabilities	-	5,000,000	5,000,000
Financed purchases, net	-	8,049	8,049
Bonds payable, net	-	26,697,751	26,697,751
Total noncurrent liabilities	<u>-</u>	<u>50,356,584</u>	<u>50,356,584</u>
<b>Total Liabilities</b>	<u>128,838</u>	<u>52,717,390</u>	<u>52,846,228</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows of resources - leases	-	10,280,986	10,280,986
<b>Total Deferred Outflows of Resources</b>	<u>-</u>	<u>10,280,986</u>	<u>10,280,986</u>
<b>Net Position</b>			
Net investment in capital assets	-	26,257,726	26,257,726
Unrestricted	2,185,585	(4,240,235)	(2,054,650)
<b>Total Net Position</b>	<u>\$ 2,185,585</u>	<u>\$22,017,491</u>	<u>\$24,203,076</u>

# CITY OF ALLENTOWN

## COMBINING STATEMENT OF ACTIVITIES - COMPONENT UNITS

YEAR ENDED DECEMBER 31, 2023

	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
Expenses	Charges for Services	Operating Grants and Contributions	Redevelopment Authority of the City of Allentown	Allentown Parking Authority	Total Component Units	
Component Units:						
Redevelopment Authority of the City of Allentown	\$ 774,885	\$ 1,039,299	\$ -	\$ 264,414	\$ -	\$ 264,414
Allentown Parking Authority	12,929,542	11,404,274	-	-	(1,525,268)	(1,525,268)
Total component units	<u>\$13,704,427</u>	<u>\$12,443,573</u>	<u>\$ -</u>	<u>264,414</u>	<u>(1,525,268)</u>	<u>(1,260,854)</u>
General revenues:						
Rental Income			-	264,256	264,256	
Investment earning			97	239,431	239,528	
Gain (loss) on sale of asset			-	(477,687)	(477,687)	
Total general revenues			<u>97</u>	<u>26,000</u>	<u>26,097</u>	
Change in Net Position			264,511	(1,499,268)	(1,234,757)	
Net Position:						
Beginning of year, restated			<u>1,921,074</u>	<u>23,516,759</u>	<u>25,437,833</u>	
End of year			<u>\$ 2,185,585</u>	<u>\$22,017,491</u>	<u>\$24,203,076</u>	

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies

The accounting methods and procedures adopted by the City of Allentown, Pennsylvania (City) conform to accounting principles generally accepted in the United States of America, as applied to governmental entities. The following notes to financial statements are an integral part of the City's financial statements.

#### Reporting Entity

The City was incorporated in 1762 under the provisions of the constitution and general statutes of the Commonwealth of Pennsylvania. The City is a second-class city, as defined by state statutes. The City operates under a Home Rule Charter form of government and provides a full range of services, including public safety, roads, sanitation, health, stormwater, culture and recreation, and general government services to its approximately 118,000 residents. As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the City (the primary government) and its component units.

The City has evaluated all related entities (authorities, commissions, and affiliates) for possible inclusion in the financial reporting entity.

The component units discussed below are included in the City's reporting entity because of the significance of financial and operational relationships within the City. These component units have been included in the financial reporting entity as discretely presented component units:

#### Redevelopment Authority of the City of Allentown

The Redevelopment Authority of the City of Allentown (Redevelopment Authority), an entity legally separate from the City, is governed by a board appointed by the Mayor of the City. The Redevelopment Authority, in collaboration with the City's Department of Community and Economic Development, addresses urban revitalization. The Redevelopment Authority is financially dependent on the City. The City is the pass-through entity for the Redevelopment Authority's grant funding that is received from the U.S. Department of Housing and Urban Development (HUD) and the Pennsylvania Redevelopment Assistance Capital Program (RACP).

#### Allentown Parking Authority

The Allentown Parking Authority (Parking Authority), a tax-exempt organization, was incorporated on November 30, 1984 by the City Council of the City of Allentown. The Parking

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

Authority is governed by a five-member board appointed by the Mayor of the City of Allentown. The Parking Authority's purpose is to administer, supervise, and enforce an efficient system of off-street and on-street parking including the power and right:

- To conduct research and maintain data related to off-street and on-street parking programs;
- To enforce parking regulations by the distribution, issuance, and processing of parking tickets and by booting, towing, and impounding of vehicles as provided by law;
- To acquire, locate, install and maintain parking meters and related supplies;
- To administer a program of residential permit parking as provided by law; and
- To collect, on behalf of the City of Allentown, all revenue, subject to certain return provisions, derived from on-street parking programs.

Separately published financial statements of the above component units are available for public inspection at the City.

#### Related Organizations

The City Council and Mayor are also responsible for appointing the members of several boards, but the City's accountability for these entities does not extend beyond making appointments. These boards include the Allentown Commercial and Industrial Development Authority (ACIDA), the Allentown Housing Authority, Allentown Neighborhood Improvement Zone Development Authority (ANIZDA), and Allentown Economic Development Corporation (AEDC).

The amounts the City appropriated to these entities during the year ended December 31, 2023 were immaterial to the basic financial statements.

#### Basis of Presentation

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and pension trust funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property and other taxes are recognized as revenues in the year for which they are levied or the underlying transaction has taken place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service including lease liabilities, pension, other postemployment benefits, and compensated absences expenditures are recorded only when payment is due.



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

Property and other taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period to the extent that they meet the available criteria. All other revenue items are considered to be measurable and available only when cash is received by the government and eligibility/allowability requirements have been met.

General capital asset expenditures, including entering into contracts giving the City the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

The City reports the following major governmental funds:

General Fund – is used to account for all financial transactions applicable to the general operations of the City except for those accounted for in another fund.

Capital Projects Fund – is used to account for financial resources that are restricted, committed, or assigned to expenditures for capital outlay including the acquisition or construction of capital facilities and other capital assets.

Community Development Block Grant Fund (CDBG) – is used to account for the financial activity of the City’s CDBG Program and other urban renewal and improvement grants.

American Rescue Plan Fund – is used to account for the financial activity of the City’s American Rescue Plan federal grants.

The City reports the following nonmajor governmental funds:

Liquid Fuels Fund – is used to account for the financial activity of the City’s liquid fuels tax allocation from the Commonwealth of Pennsylvania.

Revolving Loan Fund – is used to account for loans for community and economic development activities that are eligible under the Housing and Redevelopment Assistance grant program.

Trexler Fund – is used for maintenance, development, and extension of the City’s park system. The Trexler Fund is a special revenue fund and the use of funds is specified by the grantor.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

Grants Fund – is used to account for the pass-through grants the City is responsible for administering.

Lease/Administrative Order (A.O.) – is used to account for charges pursuant to Pennsylvania Department of Environmental Protection administrative order.

Stormwater Fund – is used to account for fees collected from residents for stormwater improvements.

Debt Service Fund – is used to account for the accumulation of resources for, and the payment of, general long-term bonds and other debt principal, interest, and related costs.

The City reports the following major proprietary fund:

Solid Waste Fund – is used to account for the administration of the collection and disposal of municipal waste and recyclables in the City.

The City reports the following nonmajor proprietary fund:

The Municipal Golf Course Fund, a non-major proprietary fund, is used to account for the activities of the City's golf course.

Internal Service Fund – is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit on a cost-reimbursement basis. This fund is used to account for the City's self-insured programs for workers' compensation, property, casualty, automobile, and general liability claim losses.

The City's fiduciary funds consist of the Pension Trust Funds, which are considered component units of the City:

Pension Trust Funds – are used to account for pension benefits for employees. The principal revenue sources for these funds are employer and employee contributions. The Pension Trust Funds are accounted for in essentially the same manner as proprietary funds, since capital maintenance is critical. The Pension Trust Funds account for the City's three defined benefit pension plans: Police, Firemen, and Officers and Employees Plans.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the rule are payments to the internal service fund for risk management activities where the amounts charged are reasonably equivalent in value to services provided. Elimination of these charges would distort the direct costs of various functions.

Amounts reported as program revenues include charges to customers or applicants for goods, services or privileges provided, and operating and capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes and grants and contributions not restricted to a specific purpose as well as investment earnings.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for services. Operating expenses for the enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Sometimes a government will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts reported as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City and the Authority's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Cash and Cash Equivalents and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash of all funds, except pension trust funds and certain special revenue funds, is maintained in a cash and investment pool. Interest earnings, as well as gains and losses, are allocated to funds based on the average daily balances of funds invested in the pool. The balance recorded as cash and cash equivalents in each fund type is principally the allocation of the pooled cash balance. Substantially, all investments are held in the pension trust fund. Investments are reported at fair value. Securities traded on a national or international

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

For purposes of the statement of cash flows, the City considers all cash accounts, which are not subject to withdrawal restrictions or penalties, and all highly-liquid investment purchases with an original maturity of three months or less to be cash equivalents.

The City is authorized to make investments as defined in the Pennsylvania Second Class City Code and the Home Rule Charter. Authorized types of investments include the following:

- a. United States Treasury Bills.
- b. Short-term obligations of the United States Government or its agencies or instrumentalities.
- c. Deposits in savings accounts or time deposits. Other than certificates of deposit, or share accounts of institutions insured by the Federal Deposit Insurance Corporation or similar agencies to the extent that such accounts are insured, and for any amounts above the insured maximum, provided that approved collateral as provided by law therefore is pledged by the depository.
- d. Obligations of the United States Government or any of its agencies or instrumentalities backed by the full faith and credit of the United States of America, the Commonwealth of Pennsylvania or any of its agencies or instrumentalities backed by the full faith and credit of the Commonwealth of Pennsylvania, or of any political subdivision of the Commonwealth of Pennsylvania or any of its agencies or instrumentalities backed by the full faith and credit of the political subdivision.
- e. Shares of an investment company registered under the Investment Company Act of 1940, whose shares are registered under the Securities Act of 1933, provided that the only investments of that company are in the authorized investments for City funds listed above.
- f. Certificates of deposit purchased from institutions insured by the Federal Deposit Insurance Corporation or similar agencies to the extent that such accounts are so insured.

Investments of pension trust funds are placed pursuant to guidelines established by the respective pension boards.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

#### Component Units

##### Parking Authority

The deposit and investment activity of the Parking Authority adheres to state statutes, prudent business practices, and applicable trust indentures, which are more restrictive than existing state statutes.

Pennsylvania law stipulates the investment and deposit types the Parking Authority may purchase as follows:

- a. U.S. Treasury bills.
- b. Short-term obligations of the U.S. government or its agencies.
- c. Demand, savings, and time deposits with institutions insured by Federal insurance or collateralized with securities as provided by law.
- d. Obligations of the United States or any of its agencies, the Commonwealth of Pennsylvania or any of its agencies, or any political subdivision of the Commonwealth of Pennsylvania or any of its agencies, providing the obligations are backed by the full faith and credit of the political subdivisions.

The City and Parking Authority had no deposit or investment transactions during the year ended December 31, 2023 which were in violation of state statutes or applicable trust indentures.

#### Restricted Assets

Cash and investments of the City received from the issuance of long-term debt and not spent have been presented as restricted assets because the usage of such assets is limited to that set forth in the bond documents.

#### Internal Balances

Internal balances arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e.,

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

the current portion of interfund loans) or “advanced to/from other funds” (i.e., the noncurrent portion of interfund loans).

#### Allowance for Uncollectible Receivables

All property tax, per capita tax, curb and sidewalk and solid waste charges for service receivables are shown net of an allowance for uncollectible amounts. All allowances have been calculated based on historical collections. The allowance for property tax and per capita tax, presented in the General Fund, was approximately \$27,000 at December 31, 2023. The allowance for curb and sidewalk charges for services, presented in the Capital Projects Fund, was approximately \$1.05 million at December 31, 2023. The allowance for accounts receivable presented in the Stormwater Fund was approximately \$7,900 at December 31, 2023. The allowance for doubtful accounts, presented in the Solid Waste Fund, was approximately \$15,200 at December 31, 2023.

#### Component Units

##### Redevelopment Authority

The Redevelopment Authority loans funds to private developers in connection with redevelopment projects in the City. The collectability of the loans is evaluated and an allowance is recorded for amounts which may not be collected by the Redevelopment Authority. The loans are under a revolving loan fund program financed by the Commonwealth of Pennsylvania, Department of Community and Economic Development. Management has determined that no allowance is necessary at December 31, 2023.

##### Parking Authority

The Parking Authority’s estimate of the allowance for doubtful accounts receivable is based on an analysis of specific receivables taking into account the age of the past due receivable and the assessment of the ultimate collectability. Management has determined that no allowance is necessary at December 31, 2023.

#### Inventories

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

when purchased. The City has determined that any unused materials and supplies on hand at December 31, 2023 are immaterial.

Inventories at the Allentown Municipal Golf Course are valued at average cost.

#### Capital Assets

The City value capital assets at historical cost or estimated historical cost if actual historical cost is not available. The City maintains a capitalization threshold of \$5,000 for all capital assets, except for the intangible right-to-use lease assets, the measurement of which is discussed under leases below.

General infrastructure assets of the City consist of bridges, traffic lights and signals, streets and streetlights, and storm sewers and are reported at estimated historical cost using deflated replacement cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of donation.

The City's capital assets, including the right-to-use lease assets, are depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Buildings and improvements	35-50
Machinery and equipment	5-25
Vehicles	2-10
Infrastructure	10-99
Right-to-use leased equipment	25

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

#### **Component Units**

##### *Parking Authority*

The Parking Authority capitalizes all assets with an estimated useful life in excess of one year in excess of \$5,000. Property and equipment are stated at cost, net of accumulated depreciation. Donated or contributed assets are stated at the estimated fair market value as of the date of donation. The Parking Authority's capital assets are depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Buildings and building improvements	10-44
Leasehold improvements	5-15
Parking garages and components	10-50
Furniture and equipment	5-20
Vehicles	5-7

Normal maintenance and repairs to operations as incurred. Renewals and betterments are capitalized and depreciated based upon the expected lives of such improvements. Amortization of assets under financed purchases has been included as part of depreciation expense.

##### Property Held for Development

#### **Component Units**

##### *Redevelopment Authority*

At times, the Redevelopment Authority acquires properties in the City for future development which are recorded at cost, or estimated net realizable value, if less than cost. Since the intent is to hold these properties for resale, there is no depreciation associated with the properties held for development.



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental and proprietary fund types. Encumbrances are recorded when purchase orders are issued, but are not considered expenditures until liabilities for payment are incurred. Encumbrances outstanding at year-end for unfilled obligations of the current year budget are reappropriated in the succeeding year. The City reports encumbrances in its governmental funds as assigned fund balances, if the individual fund's fund balance is not presented as restricted. Encumbrances in the table below relate to contract services, operating materials, supplies, repairs and maintenance, uniforms, equipment, and property loss.

General Fund	\$ 6,964,742	Golf Course	\$ 37,686
Capital Fund	1,859,136	CDBG Fund	1,779,114
Liquid Fuels Fund	308,800	Solid Waste Fund	315,529
Stormwater Fund	69,547	Internal Service Fund	408,293

#### Fund Balance

In the fund financial statements, fund balances of governmental funds are classified in five separate categories. The components of fund balance are as follows:

- Nonspendable – This category represents funds that are not in spendable form and includes such items as prepaid expenditures and inventory.
  - Restricted – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties.
  - Committed – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending imposed by City Council. Such a commitment is made via a resolution by City Council and must be made prior to the end of the year. Removal of this commitment requires a resolution by City Council.
  - Assigned – This category represents the intentions of an individual or group designated by City Council to use the funds for specific purposes. Through a resolution of City Council, the designee would have to be delegated the responsibility to assign funds. Through the approval of the City's Administrative Order, City Council has provided that the Finance Director serves as the designee for assignments.
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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

- Unassigned – This category represents all other funds not otherwise defined. The only fund that will report a positive unassigned balance is the General Fund. However, other governmental funds may report a negative unassigned balance (or deficit).

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balances in the government fund financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any component of unrestricted fund balance. Further, when two components of unrestricted fund balance can be used for the same purpose, committed fund balance is applied first and assigned fund balance is applied second. Unassigned fund balance is applied last.

#### Net Position

Net position is classified into three components: net investment in capital assets and restricted and unrestricted net position. Net investment in capital assets consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt, net of unspent bond proceeds, that are attributable to the acquisition, construction and improvement of those assets. Unrestricted net position consists of all other net position not included in the above categories.

#### Compensated Absences

City employees are granted vacation and sick leave in varying amounts based on their length of employment. Vacation leave carried by employees varies depending upon collective bargaining agreements and City policy. Upon retirement, accumulated sick leave may be compensated to employees at the rate of \$10 to \$20 per day up to 100 or 180 days, depending upon employees' classification.

#### Component Units

##### Parking Authority

For the Parking Authority, vacation pay for both salaried and union employees is based on length of service and accrues as of each employee's anniversary date. Sick pay for both salaried and union employees is based on eight days per calendar year. Employees may carry

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

over a maximum of four sick days per calendar year. Compensated absences are included as a part of accrued expenses in the statement of net position.

#### Unavailable/Unearned Revenues

Unavailable/unearned revenues are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. In governmental funds, unavailable revenues represent amounts that are measurable, but are not available. Unearned revenues may result from revenues being collected in advance of the fiscal year to which they apply or in advance of their legal due date.

#### Bond Discounts/Premiums

Bond discounts/premiums are amortized over the term of the bonds using the bond outstanding method, which approximates the interest method. Unamortized bond discounts/premiums are included in the balance of bonds payable.

#### Deferred Inflows and Outflows of Resources for Pensions and Other Postemployment Benefit Plans (OPEB)

In conjunction with pension and OPEB accounting requirements, the effects of the differences in the City's expected and actual experience, the change in assumptions, the City contributions subsequent to the measurement date, and the difference between projected and actual earnings on pension plans investments are recorded as deferred inflows or outflows of resources related to pensions and OPEB on the government-wide and proprietary fund financial statements. These amounts are determined based on the actuarial valuations performed for the pension and OPEB plans. Notes 10 and 14 present additional information about the pension and OPEB plans.

#### Component Units

##### Parking Authority

For the Parking Authority, deferred outflows and inflows of resources for pensions that represents the net difference expected and actual experience, the changes in assumptions, differences between the projected and actual investment earnings on the investments in its

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

pension plan, and contributions subsequent to the measurement date. These amounts are determined based on the actuarial valuation performed for the pension plan.

#### Deferred Charge on Refunding

Deferred charge on refunding is amortized over the term of the new or refunded bonds, whichever is shorter, using the bond outstanding method, which approximates the interest method.

#### Component Units

##### Parking Authority

The Parking Authority has deferred the difference between the reacquisition price (the amount deposited into escrow to pay off the bonds) and the net carrying amount of previously refunded debt. This deferred amount on refunding is being amortized into interest expense on a straight-line basis over the shorter of the life of the new or old bonds. During the year ended December 31, 2023, such amortization amounted to \$35,915. The unamortized deferred amounts on refunding are reported as a deferred outflow of resources in the statement of net position.

#### Significant dates on the City's property tax calendar are as follows:

Levy date: January 1  
Due dates: Net by April 5  
Gross by July 15 or by installments due April 15, May 15, June 15 and July 15  
Lien date: January 1 of subsequent year following levy date

Property taxes become delinquent on July 16. The City continues to collect delinquent property taxes through December 31 of the current year. At that time, all unpaid City real estate taxes are certified to an outside agency for further collection and possible tax sales over an additional 30-month period.

The 2023 tax levy was 23.5376 mills on land and 4.4528 mills on improvements.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

#### Tax Abatement Programs

In accordance with Pennsylvania Act 50 of 2009 and Act 26 of 2011, the City has established a Neighborhood Improvement Zone (NIZ) within the City of Allentown whereby state and local taxes collected from eligible businesses located in and individuals working within the NIZ are collected and remitted to the Commonwealth of Pennsylvania. The taxes collected from business and individuals within the NIZ are used to fund the various economic development projects within the NIZ. All potential NIZ projects must be geographically located within the NIZ and must go through a pre-qualification, application and, if approved, closing process. Once in operation, the payment of taxes associated with the project can go toward payment of the debt service on the project. The types of taxes include earned income, local services, and business privilege along with the business privilege license fees. The total amount collected within the NIZ and remitted to the Commonwealth during the year ended December 31, 2023 was \$4.78 million.

#### Leases

The City is a lessor for a noncancellable lease of a building at the Allentown Municipal Golf Course and the lessee for certain hangar facility space with the Lehigh-Northampton Airport Authority. The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and proprietary fund financial statements for the lease of the building and a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements for the hangar facility space.

At the commencement of a lease, the City initially measures the lease receivable/lease liability at the present value of payments expected to be received/paid during the lease term. Subsequently, the lease receivable/lease payable is reduced by the principal portion of lease payments received/paid. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses the estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease receivable and deferred inflows of resources and lease asset and lease liability if certain changes occur that are expected to significantly affect the amount of the lease receivable and lease liability.

#### Component Unit

##### Parking Authority

The Parking Authority is the lessor for three noncancellable leases of building space. The Parking Authority recognizes a lease receivable and a deferred inflow of resources.

#### Interfund Transactions

As a result of its operations, the City affects a variety of transactions between funds to finance operations. Accordingly, to the extent that certain interfund transactions have not been paid or received as of December 31, 2023, appropriate interfund receivables or payables have been established.

#### Self-Insurance

The City is self-insured for workers' compensation, property, casualty, automobile, and general liability claim losses. At December 31, 2023, the City carries excess loss insurance policies, which limited its liability to \$1,000,000 per occurrence for workers' compensation, \$500,000 per occurrence for property and flood loss, \$1,000,000 for cyber liability, and \$1,000,000 per occurrence for employee theft. Governmental and proprietary funds are charged based on historical loss patterns. These charges are reimbursed through the various funds. The City's funds reported loss claims based upon the evaluation of an independent claims manager. The

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

City maintains the integrity of funds so provided, together with earnings thereon, in the Risk Management Internal Service Fund solely for the purpose of liquidating claims incurred. Under its self-insurance plan, the City accrues the estimated expense of workers' compensation, property, casualty, and general liability claim costs based on claims filed subsequent to year-end, and an additional amount for incurred but not yet reported claims based on prior experience. An accrual for such costs of \$307,342 is included in the accompanying financial statements. Claim payments based on actual claims ultimately filed could differ materially from these estimates. Settled claims from these risks have not exceeded commercial insurance coverage for the past five years.

#### Budgets

Annual budgets as required by the City Charter are adopted by City Council on a cash basis for revenues and modified accrual basis for expenditures, including appropriations to cover prior and anticipated current encumbrances. Appropriations not reserved for encumbrances lapse at year-end. Budgets are legally adopted for the General Fund, Capital Projects Fund, Community Development Block Grant Fund, American Rescue Plan Fund, and the following nonmajor funds: Liquid Fuels Fund, Trexler Fund, Risk Management Fund, Solid Waste Fund, Grants Fund, Stormwater Fund, Lease A.O. Fund, and Debt Service Fund.

The City Administration, 60 days prior to the beginning of the new fiscal year, presents the proposed budgets to City Council. A series of public hearings and discussions occur related to the budgets and on or before December 15, City Council approves the budgets. At the time of the budget adoptions, City Council adopts various ordinances related to tax rates and other rates and fees.

The City Charter requires the City's legal level of budgetary control to be at the fund level. As a management control, the Finance Director has the power to authorize the transfer of any unexpended balance within a department and up to \$5,000 between departments. Transfers exceeding \$5,000 must be approved by City Council.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 1. Nature of Operations and Summary of Significant Accounting Policies (Continued)

reported amounts of revenue and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

#### Adoption of Governmental Accounting Standards Board (GASB) Statements

The requirements of the following Governmental Accounting Standards Board (GASB) Statements were adopted for the financial statements:

The following GASB Statements were adopted for the year ended December 31, 2023: Statement Nos. 94 (Public-Private and Public-Public Partnerships and Availability Payment Arrangements), 96 (Subscription-Based Information Technology Arrangements), and 99 (Omnibus 2022). These statements had no significant impact on the City, Redevelopment Authority, or Parking Authority's December 31, 2023 financial statements.

#### Pending Changes in Accounting Principles

GASB has issued statements that will become effective in future years including 100 (Accounting Changes and Error Corrections), 101 (Compensated Absences), 102 (Certain Risk Disclosures), and 103 (Financial Reporting Model Improvements). Management has not yet determined the impact of these statements on the financial statements.

### 2. Utility System Concession Lease

On May 1, 2013, the City entered into an Agreement with Lehigh County Authority. The terms of the Agreement provide that the Lehigh County Authority pay the City \$220,000,000 and the City lease the system to the Lehigh County Authority to operate and provide utility services. In addition, beginning January 1, 2016, the Lehigh County Authority shall pay the City an annual installment of \$500,000 over the lease term. The lease term began on August 7, 2013 for a term of 50 years. The proceeds of the lease were used to extinguish or defease the debt of the Water and Sewer Funds and provide resources to loan funds and to the City's pension plans.

The proceeds and annual installments due under the Agreement are reported as a deferred inflow of resources, net of the effect of the disposable equipment (those capital assets transferred, but not expected to be returned at the termination of the lease).



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 2. Utility System Concession Lease (Continued)

The deferred inflow of resources resulting from the Agreement, in the amount of \$174,351,096, is being amortized over the lease term. The deferred inflow of resources resulting from capital construction completed on the utility system, in the amount of \$30,022,435 is being amortized over the estimated useful life of the constructed asset. The total deferred inflow of resources on the governmental activities statement of net position is being amortized as follows:

<u>Year Ending</u>	<u>Total</u>
2024	\$ 5,260,465
2025	5,260,465
2026	5,260,465
2027	5,260,465
2028	5,260,465
Thereafter	<u>178,071,206</u>
Total	<u>\$ 204,373,531</u>

For the year ended December 31, 2023, the City recognized \$4,496,254 in charges for services – water and sewer related to the lease.

### 3. Lease Receivable

The City leases the restaurant and bar facility at the Allentown Municipal Golf Course to a third party. The lease is a two-year lease beginning on January 1, 2021 through December 31, 2023, with an option to extend the lease for two additional two-year terms. Annual amounts expected to be received under the remaining lease term, including amounts for the options to extend are \$47,244, and \$49,134 for the years ending December 31, 2024, and 2025, respectively. The City records this lease transaction in the business-type activities and Non-Major Municipal Golf Course Fund. The City recognized \$41,433 in lease revenue and \$3,818 in interest revenue during the year ended December 31, 2023 related to this lease. As of December 31, 2023, the City's receivable for lease payments is \$93,093. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of December 31, 2023, the balance of the deferred inflow of resources was \$82,966.

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 3. Lease Receivable (Continued)

As of December 31, 2023, future principal and interest payment to be received under the lease are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 44,827	\$ 2,417	\$ 47,244
2025	48,266	874	49,140
	<u>\$ 93,093</u>	<u>\$ 3,291</u>	<u>\$ 96,384</u>

#### Component Units

##### Parking Authority

On January 1, 2005, the Parking Authority entered into a 288-month lease with the Montessori School as lessor for the use of building space. The lease ends on December 31, 2028. As of January 1, 2022, an initial lease receivable was recorded in the amount of \$136,682. The lease receivable is discounted at its present value over the life of the lease using the Parking Authority's incremental borrowing rate as of January 1, 2022 of 3.25%. As of December 31, 2023, the present value of the lease receivable is \$102,250. The Parking Authority recognized lease related revenue of \$21,823 during 2023. Beginning January 1, 2024, the annual lease payments increase to \$22,124 per year.

On December 14, 2012, the Parking Authority entered into a 359 - month lease as Lessor with Two City Center for the use of building space. The lease ends on June 30, 2043. As of January 1, 2022, an initial lease receivable was recorded in the amount of \$3,772,515. The lease receivable is discounted at its present value over the life of the lease using the Parking Authority's incremental borrowing rate as of January 1, 2022 of 3.25%. As of December 31, 2023, the present value of the lease receivable is \$3,735,292. For the first five years of the lease, the annual rent was \$120,000. Beginning in Year 6, the annual rent increases based on the Consumer Price Index published by the US Bureau of Labor Statistics for the Northeast Urban Area. All future annual rental payments were based on the CPI increase as of January 1, 2022, which was 5.90%. The Parking Authority recognized lease related revenue of \$261,291 during 2023.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 3. Lease Receivable (Continued)

On September 1, 2007, the Parking Authority entered into a 99 - year lease term as Lessor with LANTA for the use of building space. The Parking Authority received \$8,000,000 upfront from the Lessee at the initial lease term and therefore no lease receivable is reported on the Statement of Net Position for this lease. Annual lease payments in the amount of \$80,808 are amortized each year and recognized as lease revenue. As of December 31, 2023, the Parking Authority had a deferred inflow of future lease payments in the amount of \$6,686,870 related to this lease for payments already made but not recognized.

As of December 31, 2023, future principal and interest payments to be received under the leases are as follows:

Year	Principal	Interest	Total
2024	\$ 51,512	\$ 123,483	\$ 174,995
2025	62,394	121,624	184,018
2026	74,176	119,396	193,572
2027	86,921	116,769	203,690
2028	100,694	113,711	214,405
2029-2033	630,927	514,689	1,145,616
2034-2038	1,154,086	371,900	1,525,986
2039-2043	1,676,832	128,598	1,805,430
	<u>\$ 3,837,542</u>	<u>\$ 1,610,170</u>	<u>\$ 5,447,712</u>

### 4. Deposits and Investments

The carrying amounts of cash and investments at December 31, 2023 consist of the following:

Deposits	\$ 139,603,790
Investments	<u>345,466,969</u>
	<u>\$ 485,070,759</u>

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

#### Reconciliation to Statement of Net Position

Cash and cash equivalents:	
Governmental activities	\$ 118,982,856
Business-type activities	4,045,152
Fiduciary funds	16,575,782
	<u>139,603,790</u>
Investments:	
Fiduciary funds	345,466,969
	<u>345,466,969</u>
	<u>\$ 485,070,759</u>

#### Cash and Cash Equivalents

The City's available cash and cash equivalents are invested in demand deposit accounts.

The City is exposed to custodial credit risk on cash deposits. This is the risk that in the event of a financial institution failure, the City's deposits may not be returned. The City has a deposit policy for custodial risk that requires depository institutions to pledge securities as collateral for deposits that exceed depository insurance.

At December 31, 2023, the City's book balance was \$139,603,790 and the bank balance was \$141,493,979. Of the bank balance, \$1,000,000 was covered by federal depository insurance, \$158,392 was covered by National Credit Union Administration deposit insurance, \$76,412,989 was held in an external investment pool, and \$47,346,816 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits. The remaining \$16,575,782 held in the fiduciary funds is invested in money market funds.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

As of December 31, 2023, the City's investments were comprised of the following:

Equity mutual funds	\$ 243,234,464
Fixed Income mutual funds	51,978,626
Real estate investment fund	35,316,826
Corporate bonds	2,846,706
U.S. government obligations	11,534,754
U.S. government agency obligations	555,593
Total	<u>\$ 345,466,969</u>

#### **Component Units**

##### *Redevelopment Authority*

##### *Custodial Credit Risk*

The Redevelopment Authority has custodial credit risk on cash deposits. This is the risk that in the event of a financial institution failure, the Redevelopment Authority's deposits may not be returned. The Redevelopment Authority has a deposit policy for custodial risk that requires depository institutions to pledge securities as collateral for deposits that exceed depository insurance.

The Redevelopment Authority's available cash is invested in demand deposit accounts. At December 31, 2023, the carrying amount of the Redevelopment Authority's bank deposits was \$989,621. The corresponding bank balance at December 31, 2023 was \$989,758, of which \$250,000 is covered by federal deposit insurance. The remaining deposits are exposed to custodial risk because they are uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Redevelopment Authority's name. The Redevelopment Authority is covered by a collateral pool consisting of acceptable securities as outlined under Act No. 72, 1971 Session of Pennsylvania Legislature.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

#### Parking Authority

##### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Parking Authority's deposits may not be returned to it. The Parking Authority does not have a deposit policy for custodial credit risk. As of December 31, 2023, \$250,000 of the Parking Authority's bank balance was insured by the FDIC and \$863,539 was uninsured and collateralized with collateral held by the pledging banks trust department not in the Parking Authority's name.

For the Parking Authority, deposits are included in the statement of net position as cash and cash equivalents and certificates of deposit. Amounts invested in external investment pools are not categorized because securities are not used as evidence of the investment.

##### Investments

##### Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 4. Deposits and Investments (Continued)

As of December 31, 2023, the City had the following investments in money market funds, and debt and equity securities:

	12/31/2023	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Money market funds	\$ 16,575,782	\$ 16,575,782	\$ -	\$ -
Investments by fair value level				
Debt securities				
Corporate bonds	\$ 2,846,706	\$ -	\$ 2,846,706	\$ -
U.S. government obligations	11,534,754	11,534,754	-	-
U.S. government agency obligations	555,593	555,593	-	-
Total debt securities	14,937,053	12,090,347	2,846,706	-
Equity securities				
Equity mutual funds	243,234,465	243,234,465	-	-
Fixed Income mutual funds	51,978,625	51,978,625	-	-
Real estate investment fund	35,316,826	-	-	35,316,826
Total equity securities	330,529,916	295,213,090	-	35,316,826
Total investments at fair value	\$ 345,466,969	\$ 307,303,437	\$ 2,846,706	\$ 35,316,826

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment in money market funds, equity mutual funds, and fixed income mutual funds are not exposed to custodial credit risk, because the investments are not evidenced by securities in book entry or paper form. The City's investments in corporate bonds, real estate investment funds, U.S. government obligations, and U.S. government agency obligations are held in the name of the City's multiple Pension Plans. The City does not have a formal policy limiting the amount of investments that can be held by counterparties.

The City's pension plans have a formal investment policy that seeks to minimize the risk of investment losses by requiring diversification of the investment portfolio targeted at 52% domestic equities, 18% international equities, 28% fixed income, and 2% cash for the Police

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 4. Deposits and Investments (Continued)

and Firemen pension plans and 51% domestic equities, 17% international equities, 30% fixed income and 2% cash for the Officers and Employees pension plan.

#### Interest Rate Risk

The City does not have a formal investment policy for its funds that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The City has the following recurring fair value measurements as of December 31, 2023:

Investment Type	Fair Value	Investment Maturities			Rating
		2024	2025-2029	2030-2034	
Money Market	\$ 16,575,782	\$ 16,575,782		\$ -	AAAm
Fixed income mutual fund	51,978,625	-	-	51,978,625	N/A
Corporate bonds	1,067,731	450,210	617,521	-	A1
Corporate bonds	321,776	321,776	-	-	A2
Corporate bonds	569,528	525,337	44,191	-	A3
Corporate bonds	528,629	148,028	380,601	-	Aa3
Corporate bonds	39,190		39,190	-	Aaa
Corporate bonds	319,852	319,852	-	-	WR
Real estate investment fund	35,316,826	-	-	35,316,826	N/A
U.S. government obligations	10,971,296	7,892,069	3,079,227	-	Aaa
U.S. government obligations	563,458	563,458	-	-	WR
U.S. government agency obligations	555,593	282,435	273,158	-	Aaa
<b>Total</b>	<b>\$ 118,808,286</b>	<b>\$ 27,078,947</b>	<b>\$ 4,433,888</b>	<b>\$ 87,295,451</b>	

#### Participation in External Investment Pools

The City uses Pennsylvania Local Government Investment Trust (PLGIT), an external investment pool, to ensure safety and maximize efficiency, liquidity, and yield for City funds. PLGIT was created to meet the investment needs of local governments, school districts, municipal authorities, and other types of governments in the Commonwealth. PLGIT's investment objective is to seek high current income, consistent with preservation of capital and maintenance of liquidity. PLGIT issues separately audited financial statements that are



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

available to the public. Further information regarding PLGIT, and its investment strategies can be found at [www.plgit.com](http://www.plgit.com). The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The City's investment is reported at amortized cost, which approximates fair value. The Commonwealth provides external regulatory oversight for the external investment pool.

At December 31, 2023, the City held PLGIT/PRIME shares in the amount of \$45,626,587. PLGIT/PRIME is a variable rate investment portfolio, requires no minimum balance and no minimum initial investment, and limits redemptions or exchanges to two per calendar month. At December 31, 2023, the City held PLGIT Class shares in the amount of \$1,481. PLGIT-Class requires no minimum balance, no minimum initial investment, and a one-day minimum investment period. At December 31, 2023, the City held PLGIT/Reserve-Class shares of \$784,921. PLGIT/Reserve-Class shares require a minimum investment of \$50,000, a one-day minimum investment period, and limits redemptions or exchanged to two per calendar month. At December 31, 2023, the City held PLGIT/Term shares of \$30,000,000. PLGIT/Term is a fixed term investment portfolio with maturity up to one year depending upon the termination date of any particular series within the PLGIT/Term portfolio. PLGIT/Term requires a minimum investment of \$100,000, a minimum investment period of sixty days, and has a premature withdrawal penalty. PLGIT/PRIME, PLGIT-Class, and PLGIT/Reserve-Class carried an AAA rating and had an average maturity of less than one year.

### **Component Units**

#### **Parking Authority**

The Parking Authority invests its idle funds in various instruments, including external investment pools, which invest in government secured instruments, certificates of deposit with federally insured financial institutions, and money market funds. The investments are valued at fair value, except for those that have a remaining maturity at the time of purchase of one year or less, which are valued at amortized cost. The Parking Authority's investment in external investment pools and money market funds are stated at fair value, which approximates cost. The Parking Authority's investments in certificates of deposit in federally-insured financial institutions are valued at cost because they are considered non-negotiable, non-participating contracts for which redemption terms do not consider market rates.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

#### Concentration of Credit Risk

The Parking Authority places no limit on the amount the Parking Authority may invest in any one issuer. 100% of the Authority's investments are in Pennsylvania School District Liquid Asset Fund (PSDLAF) Max accounts at December 31, 2023.

#### Credit Risk

The Parking Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Parking Authority's investment in PSDLAF has been rated AAAM, the highest rating available, by Standard and Poor's, an independent investment rating.

#### Interest Rate Risk

The Parking Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Participation in External Investment Pools

The Parking Authority invests in the PSDLAF, a customized cash management program created in 1982 by the Pennsylvania School Boards Association and the Pennsylvania Association of School Business Officials to provide a unique set of benefits and enhancements for investing public funds. The general objective of the PSDLAF is to provide its investors with current income while preserving capital in a manner compatible with the needs and requirements of public school and local government entities in Pennsylvania. The pool is not SEC regulated. The investment policy of PSDLAF is guided by Section 440.1 of the Pennsylvania School Code, which governs the temporary investment of funds by school entities.

The fund is managed by a Board of Trustees (Trustees), who oversees, reviews, and supervises the activities of all consultants and professional advisers to PSDLAF. The Trustees also retain an Executive Director of the fund who acts as a consultant to PSDLAF and performs such consulting and advisory services with respect to matters concerning the operations and activities of PSDLAF as may from time to time be reasonably requested by the Trustees. An independent investment company has been appointed by the Trustees to act as PSDLAF's investment adviser.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 4. Deposits and Investments (Continued)

As of December 31, 2023, the carrying amount of external investment pool assets was \$1,723,648. The fair value of external investment pool assets approximates their carrying values as of December 31, 2023. As required by the GASB, investments in external investment pools are uncategorized. However, the certificates of deposit with PSDLAF are FDIC insured.

The Parking Authority has the following fair value measurements as of December 31, 2023:

Investment	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Maturity
PSDLAF max series	\$ 1,723,648	\$ 1,723,648	\$ -	\$ -	N/A
	<u>\$ 1,723,648</u>	<u>\$ 1,723,648</u>	<u>\$ -</u>	<u>\$ -</u>	

Money market and governmental securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Certificates of deposit are classified in Level 2 of the fair value hierarchy and are valued using inputs other than quoted prices that are observable.

### 5. Loans and Notes Receivable

Loans and notes receivable comprise loan programs under the City's Community Development Block Grant and Revolving Loan federal loan programs. The collectability of the loans is evaluated and an allowance is recorded for amounts which may not be collected by the City. Management has determined that no allowance is necessary at December 31, 2023.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 5. Loans and Notes Receivable (Continued)

#### Component Units

##### Redevelopment Authority

Loans receivable as of December 31, 2023 consist of the following:

In November 2014, the Redevelopment Authority conveyed a property to the Community Action Committee of Lehigh Valley (CACLV). In consideration of the transfer, the CACLV entered into a noninterest-bearing promissory note for \$314,999. Principal payments of the greater of (a) 50% of the excess of operating proceeds for the related property for the year ended June 30 or (b) \$700 are due annually commencing August 1, 2015 through 2029. After the initial 15-year term, no additional payments are due if the property remains in the ownership of the owner or another organization as approved by the Redevelopment Authority. If at the end of the 15-year term, certain conditions, as defined in the loan agreement, are not met, the remaining balance of the loan will be due upon the sale or transfer of the property over an additional 15-year term, unless the sale price is less than the remaining balance owed to the Redevelopment Authority, then, the remaining balance owed shall follow the ownership of the property for an additional 15 years or until August 1, 2044, whichever is sooner. If the property remains in the ownership of the CACLV as of August 1, 2044, the remaining balance of the loan will be forgiven. As of the year ended December 31, 2023, the remaining balance of the loan is \$300,661.

In June 2016, the Redevelopment Authority conveyed four properties to the Housing Association and Development Corporation (HADC). In consideration of the transfer, the HADC entered into a noninterest bearing promissory note for \$250,000 which was funded by the Redevelopment Authority in 2016. Principal payments are due within thirty days of borrower receiving HOME funds from the City of Allentown. The HADC shall sign a mortgage with the Redevelopment Authority for each of the properties and the Redevelopment Authority will recover the remaining amount of loan dollars when the properties are sold. During the year ended December 31, 2023, \$200,000 was received and deemed payment of the loan in full and the remaining \$50,000 was mutually agreed to be written off as bad debt. As of December 31, 2023, the remaining balance of the loan is \$0.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 6. Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	January 1, 2023	Additions/ Transfers in	Disposals/ Transfers out	December 31, 2023
<b>Governmental Activities:</b>				
<b>Capital assets, not being depreciated:</b>				
Land	\$ 9,809,945	\$ -	\$ -	\$ 9,809,945
Assets under concession lease - LCA*	92,651,611	8,015,256	-	100,666,867
Construction in progress	3,961,442	10,572,918	(9,791,091)	4,743,269
<b>Total capital assets, not being depreciated</b>	<b>106,422,998</b>	<b>18,588,174</b>	<b>(9,791,091)</b>	<b>115,220,081</b>
<b>Capital assets, being depreciated:</b>				
Right-to-use leased asset	2,948,272	-	-	2,948,272
Assets under concession lease - City	11,585,335	1,756,092	-	13,341,427
Buildings	24,870,272	2,641,208	-	27,511,480
Land and building improvements	52,108,843	25,235	-	52,134,078
Machinery and equipment	41,805,714	3,081,933	-	44,887,647
Vehicles	29,751,338	2,136,343	(452,598)	31,435,083
Infrastructure	157,608,454	6,237,337	-	163,845,791
<b>Total capital assets, being depreciated</b>	<b>320,678,228</b>	<b>15,878,148</b>	<b>(452,598)</b>	<b>336,103,778</b>
<b>Less accumulated depreciation for:</b>				
Right-to-use leased asset	845,171	117,931	-	963,102
Assets under concession lease - City	1,446,879	389,872	-	1,836,751
Buildings	21,901,649	303,067	-	22,204,716
Land and building improvements	28,316,891	1,931,535	-	30,248,426
Machinery and equipment	33,035,966	1,600,954	-	34,636,920
Vehicles	20,480,015	1,731,281	(254,060)	21,957,236
Infrastructure	61,543,332	3,736,726	-	65,280,058
<b>Total accumulated depreciation</b>	<b>167,569,903</b>	<b>9,811,366</b>	<b>(254,060)</b>	<b>177,127,209</b>
<b>Total capital assets, being depreciated, net</b>	<b>153,108,325</b>	<b>6,066,782</b>	<b>(198,538)</b>	<b>158,976,569</b>
<b>Governmental activities, capital assets, net</b>	<b>\$ 259,531,323</b>	<b>\$ 24,654,956</b>	<b>\$ (9,989,629)</b>	<b>\$ 274,196,650</b>

\* During the year ended December 31, 2013, certain assets associated with the Utility System Concession Lease Agreement were transferred from the Water and Sewer funds to Governmental Activities. As required under GASB Statement No 60, *Accounting and Financial*

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 6. Capital Assets (Continued)

*Reporting for Service Concession Arrangements*, capital assets retained as part of a concession lease agreement should not be depreciated if the arrangement requires the operator to return the facility to the transferor in its original or enhanced condition. As such, no depreciation will be taken on these assets during the term of the Agreement.

	January 1, 2023	Additions/ Transfers in	Disposals/ Transfers out	December 31, 2023
<b>Business-type Activities:</b>				
<b>Capital assets, not being depreciated:</b>				
Land	\$ 1,134,759	\$ -	\$ -	\$ 1,134,759
Total capital assets, not being depreciated	1,134,759	-	-	1,134,759
<b>Capital assets, being depreciated:</b>				
Buildings	1,392,322	-	-	1,392,322
Land and building improvements	4,891,218	-	-	4,891,218
Machinery and equipment	6,559,993	799,470	(31,003)	7,328,460
Vehicles	4,181,056	275,932	(22,898)	4,434,090
Distribution and collection systems	37,465	-	-	37,465
Total capital assets, being depreciated	17,062,054	1,075,402	(53,901)	18,083,555
<b>Less accumulated depreciation for:</b>				
Buildings	725,020	25,926	-	750,946
Land and building improvements	4,428,027	70,238	-	4,498,265
Machinery and equipment	4,543,456	320,483	(31,003)	4,832,936
Vehicles	3,425,641	169,051	(22,898)	3,571,794
Distribution and collection systems	11,162	378	-	11,540
Total accumulated depreciation	13,133,306	586,076	(53,901)	13,665,481
Total capital assets, being depreciated, net	3,928,748	489,326	-	4,418,074
Business-type activities, capital assets, net	<u>\$ 5,063,507</u>	<u>\$ 489,326</u>	<u>\$ -</u>	<u>\$ 5,552,833</u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 6. Capital Assets (Continued)

Depreciation expense was charged to governmental activities as follows:

General government	\$ 1,491,558
Public safety	666,257
Community development	236,897
Public works	6,266,307
Parks and recreation	<u>1,150,347</u>
Total	<u>\$ 9,811,366</u>

Depreciation expense was charged to business-type activities as follows:

Solid Waste Fund	\$ 409,544
Municipal Golf Course Fund	<u>176,532</u>
Total	<u>\$ 586,076</u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 6. Capital Assets (Continued)

#### Component Units

##### Parking Authority

Activity in the Parking Authority's capital assets for the year ended December 31, 2023 is as follows:

	January 1, 2023	Additions/ Transfers in	Disposals/ Transfers out	December 31, 2023
<u>Parking Authority</u>				
Capital assets, not being depreciated:				
Land	\$ 8,253,852	\$ 1,226,473	\$ -	\$ 9,480,325
Construction in progress	26,648,109	764,108	(27,357,371)	54,846
Total capital assets, not being depreciated	<u>34,901,961</u>	<u>1,990,581</u>	<u>(27,357,371)</u>	<u>9,535,171</u>
Capital assets, being depreciated:				
Buildings and improvements	1,685,751	8,160	-	1,693,911
Leasehold improvements	507,650	-	-	507,650
Parking garages and lots	67,431,107	26,081,150	(3,521,960)	89,990,297
Furniture and equipment	4,914,769	361,287	(330,000)	4,946,056
Vehicles	793,679	89,149	(8,937)	873,891
Total capital assets, being depreciated	<u>75,332,956</u>	<u>26,539,746</u>	<u>(3,860,897)</u>	<u>98,011,805</u>
Less accumulated depreciation for:				
Buildings and improvements	1,507,149	66,269	-	1,573,418
Leasehold improvements	482,267	25,383	-	507,650
Parking garages and lots	26,783,100	1,420,233	(3,043,254)	25,160,079
Furniture and equipment	2,455,977	413,296	(327,288)	2,541,985
Vehicles	404,142	122,445	(446)	526,141
Total accumulated depreciation	<u>31,632,635</u>	<u>2,047,626</u>	<u>(3,370,988)</u>	<u>30,309,273</u>
Total capital assets, being depreciated, net	<u>43,700,321</u>	<u>24,492,120</u>	<u>(489,909)</u>	<u>67,702,532</u>
Parking Authority activities, capital assets, net	<u>\$ 78,602,282</u>	<u>\$ 26,482,701</u>	<u>\$ (27,847,280)</u>	<u>\$ 77,237,703</u>



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 7. Interfund Receivable and Payable Balances

A summary of the total amounts due from and due to other funds, by fund, at December 31, 2023 is as follows:

	<u>Due From Other Funds</u>	<u>Due To Other Funds</u>
Governmental funds:		
General Fund	\$ 1,942,254	\$ 9,773
Capital Projects Fund	1,302,726	-
Community Development Block Grant	-	1,827,627
American Rescue Plan	19,544	1,632,306
Other Non-Major Governmental Funds	-	1,320
Proprietary funds:		
Internal Services Fund	206,502	-
Total	<u>\$ 3,471,026</u>	<u>\$ 3,471,026</u>

Interfund balances are primarily for reimbursement of expenses paid on behalf of another fund, with the exception of the amount due to/from between the CDBG and General funds in the amount of \$1,827,627 of which is a short-term loan for cash flow purposes.

### 8. Individual and Fund Interfund Transfers

Interfund transfers for the year ended December 31, 2023 consisted of the following:

	<u>Transfers In</u>	<u>Transfers Out</u>
Governmental funds:		
General Fund	\$ 6,660,310	\$ 7,888,094
Capital Projects Fund	9,401,050	-
Community Development Block Grant	622,596	-
American Rescue Plan	-	13,826,217
Other Non-Major Governmental Funds	8,799,788	2,044,203
Proprietary funds:		
Solid Waste Fund	-	1,172,237
Non-Major Municipal Golf Course Fund	-	330,822
Internal Service Fund	-	222,171
Total	<u>\$ 25,483,744</u>	<u>\$ 25,483,744</u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 8. Individual and Fund Interfund Transfers (Continued)

Transfers from the General Fund and Liquid Fuels (other non-major governmental fund) to the Debt Service Fund (other non-major governmental fund) were made to cover Debt Service requirements.

Transfers to the Capital Projects Fund and Trexler Fund (other non-major governmental fund) were for construction and other capital projects.

The remaining transfers were initiated to fulfill budgetary transfer requirements.

### 9. Lease Payable

The City entered into a noncancelable lease agreement for a hangar facility on November 1, 2015 with a 10-year term expiring on October 31, 2025. The lease has an option to extend for three additional 5-year terms. An initial lease liability was recorded in the amount of \$2,948,272 in governmental activities during the year ended December 31, 2022 due to GASB 87 implementation. As of December 31, 2023, the lease liability was \$2,535,569. The City is required to make annual payments ranging from \$148,925 in 2024 to \$158,252 in 2026 and ranging from \$157,335 to \$254,677 during the optional extension terms. The lease has an interest rate of 3%. The hangar facility has a 25-year estimated useful life. The net value of the right-to-use leased asset as of December 31, 2023 is \$1,985,170, net of accumulated amortization of \$963,102.

The future principal and interest payment on the lease payable as of December 31, 2023, were as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 73,860	\$ 75,065	\$ 148,925
2025	80,134	72,766	152,900
2026	87,997	70,255	158,252
2027	96,289	67,502	163,791
2028	105,029	64,495	169,524
2029-2033	673,445	267,438	940,883
2034-2038	972,147	145,327	1,117,474
2039-2040	446,668	13,062	459,730
Totals	<u>\$ 2,535,569</u>	<u>\$ 775,910</u>	<u>\$ 3,311,479</u>

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 9. Lease Payable (Continued)

The change in lease payable for the year ended December 31, 2023 is as follows:

	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Current Portion
Lease payable	<u>\$ 2,603,675</u>	<u>\$ -</u>	<u>\$ 68,106</u>	<u>\$ 2,535,569</u>	<u>\$ 73,860</u>

### 10. Pension Plans

#### Plan Description and Administration

The City has three single-employer defined benefit pension plans covering Police, Firemen, and certain non-uniformed employees (Officers and Employees Plan). The Plans provide for retirement, disability, vested and death benefits to plan members and their beneficiaries. Cost of living adjustments are provided at the discretion of the Police, Firemen, and Officers and Employees Retirement Boards. All full-time City employees hired prior to June 8, 1976 are eligible to participate in these Plans. The City's three single-employer pension plans do not issue separate financial statements.

The Plans are governed by the City's Aggregate Pension Board (Board), which consists of the Finance Director, Controller, a Council Member, and two members from each Plan's respective pension board.

The Police and Firemen Plans are governed by the Mayor, Finance Director, Controller, four City residents, and four active members of the plan.

The Officers and Employees Plan is governed by the Mayor, Finance Director, Controller, two active employees that are members of the plan, one retired member of the plan and a council member only if the person is a retired member of the plan.

The City also participates in a defined benefit pension plan administered by the Pennsylvania Municipal Retirement System (PMRS). The full-time non-uniformed City employees hired after June 8, 1976 are eligible to participate in the PMRS Plan. PMRS is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Annual Comprehensive Financial Report, which may be obtained by writing to the Pennsylvania

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165 or by calling 1-800-622-7968.

Administrative costs, which may include but are not limited to investment management fees and actuarial services, are charged to the Plans and funded through the MMO and/or investment earnings.

Pension expenditures/expenses are allocated between governmental and business-type activities based on the proportion of active employees representing participants in each of these plans.

#### Summary of Significant Accounting Policies

The financial statements of the Plans are reported using the accrual basis of accounting. Contributions to the Plans are recognized when due as required by Act 205 of the Commonwealth (Act 205). Benefits and refunds are recognized when due and payable in accordance with the terms of the Plans. All investments of the Plans are reported at fair value as of the measurement date.

# CITY OF ALLENTOWN

## COMBINING STATEMENT OF FIDUCIARY NET POSITION - PENSION TRUST FUNDS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

The combining information as of the year ended December 31, 2023 for the plans is as follows:

	Component Unit Pension Trust Funds			Total
	Police Pension Fund	Firemen Pension Fund	Officers and Employees Pension Fund	
<b>Assets</b>				
Cash and cash equivalents	\$ 8,472,379	\$ 6,823,442	\$ 1,279,961	\$ 16,575,782
Interest receivable	28,876	26,461	9,293	64,630
Other receivables	42,241	25,734	821	68,796
Investments, at fair value:				
Equity mutual funds	148,350,549	91,317,762	3,566,154	243,234,465
Fixed income mutual funds	35,226,469	16,752,156	-	51,978,625
Real estate investment fund	21,687,132	13,629,694	-	35,316,826
Corporate bonds	1,431,464	1,042,090	373,152	2,846,706
U.S. government obligations	4,925,923	4,796,743	1,812,088	11,534,754
U.S. government agency obligations	253,993	168,470	133,130	555,593
<b>Total Assets</b>	<b>220,419,026</b>	<b>134,582,552</b>	<b>7,174,599</b>	<b>362,176,177</b>
<b>Liabilities</b>				
Accounts payable	9,826	7,557	2,169	19,552
<b>Total Liabilities</b>	<b>9,826</b>	<b>7,557</b>	<b>2,169</b>	<b>19,552</b>
<b>Net Position</b>				
Restricted for pension benefits	220,409,200	134,574,995	7,172,430	362,156,625
<b>Total Net Position</b>	<b>\$220,409,200</b>	<b>\$134,574,995</b>	<b>\$ 7,172,430</b>	<b>\$362,156,625</b>

# CITY OF ALLENTOWN

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - PENSION AND OTHER POST-EMPLOYMENT BENEFIT TRUST FUNDS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

	Component Unit Pension Trust Funds			Total
	Police Pension Fund	Firemen Pension Fund	Officers and Employees Pension Fund	
<b>Additions:</b>				
Contributions:				
Employer	\$ 9,254,353	\$ 3,857,404	\$ 232,650	\$ 13,344,407
Plan members	1,230,499	738,443	950	1,969,892
Total contributions	<u>10,484,852</u>	<u>4,595,847</u>	<u>233,600</u>	<u>15,314,299</u>
Investment income(loss):				
Net appreciation in fair value of investments	22,928,466	14,115,805	704,490	37,748,761
Interest and dividends	4,989,221	3,045,380	150,651	8,185,252
Less investment expenses	<u>(103,631)</u>	<u>(66,590)</u>	<u>(5,878)</u>	<u>(176,099)</u>
Net investment income	<u>27,814,056</u>	<u>17,094,595</u>	<u>849,263</u>	<u>45,757,914</u>
Total additions	<u>38,298,908</u>	<u>21,690,442</u>	<u>1,082,863</u>	<u>61,072,213</u>
<b>Deductions:</b>				
Benefits paid to recipients	14,128,583	8,880,691	1,423,221	24,432,495
Administrative and other fees	<u>21,563</u>	<u>11,689</u>	<u>6,082</u>	<u>39,334</u>
Total deductions	<u>14,150,146</u>	<u>8,892,380</u>	<u>1,429,303</u>	<u>24,471,829</u>
<b>Change in Net Position</b>	24,148,762	12,798,062	(346,440)	36,600,384
<b>Net Position:</b>				
Beginning of year	<u>196,260,438</u>	<u>121,776,933</u>	<u>7,518,870</u>	<u>325,556,241</u>
End of year	<u>\$220,409,200</u>	<u>\$134,574,995</u>	<u>\$ 7,172,430</u>	<u>\$362,156,625</u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

#### Plan Membership

Plan memberships consisted of the following per the January 1, 2023 actuarial valuation:

	Police	Firemen	Officers and Employees	PMRS
Active employees	212	127	1	425
Inactive plan members entitled to but not yet receiving benefits	18	3	-	56
Inactive plan members or beneficiaries currently receiving benefits	309	191	86	506

#### Benefit Provisions

Benefit provisions and their amendments are authorized by the separate Pension Boards for the Police, Firemen, and Officers and Employees Plans and by the Pennsylvania State Act 15 for the PMRS Plan.

#### *Police Pension Plan*

The Police Pension Plan is a single-employer defined benefit pension plan that provides retirement, disability, and death benefits to plan members and their beneficiaries.

#### For participants hired prior to January 1, 2009:

- Eligibility: 20 years of service
  - Basic Benefit: The retirement benefit shall be 50.5% of the rate of monthly pay of the employee at the time of retirement or the highest average annual salary during any five years of service.
  - Service Increment: 7.5% of salary for the first full year of service over 20 years, plus 3.0% of salary for each of the next four full years of service up to a maximum of 19.5% of salary. Service after attaining age 65 is excluded.
  - The maximum benefit is 70% of salary.
  - Salary will include base pay, longevity, holiday pay, festive pay, shift differential and overtime. Overtime shall be limited to 10% of base pay for the rate of monthly pay.
  - The minimum benefit is \$10,400 per year.
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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

For participants hired on or after January 1, 2009:

- Eligibility: Age 50 with 20 years of service
- Basic Benefit: The retirement benefit shall be 50% of the rate of monthly pay of the employee at the time of retirement or the highest average annual salary during any five years of service.
- Service Increment: One-fortieth (1/40th) times the Basic Benefit for each year of service in excess of 20 years. The total Service Increment cannot exceed \$6,000 in total annual benefit increase (i.e., \$500 additional monthly benefit). Service after attaining age 65 is excluded.
- The maximum benefit is 70% of salary.
- Salary will include base pay, longevity, holiday pay, festive pay, shift differential and overtime. Overtime shall be limited to 10% of base pay for the rate of monthly pay.
- The minimum benefit is \$10,400 per year.

For all participants, benefits vest at 100% after 12 years of service. If a participant becomes disabled as a result of accident or sickness occurring in the line of duty, the participant is entitled to receive an annual benefit of 50.5% of officer's wages if prior to retirement eligibility, or the normal retirement benefit if the participant is retirement eligible. If death occurs before retirement age, the amount paid to the surviving spouse is equal to 62.5% of the officer's wages or 50.5% plus service increments which the officer would be entitled to receive at the time of death, whichever is higher.

#### *Firemen Pension Plan*

The Firemen Pension Plan is a single-employer defined benefit pension plan that provides retirement, disability, and death benefits to plan members and their beneficiaries.

For participants hired prior to January 1, 2012:

- Eligibility: 20 years of service
  - Basic Benefit: The retirement benefit shall be determined by the rate of monthly pay of the employee at the time of retirement or the highest average annual salary during any five years of service.
  - Salary will include base pay, longevity, holiday pay, festive pay, shift differential and overtime.
  - Overtime shall be limited to 10% of base pay.
-



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

- The benefit will be a percent of pay in accordance with the following table:

Years of Service	20	21	22	23	24	25
Percent of Benefit	50.5%	54.0%	58.0%	62.0%	66.0%	70.0%

#### For participants hired on or after January 1, 2012:

- Eligibility: Age 50 with 20 years of service
- Basic Benefit: The retirement benefit shall be 50% of monthly pay at time of retirement of the highest average annual salary due any five years of service.
- Service Increment: One-fortieth (1/40th) times the Basic Benefit for each year of service in excess of 20 years. The total Service Increment cannot exceed \$2,400 in total annual benefit increase (i.e., \$200 additional monthly benefit). Service after attaining age 65 is excluded.
- The minimum benefit for all participants is \$10,400 per year.

If a participant becomes disabled as a result of accident or sickness occurring in the line of duty, the participant is entitled to receive 10% of salary if less than two years of service, 20% of salary with at least two years of service but less than five years, 30% of salary with at least five years of service but less than 10 years, 40% of salary with at least 10 years of service but less than 15 years, 50% of salary with at least 15 years but less than 20 years, and same as normal retirement if at least 20 years of service. If death occurs before retirement age, the amount paid to the surviving spouse is equal to 100.0% of the pension benefit applicable to the member.

Effective January 1, 2023, a vested benefit was added for members with at least 12 years of service but who were not eligible for normal retirement benefits.

#### *Officers and Employees Pension Plan*

The Officers and Employees Pension Plan is a single-employer defined benefit pension plan that provides retirement, disability, and death benefits to plan members and their beneficiaries.

The Plan was open to new employees until June 2, 1976.

- Eligibility: Age 55 and 20 years of service or age 60 with 12 years of service
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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

- Basic Benefit: 50% of the larger of the final annual salary or the highest average compensation of any 5 years of service, not less than \$10,400 per year. If the member has less than twenty (20) years of service, then the basic benefit is prorated based upon credited service at retirement to twenty years. Payments are made bi-weekly.
- Service Increment: One-fortieth (1/40th) of the basic benefit for each full year of service in excess of twenty (20). Service after age sixty-five shall not be counted. In order to be eligible for the service increment benefit, the employee must make additional contributions of one half of one percent (1/2%) of the salary.

#### *PMRS Pension Plan*

The PMRS Pension Plan provides retirement, survivor and disability benefits. Benefits vest at 100% after 12 years of service. Employees are eligible for normal retirement benefits at age 55. Employees terminating voluntarily after 20 years of service or involuntarily after eight years of service are eligible for early retirement. Annual retirement benefits are based on an employee's average annual salary during the last five years of employment, multiplied by years of service based on 1.25% times service if employed before January 1, 1990, 1.75% times service if employed between January 1, 1990 and December 31, 1995, and 2.10% times service if employed on or after January 1, 1996. The maximum benefit is 80% of the final average salary. Benefits are payable monthly for life with no Social Security offset. If a member is eligible to retire at time of death, the member's beneficiary receives the present value of accrued benefits. At retirement, a member may elect a survivor benefit. The plan disability benefit is provided for service-related disabilities, regardless of age or years of service. Disability benefits are offset by available workers' compensation benefits.

A 30% disability benefit is provided for nonservice-related disabilities for members with at least 10 years of service.

#### Contributions

Pennsylvania Act 205 of 1984 (Act 205) requires that annual contributions to the Plans be based upon each plan's Minimum Municipal Obligation (MMO), which is based on the Plans' biennial actuarial valuation. The MMO includes the normal cost, estimated administrative expenses, and an amortization of the unfunded actuarial accrued liability. According to Act 205, actuarial valuations may be completed biennially and the most recent valuations for all City plans were completed as of January 1, 2021. Act 44 provided for a reduction in the

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

amortization requirement by 25% for the five-year period from 2011 through 2015. This reduction is reflected in the final MMO calculation. The Plans may also be eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program, which must be used for pension funding and is reported as revenue and expenditure in the General Fund. Any funding requirements established by the MMO in excess of member contributions and state aid must be paid by the municipality in accordance with Act 205.

Active members of the Police and Firemen Plans are required to contribute 5% of covered payroll to their respective pension plans. Active members of the Officers and Employees Plan are required to contribute 3.5% of covered payroll, 3% for members not covered by Social Security, and 1% of covered payroll for survivor benefits to the plan. Active members of the PMRS Pension Plan are required to contribute 7.5% to the plan. These contributions are governed by the Plans' governing ordinances and collective bargaining agreements.

During the year ended December 31, 2023, the City contributed \$9,254,353 to the Police Pension Plan, \$3,857,404 to the Firemen Pension Plan, \$232,650 to the Officers and Employees Plan, and \$4,394,990 to the PMRS Pension Plan.

During the year ended December 31, 2023, active members contributed \$1,230,499 to the Police Pension Plan, \$738,443 to the Firemen Pension Plan, \$950 to the Officers and Employees Pension Plan. For 2022, members contributed \$2,112,959 to the PMRS Plan.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### Changes in the Net Pension Liability

The changes in the net pension liability of the City for the year ended December 31, 2023 were as follows:

#### Police Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension (Asset)/Liability
Balances at December 31, 2022	\$ 248,713,876	\$ 196,260,438	\$ 52,453,438
Changes for the year:			
Service cost	4,509,424	-	4,509,424
Interest	18,014,753	-	18,014,753
Differences between expected and actual experience	(2,353,503)	-	(2,353,503)
Changes of assumptions	2,847,507	-	2,847,507
Contributions - employer	-	9,254,353	(9,254,353)
Contributions - member	-	1,230,499	(1,230,499)
Net investment income	-	27,814,056	(27,814,056)
Benefit payments, including refunds	(14,128,583)	(14,128,583)	-
Administrative expense	-	(21,563)	21,563
Net changes	8,889,598	24,148,762	(15,259,164)
Balances at December 31, 2023	\$ 257,603,474	\$ 220,409,200	\$ 37,194,274
Plan fiduciary net position as a percentage of the total pension liability			85.6%

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### Firemen Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension (Asset)/Liability
Balances at December 31, 2022	\$ 142,033,435	\$ 121,776,933	\$ 20,256,502
Changes for the year:			
Service cost	2,072,281	-	2,072,281
Interest	10,223,171	-	10,223,171
Changes of benefits	178,046	-	178,046
Differences between expected and actual experience	(1,375,429)	-	(1,375,429)
Changes of assumptions	1,497,249	-	1,497,249
Contributions - employer	-	3,857,404	(3,857,404)
Contributions - member	-	738,443	(738,443)
Net investment income (loss)	-	17,094,595	(17,094,595)
Benefit payments, including refunds	(8,880,691)	(8,880,691)	-
Administrative expense	-	(11,689)	11,689
Net changes	3,714,627	12,798,062	(9,083,435)
Balances at December 31, 2023	\$ 145,748,062	\$ 134,574,995	\$ 11,173,067
Plan fiduciary net position as a percentage of the total pension liability			92.3%

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### Officers and Employees Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension (Asset)/Liability
Balances at December 31, 2022	\$ 9,107,846	\$ 7,518,870	\$ 1,588,976
Changes for the year:			
Interest	542,857	-	542,857
Differences between expected and actual experience	162,309	-	162,309
Changes of assumptions	47,364	-	47,364
Contributions - employer	-	232,650	(232,650)
Contributions - member	-	950	(950)
Net investment income (loss)	-	849,263	(849,263)
Benefit payments, including refunds	(1,423,221)	(1,423,221)	-
Administrative expense	-	(6,082)	6,082
Net changes	(670,691)	(346,440)	(324,251)
Balances at December 31, 2023	\$ 8,437,155	\$ 7,172,430	\$ 1,264,725
Plan fiduciary net position as a percentage of the total pension liability			85.0%

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### PMRS Pension Plan

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension (Asset)/Liability
Balances at December 31, 2022 (based on the measurement date of December 31, 2021)	\$ 191,227,664	\$ 215,355,671	\$ (24,128,007)
Changes for the year:			
Service cost	4,145,958	-	4,145,958
Interest	9,976,244	-	9,976,244
Differences between expected and actual experience	4,630,040	-	4,630,040
Contributions - employer	-	3,648,934	(3,648,934)
Contributions - member	-	2,112,959	(2,112,959)
PMRS assessment	-	19,760	(19,760)
PMRS investment income	-	9,312,267	(9,312,267)
Market value investment gain	-	(35,925,060)	35,925,060
Benefit payments, including refunds	(10,838,491)	(10,838,491)	-
PMRS administrative expense	-	(19,760)	19,760
Additional administrative expense	-	(492,033)	492,033
Net changes	7,913,751	(32,181,424)	40,095,175
Balances at December 31, 2023 (based on the measurement date of December 31, 2022)	\$ 199,141,415	\$ 183,174,247	\$ 15,967,168
Plan fiduciary net position as a percentage of the total pension liability			92.0%

At December 31, 2023 the net pension liability of the PMRS plan is allocated between the governmental activities and the business-type activities in the amounts of \$14,417,878 and \$1,549,290, respectively.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### Actuarial Assumptions

The total pension liability for the Police, Firemen, and Officers and Employees pension plans was determined as part of the January 1, 2023 actuarial valuation, updated to December 31, 2023, using the following actuarial assumptions, applied to all periods in the measurement:

	Police	Firemen	Officers and Employees
Valuation date	1/1/2023	1/1/2023	1/1/2023
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level dollar closed period	Level dollar closed period	Level dollar closed period
Amortization period	11 years	12 years	1 year
Asset valuation method	*Five-year smoothed fair value 80%/20% corridor around fair value		
Actuarial Assumptions:			
Investment rate of return	7.30%	7.30%	6.30%
Projected salary increases	4.50%	4.50%	4.50%
Mortality - Healthy Lives	Blue Collar Adjusted RP-2000 Combined Health Mortality Table, projected generationally from base year 2000 using 50% of scale AA		RP-2000 Combined Healthy Mortality Table, projected generationally from base year 2000 using 50% of scale AA
Mortality - Disability Lives	RP-2000 Disabled Mortality Table		
Cost of Living Adjustment	2.4% per year upon eligibility to receive a COLA		0%

#### *Changes of assumptions:*

For the Police Pension Plan, the investment return assumption was decreased from 7.40% to 7.30%. For the Firemen's Pension Plan, the investment return assumption was decreased from 7.40% to 7.30%. For the Officers and Employees Pension Plan, the investment return assumption was decreased from 6.40% to 6.30%.



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

The total pension liability for the PMRS pension plan was determined as part of the January 1, 2023 actuarial valuation, with liabilities rolled forward to December 31, 2022, using the following actuarial assumptions, applied to all periods in the measurement:

Actuarial assumptions:

Investment rate of return	5.25%
Projected salary increases	2.8% - 6.2%*
*includes inflation rate of 2.2%	

Cost-of-living adjustments                      2.2%, subject to plan limitations

Actuarial assumptions based on PMRS Experience Study for the period January 1, 2014 to December 31, 2018

Preretirement mortality:

Males: Pub-2010 General Employees male table  
Females: Pub-2010 General Employees female table

Postretirement mortality:

Males: RP 2006 Male Annuitant table  
Females: RP 2006 Female Annuitant table

#### Investment Policy

##### *Police, Firemen, and Officers and Employees Pension Plans*

The policies in regard to the allocation of invested assets for the Police, Firemen, and Officers and Employees Pension Plans are established and may be amended by the respective Boards. The Boards seek to optimize the total return of these Plans' portfolios through a policy of well diversified multi-asset portfolios, which facilitate control of investment risk and afford reasonably predictable long-term investment returns. There were no amendments to the

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

investment policy of the Police, Firemen, and Officers and Employees Pension Plans during the year ended December 31, 2023. At December 31, 2023, the Police, Firemen and Officers and Employees Plan had no investments in any one organization which represented five percent of more of each plan's respective fiduciary net position.

In order to meet its needs, the investment strategy of the Police, Firemen, and Officers and Employees Pension Plans is to responsibly and prudently maximize total return; that is, the aggregate return from capital appreciation and dividend and interest income. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class for the plans as of December 31, 2023 are summarized from the following table:

Asset Class	Target Allocation			Long-Term Expected Real Rate of Return
	Police	Firemen	Officers and Employees	
Domestic equity	52.0%	52.0%	35.0%	5.0%
International equity	14.0%	14.0%	11.0%	5.1%
Core fixed income	17.0%	11.0%	0.0%	2.4%
Fixed income	4.0%	8.0%	35.0%	2.0%
Real estate	10.0%	10.0%	0.0%	3.8%
Cash	3.0%	5.0%	19.0%	1.0%
	100.0%	100.0%	100.0%	

*Long-Term Expected Rate of Return* – The long-term expected rate of return on the Police, Firemen, and Officers and Employees pension plan investments was developed as a weighted average return based on the target asset allocation of the plan and the long-term expected rate of return for each asset class. The overall return for each asset class was developed by using current market pricing (normalized equity valuations, equity dividend yields, fixed income yields, etc.), as appropriate and historical data (real earnings-per-share growth, real equity returns, etc.) as a guide.

*Rate of Return* – The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended December 31, 2023, the market value of assets returned 14.40% for the Police Plan, 14.38% for the Firemen Plan, and 12.40% for the Officers and Employees Plan.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

#### *PMRS Pension Plan*

The PMRS System's long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates of expected future nominal rates of return (net of investment expenses) are developed for each asset class. These returns are combined to produce the System's Long-Term Expected Rate of Return by calculating the weighted average return for each asset class using each respective target asset allocation percentage and multiplying by the expected future nominal rate of return, while also factoring in covariance across asset classes, then deducting expected inflation (2.5%). Best estimates of geometric real rates of return for each utilized asset class are included in the pension plan's target asset allocation as of December 31, 2022 and summarized in the table below labeled "System Nominal Net and Real Rates of Return by Asset Class."

Asset Class	Target Allocation	Nominal Net Rate of Return	Long-Term Expected Real Rate of Return
Domestic equities (large-capitalized firms)	24.50%	7.50%	5.00%
Domestic equities (small-capitalized firms)	8.00%	7.20%	5.70%
International developed markets equities	14.50%	7.60%	5.10%
International emerging markets equities	3.00%	8.01%	5.51%
Global equities	5.00%	7.03%	4.53%
Real estate	10.00%	7.42%	4.92%
Timber	5.00%	6.50%	4.00%
Fixed income (core investment grade)	24.00%	4.60%	2.10%
Fixed income (opportunistic credit)	5.00%	8.00%	5.50%
Cash	1.00%	2.20%	-0.30%
Total Portfolio	100.00%	7.43%	4.93%

Based on the aforementioned methodology, the Board has established the System's Long-Term Expected Rate of Return at 7.43%.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

In addition to determining the System's Long-Term Nominal Expected Rate of Return, the PMRS Board, under the laws of the Commonwealth of Pennsylvania (Act 15 of 1974), is obligated to develop and apply the Regular Interest Rate to each of the individual participating municipalities' actuarial asset accounts held by PMRS. The rationale for the difference between the System's Long-Term Nominal Expected Rate of Return and the individual participating municipalities' Regular Interest Rate is described in the following section "Discount Rate." As of December 31, 2022, this rate is equal to 5.25%.

The Board has determined the minimum acceptable confidence level for achieving the Regular Interest Rate to be 60%. The table below labeled "Confidence Levels for System Nominal Net and Real Rates of Return" identifies simulated portfolio returns at various confidence levels based on the most recent asset allocation study conducted by the Boards' investment consultant, Marquette Associates.

<u>Confidence Interval</u>	<u>Nominal Net Rate of Return</u>	<u>Long-Term Expected Real Rate of Return</u>
95%	4.18%	1.68%
90%	4.87%	2.37%
85%	5.51%	3.01%
80%	5.86%	3.36%
75%	6.10%	3.60%
70%	6.45%	3.95%
60%	6.99%	4.49%

#### Discount Rate

##### *Police, Firemen, and Officers and Employees Pension Plans*

The discount rate as of December 31, 2023 is 7.30% for the Police and Firemen's Pension Plans and 6.30% for the Officers and Employees Pension Plan. These rates are the assumed long-term expected rate of return on Plan investments.

The projection of cash flows used to determine the discount rate assumed that the City of Allentown will contribute to the Plans based on the Minimum Municipal Obligation, as required by Act 205. Based on this policy, the Plan's Fiduciary Net Positions are expected to be available to make all projected future benefit payments for current members. Therefore, the

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

long-term expected rates of return on Plan Investments were applied to all periods of the projected benefit payments to determine the Total Pension Liability.

#### *PMRS Pension Plan*

While it is often common practice to establish an actuarial discount rate that is equal to the Long-Term Expected Nominal Rate of Return, PMRS is required by law (Act 15 of 1974) to establish a discount rate equal to the Regular Interest Rate (Regular Interest Rate/Discount Rate). The PMRS Board establishes the Regular Interest Rate/Discount Rate on the basis of expected stable and consistent earnings on investments to be applied to the accounts of the individual participating municipalities and includes the accounts of plan participants, municipalities, and plan retirees each year. As a starting point, the Board considers the following five quantitative factors in reviewing the Regular Interest Rate/Discount Rate:

1. Retiree Plan liability as a percentage of total Plan liability,
2. Active Plan participant liability as a percentage of total Plan liability
3. Smoothed annuity purchase rates (Pension Benefit Guarantee Corporation (PBGC) annuity rates have been used a proxy for this),
4. PMRS system Long-Term Expected Nominal Rate of Return, and
5. PMRS investment expenses.

A formula using these factors is as follows:

$$\text{Regular Interest Rate/Discount Rate} = (\text{Retiree Liability Percentage} \times \text{Smoothed PBGC Annuity Rates}) + (\text{Active Employee Liability Percentage} \times \text{System Long-Term Expected Rate of Return}) - (\text{Investment Expenses as a percentage of assets})$$

The PMRS Board then considers the Regular Interest Rate/Discount Rate derived from the above formula against a variety of qualitative factors such as the desire to minimize Regular Interest Rate/Discount Rate volatility, probability of achieving the Regular Interest Rate, varying levels of asset allocation and liquidity, trending of annuity rates, total PMRS actuarial and market value funding ratios, feedback from existing PMRS municipalities, and recommendations from the System's investment and actuarial consultants. The Regular Interest Rate/Discount Rate adopted by the PMRS Board and used to measure the individual participating municipalities' total pension liability was 5.25% as of December 31, 2022.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

The Regular Interest Rate/Discount Rate will likely be less than the System Long-Term Expected Rate of Return. Should the System experience a prolonged period of investment returns in excess of the Regular Interest Rate/Discount Rate, the Board is authorized to allocate any applicable portion of any such excess in accordance with Board policies in the form of Excess Interest as provided for in law.

The projection of cash flows for each underlying municipal plan, used to determine if any adjustment to the Regular Interest Rate/Discount Rate was required (“depletion testing”), used the following assumptions: 1) member contributions will be made at the current contribution rate, 2) participating plan sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate, and 3) the System’s Long-Term Expected Rate of Return will be used in the depletion testing of the projected cash flows. Based on those assumptions, the PMRS pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the Plans calculated using the discount rates described above, as well as what the Plan’s net pension liability (asset) would be if they were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rates:

	<u>1% Decrease (6.30%)</u>	<u>Current Discount Rate (7.30%)</u>	<u>1% Increase (8.30%)</u>
Police	<u>\$ 69,890,887</u>	<u>\$ 37,194,274</u>	<u>\$ 10,292,103</u>
Firemen	<u>\$ 27,915,164</u>	<u>\$ 11,173,067</u>	<u>\$ (2,909,783)</u>
	<u>1% Decrease (5.30%)</u>	<u>Current Discount Rate (6.30%)</u>	<u>1% Increase (7.30%)</u>
Officers and Employees	<u>\$ 1,707,416</u>	<u>\$ 1,264,725</u>	<u>\$ 865,614</u>

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

	1% Decrease (4.25%)	Current Discount Rate (5.25%)	1% Increase (6.25%)
PMRS	\$ 39,654,310	\$ 15,967,168	\$ (3,929,959)

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the City recognized pension expense of \$14,314,221 as a whole; in the governmental activities, \$13,854,203 and \$460,018 in the business-type activities. By plan as follows: \$7,899,712 police, \$1,362,939 for fireman, \$271,998 for O&E, and \$4,779,572 for PMRS.

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Police	Firemen	O&E	PMRS	Total
<u>Deferred Outflows of Resources:</u>					
Differences between expected and actual experience	\$ 1,508,306	\$ 146,862	\$ -	\$ 3,706,808	\$ 5,361,976
Changes in assumptions	4,203,940	1,697,432	-	1,734,961	7,636,333
City contributions subsequent to measurement date	-	-	-	4,394,990	4,394,990
Net difference between projected and earnings on pension plan investments	7,819,063	4,346,021	365,037	6,918,519	19,448,640
Total deferred outflows of resources	\$ 13,531,309	\$ 6,190,315	\$ 365,037	\$ 16,755,278	\$ 36,841,939
<u>Deferred Inflows of Resources:</u>					
Differences between expected and actual experience	\$ 1,765,127	\$ 1,031,572	\$ -	\$ -	\$ 2,796,699
Total deferred inflows of resources	\$ 1,765,127	\$ 1,031,572	\$ -	\$ -	\$ 2,796,699

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

Deferred outflows of resources for contributions subsequent to measurement date will be recognized in pension expense in subsequent year financial statements and remaining deferred outflows and inflows will be amortized to pension expense as follows:

	<u>Police</u>	<u>Firemen</u>	<u>O &amp; E</u>	<u>PMRS</u>	<u>Total</u>
2024	\$ 4,937,896	\$ 986,088	\$ 115,858	\$ (1,032,164)	\$ 5,007,678
2025	2,990,657	1,950,185	128,499	1,472,744	6,542,085
2026	6,561,324	3,894,258	203,212	4,734,698	15,393,492
2027	(2,723,695)	(1,671,788)	(82,532)	7,185,010	2,706,995
	<u>\$ 11,766,182</u>	<u>\$ 5,158,743</u>	<u>\$ 365,037</u>	<u>\$ 12,360,288</u>	<u>\$ 29,650,250</u>

At December 31, 2023, the City reported deferred outflows of resources related to pension from the following sources:

	<u>Governmental Activities</u>	<u>Business-Type Activity</u>
<u>Deferred Outflows of Resources:</u>		
Differences between expected and actual experience	\$ 5,002,306	\$ 359,670
Changes in assumptions	7,467,989	168,342
City contributions subsequent to measurement date	3,968,545	426,445
Net difference between projected and actual earning on pension plan investments	<u>18,772,948</u>	<u>675,694</u>
Total deferred outflows of resources	<u>\$ 35,211,788</u>	<u>\$ 1,630,151</u>
<u>Deferred Inflows of Resources:</u>		
Differences between expected and actual experience	<u>\$ 2,796,699</u>	<u>\$ -</u>
Total deferred inflows of resources	<u>\$ 2,796,699</u>	<u>\$ -</u>



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

The differences in the City's expected and actual experience and changes in assumptions are recognized over the average expected remaining service lives of active and inactive members. The difference between the projected and actual earnings on the pension plan investments is recognized over five years. City contributions subsequent to the measurement date totaling \$4,394,990 will be recorded as a reduction to the pension liability during the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,	Governmental Activities	Business-Type Activities
2024	\$ 5,147,210	\$ (139,532)
2025	6,247,491	294,594
2026	15,046,398	347,094
2027	2,005,445	701,550
	\$ 28,446,544	\$ 1,203,706

### **Component Units**

#### *Parking Authority*

##### *Allentown Parking Authority Union Employees' Defined Contribution Retirement Plan*

The Allentown Parking Authority Union Employees' Defined Contribution Retirement Plan is designed to provide retirement benefits to the Parking Authority's eligible union employees. The plan covers all eligible employees over the age of 18 with six months of service with the Parking Authority. Employer contributions to the plan are established by the Union's collective bargaining agreement. Employer contributions were fixed at 5% by the collective bargaining agreement for the year ended December 31, 2023. Participant contributions are on a voluntary basis up to 3% of compensation. The plan's provisions may be amended by resolution of the Parking Authority's Board of Directors, subject to 90 days written notice to the plan's Trustee. No modification that affects the rights, duties, and responsibilities of the Trustee may be made without the Trustee's consent.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

#### *Allentown Parking Authority Salaried Employees' Defined Contribution Retirement Plan*

The Allentown Parking Authority Salaried Employees' Defined Contribution Retirement Plan is designed to provide retirement benefits to the Parking Authority's eligible salaried employees. The plan covers all salaries employees effective from their date of hire or plan effective date. The Authority contributes on behalf of each salaried employee an amount of 2.0% match for every 1.0% employee contribution. The employer's matching contribution is limited to 10% of earnings and may change from year to year. Salaried employees are 100% vested in the plan at time of enrollment.

#### *Allentown Parking Authority Salaried Employees' Defined Benefit Pension Plan*

The Parking Authority Salaried Employees' Defined Benefit Pension Plan is a single-employer defined benefit pension plan controlled by the provisions of the Plan Document. The plan is governed by the Parking Authority, which may amend plan provisions, and which is responsible for the management of plan assets. All salaried employees who were participants of the former Allentown Parking Authority Defined Contribution Retirement Plan in January 1, 2002 became participants of this plan on the first day of the month following employment. All other salaried employees shall become participants of this plan on the first day of the month following employment.

Plan participation and benefit accruals have been frozen as of December 31, 2010.

At December 31, 2023, the following employees were covered by the plan:

Active employees	1
Retirees and beneficiaries	
currently receiving benefits	11
Terminated employees entitled to	
benefits but not yet receiving them	<u>1</u>
	<u>13</u>

*Retirement Benefits* – The normal retirement benefit is 2.25% of average 36-month compensation for each year of credited service to a maximum of 70% of such average compensation. In no event shall the benefit be less than the Equivalent Actuarial Value of the participant's December 31, 2001 account balance under the former Allentown Parking

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

Authority Defined Contribution Retirement Plan. Normal retirement date is the first day of the month following the attainment of age 55. The postponed retirement benefit is calculated using compensation and service up to age 70 ½. Benefits will be actuarially increased for postponed retirement after age 70 ½ and will be reduced by any distributions made after age 70 ½. A member may postpone his retirement beyond the normal retirement date.

*Death Benefits* – The pre-retirement benefit is equal to the present value of the member's accrued benefit at the date of death payable to the member's beneficiary, but in no event less than any December 31, 2001 account balance from the former Allentown Parking Authority Defined Contribution Retirement Plan with 7.5% interest compounded annually plus employees contributions with 5% compounded annually.

The post-retirement death benefit is payable in accordance with the form of retirement benefit elected, but in no event less than the unpaid portion of the December 31, 2001 account balance from the former Allentown Parking Authority Defined Contribution Retirement Plan with 7.5% interest compounded annually plus employee contributions with 5% compounded annually.

*Contributions* – Act 205 requires that annual contributions to the plan be based upon the plan's Minimum Municipal Obligation (MMO), which is based on the plan's biennial actuarial valuation. Investment expenses, including investment manager and custodial services, are funded through investment earnings. Administrative expenses, including actuarial and consultant services, are funded through investment earnings and/or contributions. Employees are not required to contribute to this plan.

*Changes in the Total Pension Liability* – An actuarial valuation of the total pension liability is performed biennially. The total pension liability was determined as part of an actuarial valuation as of January 1, 2023. Update procedures were used to roll forward to the plan's fiscal year ending December 31, 2023.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

The changes in the total pension liability, the plan fiduciary net position (i.e., fair value of plan assets), and the net pension liability (asset) of the Parking Authority for the year ended December 31, 2023 were as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balance at December 31, 2022	\$ 2,836,678	\$ 2,957,736	\$ (121,058)
Changes for the year:			
Interest	193,043	-	193,043
Differences between expected and actual experience	49,737	-	49,737
Net investment income (loss)	-	438,805	(438,805)
Benefit payments, including refunds	(257,313)	(257,313)	-
Net changes	(14,533)	181,492	(196,025)
Balance at December 31, 2023	\$ 2,822,145	\$ 3,139,228	\$ (317,083)

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

#### Component Units (Continued)

##### Parking Authority

*Actuarial Assumptions* – The actuarial assumptions of the plan include the following:

Actuarial cost method	Entry age normal
Investment rate of return	7.0% per annum, net of investment expenses
Salary increases	None assumed
Pre-retirement mortality	None
Post-retirement mortality	PUBG-2010 Health Retire Mortality projected 5 years past the valuation date using Scale MP-2021
Termination	None
Disability	None
Retirement age	Normal retirement age or age on valuation date, if greater
Form of annuity	10 year certain and life

*Long-term Expected Rate of Return* – The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pensions plan investment expense and inflation of 2.47%) are developed for each major asset class. The ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target allocation percentages and by adding expected inflation.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 10. Pension Plans (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2023 are summarized in the following table:

Asset Class	Target Asset Allocation	Long-Term Expected Real Rate of Return
Domestic Equity:		
Large Cap	37.00%	6.20%
Mid Cap	3.00%	7.25%
Small Cap	5.00%	7.25%
International Equity	18.00%	6.91%
Fixed Income	33.00%	3.51%
Real Estate	0.00%	5.01%
Cash	4.00%	0.76%

*Discount Rate* – The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and the municipal contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate* – The following presents the net pension liability (asset) of the plan, calculated using the discount rate described above, as well as what the plan's net pension liability (asset) would be if it was calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net Pension Liability (Asset)	\$ (65,186)	\$ (317,083)	\$ (534,213)

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 10. Pension Plans (Continued)

*Pension Expense and Deferred Outflows of Resources Related to Pensions* – At December 31, 2023, the Parking Authority reported deferred outflows of resources related to pensions from the following source:

<u>Deferred Outflows of Resources:</u>	
Net difference between projected and actual investment earnings on pension plan investments	<u>173,847</u>
	<u><u>\$ 173,847</u></u>

For the year ended December 31, 2023, the Parking Authority recognized pension expense under the defined benefit pension plan of \$(40,613). Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2024	\$ 3,292
2025	92,343
2026	126,365
2027	<u>(48,153)</u>
	<u><u>\$ 173,847</u></u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt

The City issues notes and bonds payable to finance the capital projects of the City, with the exception of pension funding (Series A of 2007 Note and Series 2019 Bond). Long-term debt activity of the City's governmental activities for the year ended December 31, 2023 was as follows:

Notes and Bonds	Balance Outstanding January 1, 2023	Additions	Reductions	Balance Outstanding December 31, 2023
<u>General Obligation Notes and Bonds:</u>				
2007 Taxable General Obligation Note, Series A, original amount of \$14,773,981, semiannual accretion to produce yields of 6.66% to 6.99%, payable in increasing installments of \$3,170,000 in 2023 to \$7,040,000 in 2036.	\$ 35,796,263	\$ 2,442,018	\$ 3,170,000	\$ 35,068,281
2015 General Obligation Bonds, Series A, original amount of \$15,360,000, 3.00% to 3.85% interest, payable in varying annual installments of \$475,000 in 2023 to \$870,000 in 2045.	13,040,000	-	475,000	12,565,000
2015 General Obligations Bonds, Series B, original amount of \$11,425,000, 3.00% to 3.65% interest, payable in varying annual installments of \$660,000 in 2023 to \$545,000 in 2036.	6,840,000	-	660,000	6,180,000
2017 General Obligation Bonds, Series of 2017, original amount of \$9,025,000, to refund GOB Series 2011A and 2012, payable in varying installments. \$175,000 in 2023.	2,950,000	-	175,000	2,775,000



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

Notes and Bonds	Balance Outstanding January 1, 2023	Additions	Reductions	Balance Outstanding December 31, 2023	Current Portion
<u>General Obligation Notes and Bonds:</u>					
2018 General Obligation Bonds, Series B of 2018, original amount of \$7,900,000 to refund the 2006 Guaranteed Lease Revenue Agreement, payable in varying installments with interest of variable rates through 2031.	5,855,000	-	550,000	5,305,000	570,000
2019 Federally Taxable General Obligation Refunding Bonds, Series 2019, original amount of \$12,460,000 to refund the 2004 Federally Taxable General Obligation Pension Refunding Bonds, payable in varying installments with interest of variable rates.	10,570,000	-	715,000	9,855,000	740,000
2020 General Obligation Notes, Series 2020, original amount of \$15,720,000 to refund the 2009 General Obligation Note, refund the October 1, 2020 payment for General Obligations bonds Series A 2015, Series B 2015, Series 2017, and for City capital projects, payable in varying installments with interest of variable rates through 2045.	14,945,000	-	885,000	14,060,000	925,000
Subtotal Governmental Activities General Obligation Notes and Bonds	89,996,263	2,442,018	6,630,000	85,808,281	6,780,000

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

Notes and Bonds	Balance Outstanding January 1, 2023	Additions	Reductions	Balance Outstanding December 31, 2023	Current Portion
<u>Direct Borrowing:</u>					
2022 HUD Section 108 Loan, original amount of \$5,605,000 to finance the Da Vinci Center for Discovery and Science, payable in varying installments, variable rate interest, 5.61% at December 31, 2023.	5,605,000	-	-	5,605,000	-
2020 Special Revenue Note Series 2020, original amount of \$7,090,000 to refund the 2016 Series Special Revenue Note, fund a Debt Service Reserve Fund and provide funds for capital projects, payable in varying installments with interest of 3.326% through 2034.	6,185,000	-	425,000	5,760,000	440,000
Subtotal Direct Borrowings	11,790,000	-	425,000	11,365,000	440,000
Premium on bond and note issuance	2,411,870	-	185,622	2,226,248	185,622
<b>Total</b>	<b>\$ 104,198,133</b>	<b>\$ 2,442,018</b>	<b>\$ 7,240,622</b>	<b>\$ 99,399,529</b>	<b>\$ 7,405,622</b>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

Debt service requirements to maturity for governmental activities are as follows:

General Obligation Bonds and Notes			
Year Ending December 31,	Principal Maturity	Interest Maturity	Total
2024	\$ 6,780,000	\$ 1,762,348	\$ 8,542,348
2025	5,969,815	1,909,886	7,879,701
2026	6,002,276	2,037,989	8,040,265
2027	5,393,700	2,148,729	7,542,429
2028	5,295,696	2,264,683	7,560,379
2029-2033	25,110,715	13,553,368	38,664,083
2034-2038	16,046,079	14,127,014	30,173,093
2039-2043	10,435,000	2,007,533	12,442,533
2044-2045	4,775,000	284,530	5,059,530
	\$ 85,808,281	\$ 40,096,080	\$ 125,904,361

Loans from Direct Borrowing			
Year Ending December 31,	Principal Maturity	Interest Maturity	Total
2024	\$ 440,000	\$ 506,018	\$ 946,018
2025	685,000	488,157	1,173,157
2026	705,000	460,051	1,165,051
2027	735,000	431,097	1,166,097
2028	760,000	400,912	1,160,912
2029-2033	4,190,000	1,511,190	5,701,190
2034-2038	1,930,000	723,179	2,653,179
2039-2043	1,920,000	200,557	2,120,557
	\$ 11,365,000	\$ 4,721,161	\$ 16,086,161

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

Year Ending December 31,	Total Outstanding Debt		
	Principal Maturity	Interest Maturity	Total
2024	\$ 7,220,000	\$ 2,268,365	\$ 9,488,365
2025	6,654,815	2,398,043	9,052,858
2026	6,707,276	2,498,040	9,205,316
2027	6,128,700	2,579,826	8,708,526
2028	6,055,696	2,665,596	8,721,292
2029-2033	29,300,715	15,064,558	44,365,273
2034-2038	17,976,079	14,850,193	32,826,272
2039-2043	12,355,000	2,208,090	14,563,090
2044-2045	4,775,000	284,530	5,059,530
	\$ 97,173,281	\$ 44,817,241	\$ 141,990,522

The following represents changes in the long-term liabilities for compensated absences and financed purchases:

	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Current Portion
Compensated absences:					
Governmental activities	\$ 6,423,560	\$ 5,653,452	\$ 5,165,364	\$ 6,911,648	\$ 6,314,933
Business-type activities	194,264	220,688	228,486	186,466	171,496
Total accrued compensated absences	\$ 6,617,824	\$ 5,874,140	\$ 5,393,850	\$ 7,098,114	\$ 6,486,429
Financed purchases:					
Governmental activities	\$ 2,260,412	\$ 1,997,848	\$ 740,212	\$ 3,518,048	\$ 998,618
Business-type activities	272,799	902,430	285,911	889,318	278,312
Total capital assets	\$ 2,533,211	\$ 2,900,278	\$ 1,026,123	\$ 4,407,366	\$ 1,276,930

Within the governmental activities, the General Fund is typically used to liquidate the compensated absences and financed purchases.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

The capital assets acquired through financed purchases are as follows:

	Governmental Activities	Business-Type Activities
Machinery, equipment and vehicles	\$ 6,216,459	\$ 1,315,648
Less accumulated depreciation	1,043,673	203,027
	\$ 5,172,786	\$ 1,112,621

Debt service requirements for financed purchases are as follows:

Year Ending	Governmental Activities	Business-Type Activities	Total
2024	\$ 1,083,256	\$ 301,099	\$ 1,384,355
2025	972,518	250,310	1,222,828
2026	851,578	216,620	1,068,198
2027	444,667	195,091	639,758
2028	444,667	-	444,667
	3,796,686	963,120	4,759,806
Less interest	278,638	73,802	352,440
Total	\$ 3,518,048	\$ 889,318	\$ 4,407,366

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 11. Long-Term Debt (Continued)

#### Component Units

##### Parking Authority

Long-term debt activity of the Parking Authority for the year ended December 31, 2023 consisted of the following:

	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Current Portion
Bonds:					
Tax exempt parking revenue bond - 2018A	\$ 23,628,020	\$ -	\$ 928,724	\$ 22,699,296	\$ 961,959
Taxabel parking revenue bond - 2018B	5,814,140	-	417,754	5,396,386	435,972
	29,442,160	-	1,346,478	28,095,682	1,397,931
Construction Loan	17,736,849	872,241	372,181	18,236,909	-
Line of credit	5,000	-	-	5,000	5,000
Financed purchases	71,434	-	31,975	39,459	31,410
Capital contribution payable	5,000,000	-	-	5,000,000	-
OPEB liability	142,417	-	99,042	43,375	-
	<u>\$ 52,397,860</u>	<u>\$ 872,241</u>	<u>\$ 1,849,676</u>	<u>\$ 51,420,425</u>	<u>\$ 1,434,341</u>

Debt service requirements to maturity are as follows for the Parking Authority:

Year Ending December 31,	Principal Maturity	Interest Maturity	Total
2024	\$ 1,397,931	\$ 1,068,869	\$ 2,466,800
2025	1,349,490	1,298,210	2,647,700
2026	1,386,249	1,321,751	2,708,000
2027	1,461,524	1,246,476	2,708,000
2028	1,540,886	1,167,114	2,708,000
2029-2033	9,039,994	4,486,071	13,526,065
2034-2038	7,821,264	2,228,736	10,050,000
2039-2040	4,098,344	371,657	4,470,001
	<u>\$ 28,095,682</u>	<u>\$ 13,188,884</u>	<u>\$ 41,284,566</u>

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 11. Long-Term Debt (Continued)

The Parking Authority bonds are subject to certain financial covenants. As of December 31, 2023, the Parking Authority is in compliance with those covenants.

#### *Tax Exempt Parking Revenue Bond, Series A of 2018*

On June 20, 2018, the Parking Authority issued the Tax-Exempt Parking Revenue Bond, Series A of 2018 in the amount of \$27,405,527. The final maturity of the Bond is on November 15, 2040 with principal and interest paid quarterly on March 31st, June 30th, September 30th, and December 31st of each year. Until May 15, 2025, the Bonds bear interest at 3.70%, after which the interest rate shall be reset to and bear interest at variable rate equal to 60% of the rate of interest published by the Wall Street Journal from time to time as the U.S. Prime Rate, floating daily with a maximum rate of 5.25%.

#### *Taxable Parking Revenue Bond, Series B of 2018*

On June 20, 2018, the Parking Authority issued the Taxable Parking Revenue Bond, Series B of 2018 in the amount of \$7,483,227. The final maturity of the Bond is on November 15, 2033 with principal and interest paid quarterly on March 31st, June 30th, September 30th, and December 31st of each year. Until May 15, 2025, the Bonds bear interest at 4.35%, after which the interest rate shall be reset to and bear interest at variable rate equal to the rate of interest published by the Wall Street Journal from time to time as the U.S. Prime Rate, floating daily with a maximum rate of 5.25%.

#### *Construction Loan – Maple Street Garage*

On September 27, 2021, the Parking Authority obtained a construction loan in the amount of \$18,609,090 for the construction of the Maple Street Parking Garage. As of December 31, 2023, the Parking Authority had drawn down the full amount of the construction loan. The interest rate on the Loan is equal to the rate of interest published by The Wall Street Journal from time to time as the "U.S. Prime Rate", but never lower than 3.25%. At the end of the construction period, the Parking Authority may elect to retain the fluctuating rate set forth above or convert the interest rate to a fixed rate. During the construction period, the Parking Authority will make payments of interest only on the 1st of each month, in arrears, at the applicable interest rate as provided on the advanced and outstanding balance of principal. Beginning on September 1st, 2023, and continuing on December 1st, March 1st and June 1st each year through the maturity date, the Parking Authority will pay principal plus interest based on a 25-year amortization on the advanced and outstanding balance of principal. A final

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 11. Long-Term Debt (Continued)

balloon payment of all outstanding principal and interest will be made by September 27, 2026, the maturity date.

The balance of the construction loan outstanding as of December 31, 2023 was \$18,236,909.

On January 29, 2024, the Parking Authority refinanced the construction loan above with permanent financing construction loan notes. The Notes were broken out between a tax exempt Note in the amount of \$6,736,714 and a taxable Note in the amount of \$11,500,195. The tax-exempt note has a fixed rate of 5.93% and matures on January 29, 2034. The taxable note is has a fixed rate of 7.50% and matures on January 29, 2034. Principal and interest are paid quarterly for each Note.

#### *Line of Credit*

The Parking Authority has an unsecured \$1,000,000 line of credit with ESSA Bank. The interest on the line of credit is payable quarterly at the Wall Street Journal prime rate. The Parking Authority had an outstanding balance on the line of credit as of December 31, 2023 in the amount of \$5,000.

#### *Financed Purchases*

The Parking Authority entered into various financed purchase agreements to finance the purchase of vehicles, energy saving LED lighting for its parking garages and single space parking meter mechanisms.

The following schedule presents future minimum financed purchases payments as of December 31, 2023.

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 31,410	\$ 1,108	\$ 32,518
2025	8,049	80	8,129
	<u>\$ 39,459</u>	<u>\$ 1,188</u>	<u>\$ 40,647</u>



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 11. Long-Term Debt (Continued)

The leased capital assets under the financed purchases are included in capital assets at December 31, 2023 as follows:

Equipment	\$	353,791
Parking garage and lots		173,327
Vehicles		52,633
Less accumulated depreciation		<u>(482,977)</u>
	\$	<u>96,774</u>

Amortization of the financed purchased vehicles and equipment is included in depreciation expense.

#### *Capital Contribution Payable*

On March 22, 2021 the Parking Authority entered into a license agreement with City Center Investment Corporation for 450 parking license rights for the new Maple Street Parking Deck. In return, for the 450 Nighttime parking spaces, City Center Investment Corporation made a capital contribution to the Parking Authority in the amount of \$5,000,000 to be used as part of the financing for the construction of the Maple Street Parking Deck. The Parking Authority has the right to repay a portion or all of the capital contribution, which will reduce City Center's Parking licenses rights proportional with the repayment amount. If no repayments are made, City Center will retain the parking licenses for 30 years. It is the intention of the Parking Authority to repay the \$5,000,000 to City Center.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 12. Fund Balance Classifications

The City presents its governmental fund balances by level of constraint in the aggregate on its balance sheet – governmental funds. The individual specific purposes of each constraint are presented below:

	General	Capital Projects	Community Development Block Grant	American Rescue Plan	Other Governmental Funds	Total
<b>Restricted for:</b>						
Capital acquisitions	\$ -	\$ 5,368,807	\$ -	\$ -	\$ -	\$ 5,368,807
Public works	1,703,854	-	-	-	8,438,458	10,142,312
Community development	-	-	5,584,647	-	1,375,758	6,960,405
Parks and recreation	-	-	-	-	1,429,585	1,429,585
	<u>\$ 1,703,854</u>	<u>\$ 5,368,807</u>	<u>\$ 5,584,647</u>	<u>\$ -</u>	<u>\$ 11,243,801</u>	<u>\$ 23,901,109</u>
<b>Assigned for:</b>						
General government	\$ 2,438,097	\$ -	\$ -	\$ 2,183,420	\$ -	\$ 4,621,517
Public works	1,130,088	-	-	-	-	1,130,088
Community development	1,019,442	-	-	-	-	1,019,442
Public safety	2,157,463	-	-	-	-	2,157,463
Parks and recreation	144,135	-	-	-	-	144,135
	<u>\$ 6,889,225</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,183,420</u>	<u>\$ -</u>	<u>\$ 9,072,645</u>

The \$1,703,854 reported as restricted fund balance for public works under the General Fund represents the amount the City is required to reimburse the Liquid Fuels fund in three annual installments of \$567,951 during the years 2024-2026 as a result of the most recent Commonwealth of Pennsylvania Department of the Auditor General’s Liquid Fuels Tax Fund audit report.

### 13. Risk Management, Accrued Claims Liability

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; natural disasters for which the City has established a limited risk management program as further described in Note 1.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 13. Risk Management, Accrued Claims Liability (Continued)

Changes in the accrued claims liability are as follows:

Accrued claims liability, January 1	\$ 439,280
Incurred claims, including estimated claims incurred but not reported as of December 31:	
Provision for current year events	566,330
Payments	<u>(698,268)</u>
Accrued claims liability, December 31	307,342
Current portion	<u>307,342</u>
Long-term portion	<u>\$ -</u>

The City uses an internal service fund to account for its risk financing activities. The fund accounts for the risk financing activities of the City, but does not constitute a transfer of risk from the City. The basis for reporting an estimated loss from a claim as an expenditure/expense and as a liability is if both the loss is probable and can be reasonably estimated.

#### **Component Units**

##### **Parking Authority**

The Parking Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets and errors and omissions. The Parking Authority purchases commercial insurance to cover most insurable risks.

The Parking Authority is a member of the Pennsylvania Municipal Health Insurance Cooperative (PMHIC), a pool of municipalities to purchase health insurance coverage. The purpose of the cooperative is to control escalating health care premiums by allowing municipalities the potential for volume discounts and annual premium returns for favorable claims experience. Rates for each municipality are developed annually with a final reconciliation of total premiums to actual claims made approximately six months after each policy year-end. Allocation of any surplus is determined by a board of officers appointed by participants. Unfavorable experience is included in the following year rates. Maximum limits for any one claim are established to minimize cost exposure. A 10% reserve is built into the rates to cover the cooperative's operating costs and any unfavorable experience.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB)

#### Plan Description

The City provides, through a single employer defined benefit plan, healthcare coverage for eligible retirees and their spouses through the City's group health insurance plan, which covers both active and retired members. Eligible retirees may elect to enroll in the healthcare coverage provided to active employees. The plan provides health care, prescription drug, dental, and vision coverage for the retiree, spouse and dependents until Medicare eligibility (normally age 65). Retirees contribute between 25% and 50% of the monthly healthcare premiums established by the City. The plan does not issue a stand-alone financial report.

#### Funding Policy

The City retiree healthcare plan is a self-funded program, whereby retiree premiums are determined annually based on comparable premium rates offered by health insurance providers. The cost of the benefits provided by the plan is currently being paid by the City on a pay-as-you-go basis. For the year ended December 31, 2023, the City contributed \$5,191,290.

#### Plan Membership

At December 31, 2023, the Plan's membership consisted of the following:

Inactive participants - retired and disabled	275
Active plan members	<u>802</u>
Total	<u><u>1,077</u></u>

#### Benefits Provided

The City provides postemployment health care benefits (including medical, dental, vision and prescription drugs), in accordance with collective bargaining agreements and City policy, to all eligible retired employees and their eligible dependents until age 65 or Medicare eligibility (normally age 65). Eligible retired police, fire, SEIU and non-represented members pay 25% of non-Medicare program costs. Certain SEIU members with less than 15 years of service at retirement pay 50% of such program costs.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 14. Other Postemployment Benefits (OPEB) (Continued)

#### Changes in Total OPEB Liability

Changes in the City's total OPEB liability for the plan for the year ended December 31, 2023, as measured at December 31, 2022 were as follows:

	Increases (Decreases)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Balances at December 31, 2021	\$ 109,410,277	\$ -	\$ 109,410,277
Changes for the year:			
Service cost	5,571,228	-	5,571,228
Interest on total OPEB liability	2,257,745	-	2,257,745
Difference between expected and actual experience	-	-	-
Changes in assumptions	(14,355,682)	-	(14,355,682)
Contributions - employer	-	5,191,290	(5,191,290)
Benefit payments, including employee refunds	(5,191,290)	(5,191,290)	-
Net changes	(11,717,999)	-	(11,717,999)
Balances at December 31, 2022	\$ 97,692,278	\$ -	\$ 97,692,278

The total OPEB liability is allocated between governmental activities and business-type activities in the amounts of \$92,673,439 and \$5,018,839, respectively.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

#### Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Methods and assumptions used to determine contribution rates:

Discount rate: 3.72% per annum for the valuation measured as of December 31, 2022  
2.06% for the valuation measured as of December 31, 2021

Expected return on assets N/A

Salary increase assumptions (with merit)

Police and Fire 4.5% per year

PMRS 2.20% for 2021, then based on age and service thereafter

Added to the aged-based rates are 3% for each of the first 2 years of service, 2% for years 3 and 4, and 1% for years 5 and 6.

Healthcare cost trends:

2022	6.93%	2033	3.85%
2023	6.62%	2034	3.79%
2024	6.25%	2035	3.76%
2025	5.89%	2036	3.74%
2026	5.65%	2037	3.72%
2027	5.41	2038	3.71%
2028	5.17%	2039	3.70%
2029	4.94%	2040	3.69%
2030	4.70%	2041	3.63%
2031	4.46%	2042	3.63%
2032	3.96%		

Retirement rates:

Police: Age 50 and 20 years of service

Fire: Immediately upon attainment of age 62 with 20 years of service, if younger than 62, a select and ultimate table with increasing rates

O&E Participants eligible for retirement under age 58 will delay retirement until age 58. Participants aged 58 or older and eligible for retirement are assumed to retire immediately.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

#### Actuarial Assumptions (continued):

##### Rates of Mortality:

Police, Fire and Non-PMRS O&E

Healthy Mortality: Blue collar adjusted RP 2000 with projected generationally from base year 2000 using 50% of Scale AA

Disabled Mortality: RP 2000 disabled mortality table

PMRS

Healthy Mortality, Pre-Retirement: Males: PUB-2010 General employees' male table projected to 2023 MP-2018

Females: PUB-2010 General employees' female table projected to 2023 with MP-2018

Males: RP-2006 annuitant male table projected to 2023 with MP-2018

Healthy Mortality, Post-Retirement:

Females: RP-2006 annuitant female table projected to 2023 with MP-

Disabled Mortality:

Male and females: RP-2006 disabled annuitant male and female table projected to 2023 with MP-2018

#### Changes in Assumptions

The discount rate as of December 31, 2022 is 3.72%, up from 2.06% as of December 31, 2021, which decreased the liability approximately \$14.4 million as of the end of the year.

The discount rate will decrease to about 3.26% as of the December 31, 2023 measurement date based on the 20-year Bond Buyer Index rate. This decrease in the discount rate will increase the OPEB liability.

#### Discount Rate

The discount rate used to measure the plan's total OPEB liability as of December 31, 2022 was 3.72%. The discount rate is based on the 20-year bond buyer index rate as of December 31, 2022. This is an increase from the December 31, 2021 rate of 2.06%. Since the OPEB Plan has insufficient assets to meet projected benefit payments, the municipal bond rate was applied to all periods of the projected benefit payments to determine the total OPEB liability. The projection of cash flows used to determine the single discount rate for each measurement period assumed that employer contributions will be made based on the current funding policy for future years.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease (2.72%)	Current Discount Rate (3.72%)	1% Increase (4.72%)
Total OPEB Liability	\$ 106,043,041	\$ 97,692,278	\$ 90,166,312

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the City, as well as the City's Total OPEB liability would be if it were calculated using the healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current cost trend rates:

	1% Decrease	Healthcare Trend Rate	1% Increase
Total OPEB Liability	\$ 87,799,484	\$ 97,692,278	\$ 109,197,265

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2023, the City recognized OPEB expense of (\$3,903,282) in the governmental activities and \$221,418 in the business-type activities.



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

At December 31, 2023, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

#### Deferred Outflows of Resources

	Governmental Activities	Business-Type Activities	Total Primary Government
Changes of assumptions	\$ 8,159,374	\$ 441,880	\$ 8,601,254
Contributions subsequent to the measurement date	3,807,568	206,203	4,013,771
	<u>\$ 11,966,942</u>	<u>\$ 648,083</u>	<u>\$ 12,615,025</u>

#### Deferred Inflows of Resources

	Governmental Activities	Business-Type Activities	Total Primary Government
Differences between expected and actual experience	\$ 2,582,108	\$ 139,837	\$ 2,721,945
Changes of assumptions	12,451,332	674,316	13,125,648
	<u>\$ 15,033,440</u>	<u>\$ 814,153</u>	<u>\$ 15,847,593</u>

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 14. Other Postemployment Benefits (OPEB) (Continued)

The differences in the City's change in assumptions and expected and actual experience are recognized over the average expected remaining service lives of active and inactive members. City contributions subsequent to the measurement date of \$4,013,771 will be recorded as a decrease to the total OPEB liability during the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Governmental Activities	Business-Type Activities	Total Primary Government
Year ending December 31,			
2024	\$ (1,282,566)	\$ (69,459)	\$ (1,352,025)
2025	(503,954)	(27,292)	(531,246)
2026	(503,957)	(27,292)	(531,249)
2027	(441,434)	(23,906)	(465,340)
2028	(2,196,705)	(118,965)	(2,315,670)
Thereafter	(1,945,450)	(105,359)	(2,050,809)
	\$ (6,874,066)	\$ (372,273)	\$ (7,246,339)

### **Component Units**

#### *Parking Authority*

#### Plan Description

The Parking Authority has established a single-employer defined benefit postemployment benefit plan to provide for payment of health care insurance premiums for eligible retired employees. The Plan's financial statements are included as a trust fund in the Parking Authority's financial statements.

#### Benefits Provided

The Parking Authority provides continuation of medical insurance coverage to employees who retire at a minimum age of 55 from a management position with at least 20 years of management service and must be a minimum age of 54 by January 1, 2019. The employee must be actively employed up to age 55 to be eligible. The benefit is not provided to

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

employees hired after December 31, 2010. The single employer plan allows for participation in the Parking Authority's "basic" medical plan which includes a prescription drug benefit and dental coverage. The authority under which obligations to contribute are established is the plan document and the board of directors. The Parking Authority will pay a percentage of the cost of single coverage to age 65 or until the retiree becomes eligible for Medicare benefits, whichever comes first at a rate of 80% and 100% for retired employees with more than 20 and 25 years of service, respectively. The plan also provides for spousal and dependent coverage provided the premium is paid by the employee.

All benefits to management employees will be reviewed at various times in the future and, thus, costs and benefits are subject to change with the approval of the Parking Authority's Board of Directors. As of December 31, 2023 there were no fully eligible active employees, no other active employees not fully eligible, and 5 retirees and beneficiaries currently receiving benefits.

#### Contributions

The Parking Authority makes contributions to a GASB qualified trust in addition to paying the premiums for retiree coverage. The Parking Authority's OPEB plan's trust fund is included in the Parking Authority's financial statements.

#### Net OPEB Liability

An actuarial valuation of the total OPEB liability is performed biennially. The total OPEB liability was determined as part of an actuarial valuation as of January 1, 2023. Update procedures were used to roll forward to the plan's fiscal year ended December 31, 2023.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 14. Other Postemployment Benefits (OPEB) (Continued)

The table below shows the changes in the total OPEB liability, the plan fiduciary net position and the net OPEB liability for the year ended December 31, 2023.

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Balances at December 31, 2022	\$ 566,003	\$ 423,586	\$ 142,417
Interest	28,787	-	28,787
Differences between expected and actual experience	6,622	-	6,622
Changes in assumptions	19,503	-	19,503
Contributions - employer	-	99,773	(99,773)
Net investment income	-	54,621	(54,621)
Benefit payments (3)	(99,773)	(99,773)	
Administrative expenses	-	(440)	440
Net changes	(44,861)	54,181	(99,042)
Balances at December 31, 2023	\$ 521,142	\$ 477,767	\$ 43,375

(1) Benefit payments are actually determined age-adjusted expected benefit payments, which may vary from actual premium payments due to implied subsidy and experience that is different than expected.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

#### Actuarial Assumptions

The actuarial assumptions of the Parking Authority OPEB plan include the following:

#### Actuarial Assumptions

Valuation Date:	January 1, 2023
Actuarial cost method:	Entry Age, Normal
Discount rate:	5.50%
Salary increases:	5% compounded annually
Inflation	2.47%
Healthcare cost trends:	Medical - initial rate of 7.5% in fiscal year 2023 reduced by .25% per year thereafter to an ultimate level of 5% per year Dental - 18.8% in 2023 and 2% per year thereafter
Pre-retirement mortality:	None
Post-retirement mortality:	Pub-2010 General Amount Weighted Mortality Tables for Healthy Retirees projected to 5 years pst the valuation date using Scale MP-2021
Termination:	None
Disability:	None
Retirement age:	Age 55 if attained a minimum of 25 years. If 25 years of service not attained by age 55, the retirement is assumed of 20 years of service and age 55 at the later
Participation:	100% of management retirees. 0% spouses and dependents

#### Long-Term Expected Rate of Return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation of 2.47%) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target allocation percentage and by adding expected inflation. Best estimate of arithmetic real rates of return for each

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 14. Other Postemployment Benefits (OPEB) (Continued)

major asset class included in the OPEB plan's target asset allocation as of December 31, 2023 are summarized in the following table:

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core Bonds	43.60%	2.41%
Non-U.S. Bonds	4.70%	1.24%
U.S. Large Cap Equity	36.30%	5.72%
U.S. Small Cap Equity	0.00%	0.00%
Non-U.S. Equity	11.10%	6.58%
Cash & Cash Equivalents	4.40%	0.92%

#### Discount Rate

The discount rate used to measure the total pension liability was 5.5%. This is based on the investment allocation of the trust fund.

#### Net OPEB Liability Sensitivity – Discount Rate

The following is a sensitivity analysis of the net OPEB liability to changes in the discount rate. The table below presents the net OPEB liability calculated using the discount rate of 5.5% as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.5%) or 1 percentage point higher (6.5%) than the current rate:

	<u>1% Decrease (4.50%)</u>	<u>Current Discount Rate (5.50%)</u>	<u>1% Increase (6.50%)</u>
Net OPEB Liability	<u>\$ 56,508</u>	<u>\$ 43,375</u>	<u>\$ 30,806</u>

#### Net OPEB Liability Sensitivity – Healthcare Trend

The following is a sensitivity analysis of the net OPEB liability to changes in the healthcare trend rate. The table below presents the net OPEB liability calculated using the current rate as

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# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

### 14. Other Postemployment Benefits (OPEB) (Continued)

well as what the net OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower or 1 percentage point higher than expected:

	1% Decrease	Current Trend Rates	1% Increase
Net OPEB Liability	\$ 28,501	\$ 43,375	\$ 58,668

#### OPEB Expense and Deferred Outflows Resources

As of December 31, 2023, the Parking Authority reported deferred outflows of resources related to OPEB from the following sources:

<u>Deferred Outflows of Resources</u>	
Net difference between projected and actual investment earnings on OPEB plan investments	\$ 16,810
	\$ 16,810

For the year ended December 31, 2023, the Parking Authority recognized OPEB benefit of \$6,784.

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending	Total
2024	\$ 3,591
2025	7,661
2026	11,826
2027	(6,268)
Total	\$ 16,810

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 15. Deferred Compensation Plan

#### Component Units

##### Parking Authority

The Parking Authority has established a deferred compensation plan for the benefit of its employees in accordance with Internal Revenue Code Section 457. This plan permits employees to voluntarily defer current compensation until future years. The assets of the Plan are held in trust by the International City/County Management Association Retirement Corporation. Because the assets of the Plan are held in trust for the exclusive benefit of the Plan's participants and beneficiaries, as required by the Internal Revenue Code, the assets are not recorded in the financial statements of the Parking Authority in accordance with GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. Investments are managed and offered by the trustee for the benefit of the participants.

The Parking Authority makes contributions to a deferred compensation plan through contributions to three 401(a) Money Purchase Plans. The Parking Authority made total contributions of \$206,371 to the plans for the year ended December 31, 2023.

### 16. Commitments and Contingencies

#### Construction

The City, through the Capital Projects Fund, entered into contracts with construction contractors with a remaining commitment at December 31, 2023 of approximately \$3 million.

#### Other

The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. As of December 31, 2023, significant amounts of grant expenditures have not been audited by the grantor government, but the City believes that disallowed



# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 16. Commitments and Contingencies (Continued)

expenditures, if any, based on subsequent audits, will not have a material effect on the financial position of the City.

#### Litigation

The City is involved in various lawsuits arising in the ordinary course of its municipal activities. Management has accrued amounts for those lawsuits that are probable and estimable. For the balance of the lawsuits, management believes that the resolution of these actions is not expected to have a material adverse effect on the financial statements of the City.

#### Component Units

##### Parking Authority

In the normal course of business, the Parking Authority is involved in various civil disputes. It is believed that any potential losses on these various claims and lawsuits will not have a material impact on the Parking Authority.

### 17. Conduit Debt

#### Component Units

##### Parking Authority

The Parking Authority entered into an agreement with City Center Investment Corporation (CCIC) for the Strata III Condominium Association (the Association). The Association consists of two units. Unit 1 consists of the parking unit located in the building. Unit 2 consists of the Strata Condominium Unit. The Parking Authority participates in the operation of Unit 1 under a parking license agreement that provides parking facilities to Unit 2 residents and the general public as space allows. Unit 1 represents a 44% interest in the Association.

Construction of the condominium was financed through the issuance of a mortgage in the name of the Parking Authority in the maximum amount of \$5,300,000. The mortgage note is payable solely from funds to be received from ANIZDA and represents a conduit debt obligation of the Parking Authority. The Parking Authority is not obligated in any manner for the repayment of the mortgage. Accordingly, the mortgage is not reported as a liability in the

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 17. Conduit Debt (Continued)

accompanying financial statements. The mortgage note is further guaranteed by CCIC and Strata III OP, LP (Apartment Developer). As of December 31, 2023, the principal amount outstanding under the mortgage is \$2,793,043. The Parking Authority's participation in the Condominium Association is subject to a Parking License Agreement. Under the terms of the agreement, the parking facility of the condominium is managed by the Parking Authority. The Parking Authority charges the Apartment Developer a management fee equal to its share of the direct operating costs and expenses of the parking facility each month.

#### Redevelopment Authority

In July 2006, the Redevelopment Authority and a developer entered into a financing agreement for the Redevelopment Authority to provide a \$3,400,000 Section 108 Loan through the Federal Department of Housing and Urban Development (HUD) for a project (Allentown Brew Works). The loan is secured by a second lien mortgage on the property, the corporate and personal guarantees of the developer, and the assignment of leases and rents. In November 2012, the note was converted from a variable interest rate to a fixed interest rate as a result of a public offering of the note by HUD. The Redevelopment Authority has an indemnity agreement from the developer, which limits the Redevelopment Authority's obligation to repay the loan to amounts it receives from the developer. The Redevelopment Authority treats this loan as conduit debt and; therefore, does not recognize either the loan receivable or long-term debt on its statement of net position. The balance on this loan at December 31, 2023 is \$712,000.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### 18. Restatement

#### Redevelopment Authority

During the year ended December 31, 2023, the Redevelopment Authority restated beginning net position due to several errors identified in cash, due from other governments, and accounts payable December 31, 2022 balances due to improper reconciliation procedures. Net position was restated as follows:

Net position, as previously reported on December 31, 2022	\$ 1,732,889
Duplicate deposits recorded in error during year ended December 31, 2022	(215,054)
Duplicate HADC draws recorded during the year ended December 31, 2022	140,111
Overstatement of December 31, 2022 accounts payable balance for old amounts not properly removed when subsequent payment was made during 2021 and prior	361,655
Overstatement of December 31, 2022 due from other governments	(240,955)
Understatement of December 31, 2022 cash balance for old reconciled reconciling differences	<u>142,428</u>
Net position, as restated January 1, 2023	<u><u>\$ 1,921,074</u></u>

Had the Redevelopment Authority properly reported December 31, 2022 cash and accounts payable balances, the change in net position would have been (\$467,615) instead of the (\$151,717) previously reported for the year ended December 31, 2022.

# CITY OF ALLENTOWN

## NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2023

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### **19. Subsequent Events**

In May 2024 and with an effective date of December 21, 2023, the City and Redevelopment Authority entered into an Intergovernmental Redevelopment Agreement for the City to provide staffing and administrative assistance services to the Redevelopment Authority. The Redevelopment Authority will reimburse the City for administrative assistance services based upon the hourly rates and associated benefit and indirect costs for the employee time, not to exceed \$100,000 per calendar year. Such reimbursements are expected to be covered under Community Development Block Grants available to the Redevelopment Authority by the City.

**REQUIRED SUPPLEMENTARY  
INFORMATION**

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - GENERAL FUND

YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
<b>Taxes:</b>				
Real Estate:				
Real estate - current	\$ 37,870,000	\$ 37,870,000	\$ 38,289,614	\$ 419,614
Real estate - prior	1,225,000	1,225,000	1,185,395	(39,605)
Total Real Estate Taxes	<u>39,095,000</u>	<u>39,095,000</u>	<u>39,475,009</u>	<u>380,009</u>
Act 511 Taxes:				
Earned income	39,806,405	39,806,405	40,907,722	1,101,317
Earned Income Tax - ACT 205	4,386,824	4,386,824	4,399,000	12,176
Deed transfer	2,500,000	2,500,000	2,330,450	(169,550)
Local services	1,847,000	1,847,000	1,938,043	91,043
Per Capita Tax	-	-	15,445	15,445
Business privilege	9,040,000	9,040,000	12,437,470	3,397,470
Total Act 511 Taxes	<u>57,580,229</u>	<u>57,580,229</u>	<u>62,028,130</u>	<u>4,447,901</u>
Total Taxes	<u>96,675,229</u>	<u>96,675,229</u>	<u>101,503,139</u>	<u>4,827,910</u>
Licenses and Permits:				
Business licenses	438,000	438,000	342,201	(95,799)
Liquor licenses	-	-	53,100	53,100
Building permits and licenses	1,800,000	1,800,000	1,637,353	(162,647)
Plumbing permits and licenses	135,000	135,000	188,854	53,854
Electrical permits and licenses	270,000	270,000	491,998	221,998
Sheet metal technician license	25,000	25,000	27,180	2,180
Billboard and sign permits/licenses	5,000	5,000	8,616	3,616
Zoning permits and fees	280,000	280,000	227,347	(52,653)
Health bureau permits and licenses	260,000	260,000	242,880	(17,120)
Fire department inspection fees	105,000	105,000	110,507	5,507
Other permits and licenses	50,000	50,000	396,702	346,702
CATV franchise fees	1,200,000	1,200,000	931,365	(268,635)
Presales inspection program	220,000	220,000	218,585	(1,415)
Vacant Property Registration	75,000	75,000	33,820	(41,180)
Rental inspection program	2,366,750	2,366,750	2,287,937	(78,813)
Shade tree permits/fees	-	-	380	380
Total Licenses and Permits	<u>7,229,750</u>	<u>7,229,750</u>	<u>7,198,825</u>	<u>(30,925)</u>
Fines and Forfeits:				
District court	200,000	200,000	98,110	(101,890)
Fines and restitutions	100,000	100,000	111,087	11,087
Parking Authority transfer	-	-	1,433	1,433
Total Fines and Forfeits	<u>300,000</u>	<u>300,000</u>	<u>210,630</u>	<u>(89,370)</u>

(Continued)

**CITY OF ALLENTOWN**  
**BUDGETARY COMPARISON SCHEDULE -**  
**BUDGETARY BASIS - GENERAL FUND**

YEAR ENDED DECEMBER 31, 2023  
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues (Continued):</b>				
Intergovernmental Revenue:				
3rd party reimbursements	40,500	40,500	17,348	(23,152)
Health grants	2,484,925	2,484,925	2,425,725	(59,200)
Health COVID grants	3,195,000	3,275,000	751,582	(2,523,418)
Police/fire training	380,000	380,000	376,300	(3,700)
Police grants/reimbursements	795,000	2,897,552	802,726	(2,094,826)
Other grants/miscellaneous	1,628,571	1,967,147	2,237,098	269,951
State aid for pension	5,291,216	5,291,216	5,812,736	521,520
Casino fee	4,700,000	4,700,000	4,272,516	(427,484)
Workforce development Grant	-	-	112,524	112,524
Total Intergovernmental Revenue	<u>18,515,212</u>	<u>21,036,340</u>	<u>16,808,555</u>	<u>(4,227,785)</u>
Charges for Services:				
Departmental Earnings:				
Tax and municipal certifications	165,000	165,000	105,435	(59,565)
Printing and copier fees	75,000	75,000	83,310	8,310
Street excavation/restoration	118,000	118,000	73,379	(44,621)
Warrants of survey	40,000	40,000	4,088	(35,912)
Vehicle towing agreement	289,200	289,200	293,600	4,400
Health bureau services	102,270	102,270	104,739	2,469
EMS transit fees	5,226,000	5,226,000	5,544,741	318,741
Credit Card Fees	5,000	5,000	5,673	673
Other charges for service	40,000	40,000	94,481	54,481
Police extra duty jobs	400,000	400,000	207,116	(192,884)
Total Departmental Earnings	<u>6,460,470</u>	<u>6,460,470</u>	<u>6,516,562</u>	<u>56,092</u>
Municipal Recreation:				
Swimming pool fees	224,000	224,000	271,809	47,809
Recreation fees	89,600	89,600	102,324	12,724
Total Municipal Recreation	<u>313,600</u>	<u>313,600</u>	<u>374,133</u>	<u>60,533</u>
General Fund Service Charges:				
Other services charges	2,659,778	2,659,778	2,659,778	-
Total General Fund Service Charges	<u>2,659,778</u>	<u>2,659,778</u>	<u>2,659,778</u>	<u>-</u>
Total Charges for Services	<u>9,433,848</u>	<u>9,433,848</u>	<u>9,550,473</u>	<u>116,625</u>
Investment Income	<u>711,000</u>	<u>711,000</u>	<u>2,564,498</u>	<u>1,853,498</u>

(Continued)

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - GENERAL FUND

YEAR ENDED DECEMBER 31, 2023  
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues (Continued):</b>				
<b>Other Income:</b>				
Water and Sewer Prior	35,000	35,000	24,265	(10,735)
Pennsylvania Utility Realty tax	97,000	97,000	81,039	(15,961)
PILOT	100,000	100,000	430,647	330,647
Rental of City property	136,800	136,800	109,412	(27,388)
Marketing/advertising	220,000	220,000	202,913	(17,087)
Contributions	125,000	125,000	-	(125,000)
Project Lifesaver	-	-	-	-
ANIZDA	262,948	262,948	239,057	(23,891)
Sale of property	-	-	130,905	130,905
Health Violation Tickets	14,000	14,000	10,920	(3,080)
Miscellaneous	768,500	768,500	476,170	(292,330)
Muni claim recovery	264,000	264,000	264,076	76
Portnoff fees collected	-	-	-	-
Fire Dept. miscellaneous	25,000	25,000	12,385	(12,615)
Damage to City property	-	-	54	54
Lights in Parkway	355,000	355,000	310,681	(44,319)
Recreation/DCED/special events	20,000	20,000	32,627	12,627
Wellness Program	10,000	10,000	-	(10,000)
OPIOD Settlement	-	104,098	-	(104,098)
NS Escrow - 3rd Party Reimb	-	20,000	-	(20,000)
Water/Sewer Lease - Annual Sec.3.23	980,651	980,651	1,055,180	74,529
Total Other Income	<u>3,413,899</u>	<u>3,537,997</u>	<u>3,380,331</u>	<u>(157,666)</u>
Total Revenues	<u>136,278,938</u>	<u>138,924,164</u>	<u>141,216,451</u>	<u>2,292,287</u>
<b>Expenditures:</b>				
<b>General Government:</b>				
City Council	821,001	848,075	476,906	371,169
Office of the Mayor	1,271,398	1,470,172	1,159,330	310,842
City Controller	264,180	264,180	248,209	15,971
Law	1,431,474	1,431,658	1,108,118	323,540
General and civic	-	1,749	1,749	-
Total Nondepartmental	<u>3,788,053</u>	<u>4,015,834</u>	<u>2,994,312</u>	<u>1,021,522</u>
Department of Finance	<u>4,977,850</u>	<u>4,998,393</u>	<u>4,477,156</u>	<u>521,237</u>
Total Department of Finance	<u>4,977,850</u>	<u>4,998,393</u>	<u>4,477,156</u>	<u>521,237</u>
Human Resources	<u>1,640,825</u>	<u>1,653,838</u>	<u>1,362,468</u>	<u>291,370</u>
Total Human Resources	<u>1,640,825</u>	<u>1,653,838</u>	<u>1,362,468</u>	<u>291,370</u>
Management Systems				
Management Director and Information Services	<u>4,750,949</u>	<u>4,769,529</u>	<u>4,239,239</u>	<u>530,290</u>
Total Management Systems	<u>4,750,949</u>	<u>4,769,529</u>	<u>4,239,239</u>	<u>530,290</u>
Total General Government	<u>15,157,677</u>	<u>15,437,594</u>	<u>13,073,175</u>	<u>2,364,419</u>



**CITY OF ALLENTOWN**  
**BUDGETARY COMPARISON SCHEDULE -**  
**BUDGETARY BASIS - GENERAL FUND**

YEAR ENDED DECEMBER 31, 2023  
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Expenditures (Continued):</b>				
Public Safety:				
Department of Public Safety:				
Police	46,002,954	48,248,465	44,504,639	3,743,826
Fire	29,430,722	29,861,268	28,688,414	1,172,854
Total Public Safety	<u>75,433,676</u>	<u>78,109,733</u>	<u>73,193,053</u>	<u>4,916,680</u>
Public Works:				
Department of Public Works:				
Director's office	493,314	523,711	430,644	93,067
Engineering	1,442,646	1,442,499	1,238,023	204,476
Building maintenance	3,454,991	4,091,662	3,318,866	772,796
Fleet maintenance operation	5,117,780	5,144,489	4,239,290	905,199
Streets	1,089,178	1,089,178	823,725	265,453
Traffic planning and control	1,623,228	1,519,299	1,191,532	327,767
Communications - Technical Service	-	100,000	95,632	4,368
Street lighting	637,250	604,610	471,465	133,145
Total Public Works	<u>13,858,387</u>	<u>14,515,448</u>	<u>11,809,177</u>	<u>2,706,271</u>
Health and Sanitation:				
Department of Community Development				
Health:	6,788,015	7,154,004	5,258,078	1,895,926
Total Health and Sanitation	<u>6,788,015</u>	<u>7,154,004</u>	<u>5,258,078</u>	<u>1,895,926</u>
Parks and Recreation:				
Department of Parks and Recreation:				
Park maintenance	4,246,883	5,146,120	4,608,634	537,486
Recreation	1,001,716	1,055,545	976,337	79,208
Swimming pool operation	463,107	477,917	463,224	14,693
Total Parks and Recreation	<u>5,711,706</u>	<u>6,679,582</u>	<u>6,048,196</u>	<u>631,386</u>
Community Development and Planning:				
Department of Community Development:				
Director's office	4,172,068	4,476,049	2,837,993	1,638,056
Planning and zoning	1,727,763	1,911,252	1,357,148	554,104
Building standards and safety	5,390,988	5,653,807	4,328,510	1,325,297
Total Community Development and Planning	<u>11,290,819</u>	<u>12,041,108</u>	<u>8,523,651</u>	<u>3,517,457</u>
Capital Outlays	<u>4,347,040</u>	<u>4,347,040</u>	<u>2,378,937</u>	<u>1,968,103</u>
Total Capital Outlays	<u>4,347,040</u>	<u>4,347,040</u>	<u>2,378,937</u>	<u>1,968,103</u>
Total Expenditures	<u>132,587,320</u>	<u>138,284,509</u>	<u>120,284,267</u>	<u>18,000,242</u>

(Continued)

**CITY OF ALLENTOWN**  
**BUDGETARY COMPARISON SCHEDULE -**  
**BUDGETARY BASIS - GENERAL FUND**

YEAR ENDED DECEMBER 31, 2023  
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>3,691,618</u>	<u>639,655</u>	<u>20,932,184</u>	<u>20,292,529</u>
<b>Other Financing Sources/(Uses):</b>				
Transfers in:				
ARPA	5,500,000	5,500,000	5,799,342	299,342
Golf	125,000	125,000	125,000	-
Transfers out:				
Debt Service Fund	(8,625,212)	(8,625,212)	(8,625,212)	-
Risk Fund	(2,878,909)	(2,878,909)	(2,878,909)	-
Solid Waste Fund	(642,858)	(642,858)	(642,858)	-
Total other financing sources (uses)	<u>(6,521,979)</u>	<u>(6,521,979)</u>	<u>(6,222,637)</u>	<u>299,342</u>
<b>Net Change in Fund Balance</b>	<u>\$ (2,830,361)</u>	<u>\$ (5,882,324)</u>	<u>14,709,547</u>	<u>\$ 20,591,871</u>
Net effect of agency fund, other income and expenditure accruals			<u>315,180</u>	
<b>Net Change in Fund Balance</b>			15,024,727	
<b>Fund Balance:</b>				
Beginning of year			<u>45,313,068</u>	
End of year			<u>\$ 60,337,795</u>	

(Concluded)

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - AMERICAN RESCUE PLAN FUND

YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
ARPA Grant	\$ -	\$14,579,046	\$ 16,475,162	\$ 1,896,116
Investment earnings	-	1,780,357	1,780,357	-
Interest Income	473,000	242,353	242,353	-
Total revenues	<u>473,000</u>	<u>16,601,756</u>	<u>18,497,872</u>	<u>1,896,116</u>
<b>Expenditures:</b>				
Bureau of EMHS	-	374,702	374,702	-
Departmental	576,353	840,806	840,806	-
Nondepartmental	2,619,242	1,159,854	1,159,854	-
Total expenditures	<u>3,195,595</u>	<u>2,375,362</u>	<u>2,375,362</u>	<u>-</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(2,722,595)</u>	<u>14,226,394</u>	<u>16,122,510</u>	<u>1,896,116</u>
<b>Other Financing Sources (Uses):</b>				
Transfers out	(5,500,000)	(14,169,757)	(14,169,757)	-
Total other financing sources (uses)	<u>(5,500,000)</u>	<u>(14,169,757)</u>	<u>(14,169,757)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u><u>\$ (8,222,595)</u></u>	<u><u>\$ 56,637</u></u>	<u><u>1,952,753</u></u>	<u><u>\$ 1,896,116</u></u>
Net effect of agency fund, other income and expenditure accruals			<u>69,957</u>	
<b>Net Change in Fund Balance</b>			2,022,710	
<b>Fund Balance:</b>				
Beginning of year			<u>160,710</u>	
End of year			<u><u>\$ 2,183,420</u></u>	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - COMMUNITY DEVELOPMENT BLOCK GRANT FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Intergovernmental revenues:				
CDBG Grant revenue	\$ -	\$ -	\$ 6,566,899	\$ 6,566,899
Program revenue	-	-	180,602	180,602
Rental/Rehab loan repayments	-	-	5,976	5,976
State Aid	-	-	41,378	41,378
Program income/home	-	-	1,756,096	1,756,096
Total intergovernmental revenues	-	-	8,550,951	8,550,952
Other income:				
Interest	-	-	5,223	5,223
Total other income	-	-	5,223	5,223
Total revenues	-	-	8,556,173	8,556,174
<b>Expenditures:</b>				
CDBG:				
Community Development:				
CDBG, Home & ESG	-	24,051,851	7,367,552	16,684,299
Total CDBG	-	24,051,851	7,367,552	16,684,299
Total expenditures	-	24,051,851	7,367,552	16,684,299
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	-	(24,051,851)	1,188,621	25,240,473
<b>Other Financing Sources (Uses):</b>				
Proceeds from loan payable - HUD	-	-	-	-
Total other financing sources (uses)	-	-	-	-
<b>Net Change in Fund Balance</b>	\$ -	\$ (24,051,851)	1,188,621	\$ 25,240,473
Net effect of other income and expenditure accruals			336,015	
<b>Net Change in Fund Balance</b>			1,524,636	
<b>Fund Balance:</b>				
Beginning of year			4,060,011	
End of year			\$ 5,584,647	

# CITY OF ALLENTOWN, PENNSYLVANIA

## NOTES TO BUDGETARY COMPARISON SCHEDULES

YEAR ENDED DECEMBER 31, 2023

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### **1. Budgetary Basis**

Annual budgets as required by the City Charter are adopted by City Council on a cash basis for revenues and modified accrual basis for expenditures, including appropriations to cover prior and anticipated current encumbrances. Appropriations not reserved for encumbrances lapse at year-end. Budgets are legally adopted for the General Fund, Capital Projects Fund, Community Development Block Grant Fund, American Rescue Plan Fund, and the following nonmajor funds: Debt Service Fund, Liquid Fuels Fund, Trexler Fund, Grants Fund, Stormwater Fund, Risk Management Fund, Lease A.O. Fund, and Solid Waste Fund.

The City Administration, 60 days prior to the beginning of the new fiscal year, presents the proposed budgets to City Council. A series of public hearings and discussions occur related to the budgets and on or before December 15, City Council approves the budgets. At the time of the budget adoptions, City Council adopts various ordinances related to tax rates and other rates and fees.

The City Charter requires the City's legal level of budgetary control to be at the fund level. As a management control, the Finance Director has the power to authorize the transfer of any unexpended balance within a department and up to \$5,000 between departments. Transfers exceeding \$5,000 must be approved by City Council.

# CITY OF ALLENTOWN, PENNSYLVANIA

## NOTES TO BUDGETARY COMPARISON SCHEDULES

YEAR ENDED DECEMBER 31, 2023

### 2. Adjustment to Convert from Budgetary Basis to GAAP

Adjustments necessary to convert the results of operations and fund balances on the budgetary basis to the GAAP basis are as follows:

#### General Fund

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Budgetary basis	\$ 147,140,792	\$ 132,431,245
Accrual adjustments:		
Receivables:		
Beginning of year	(9,857,515)	-
End of year	13,973,478	-
Due from other funds:		
Beginning of year		-
End of year	(125,000)	630,239
Due to other governments		
Beginning of year	-	-
End of year	(3,541,158)	-
Accrued liabilities:		
Beginning of year	-	
End of year	-	150,082
Advance to other funds		
Beginning of year		-
End of year	-	(642,858)
Reclassifications	201,492	198,654
GAAP basis	\$ 147,792,089	\$ 132,767,362

#### ARPA Fund

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Budgetary basis	\$ 18,497,872	\$ 16,545,119
Accrual adjustments:		
Due to other funds		
Beginning of year	-	(1,587,006)
End of year	-	1,243,467
Unearned revenues - grants:		
Beginning of year	(1,636,494)	-
End of year	1,362,912	-
GAAP basis	\$ 18,224,290	\$ 16,201,580

# CITY OF ALLENTOWN, PENNSYLVANIA

## NOTES TO BUDGETARY COMPARISON SCHEDULES

YEAR ENDED DECEMBER 31, 2023

### CDBG Fund

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Budgetary basis	\$ 8,556,173	\$ 7,367,552
Accrual adjustments:		
Grants receivable		
Beginning of year	(2,409,790)	(204,045)
End of year	2,241,348	-
Loans receivable		
Beginning of year	-	(4,886)
End of year	(172,360)	(173,459)
Accrued liabilities		
Beginning of year	-	(872,574)
End of year	-	737,222
Due to other funds		
Beginning of year	-	-
End of year	159,074	-
GAAP basis	<u>\$ 8,374,446</u>	<u>\$ 6,849,810</u>

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS

### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS - POLICE PENSION PLAN

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability:</b>										
Service cost	\$ 4,509,424	\$ 4,371,591	\$ 4,183,341	\$ 3,662,083	\$ 3,567,206	\$ 3,496,148	\$ 3,500,391	\$ 3,039,127	\$ 2,856,276	\$ 2,661,908
Interest	18,014,753	17,609,616	16,988,330	15,670,774	15,010,083	14,586,053	14,049,286	13,161,554	12,720,534	12,280,247
Differences between expected and actual experience	(2,353,503)	-	5,224,332	1,011,115	(1,518,678)	377,097	4,018,311	(205,379)	737,072	-
Changes of assumptions	2,847,507	-	8,273,246	-	-	-	-	7,903,467	-	-
Benefit payments, including refunds	(14,128,583)	(13,486,372)	(12,460,263)	(11,811,083)	(11,334,444)	(10,833,661)	(10,700,027)	(10,506,610)	(10,190,293)	(10,194,574)
<b>Net Changes in Total Pension Liability</b>	<b>8,889,598</b>	<b>8,494,835</b>	<b>22,208,986</b>	<b>8,532,889</b>	<b>5,724,167</b>	<b>7,625,637</b>	<b>10,867,961</b>	<b>13,392,159</b>	<b>6,123,589</b>	<b>4,747,581</b>
<b>Total Pension Liability - Beginning</b>	<b>248,713,876</b>	<b>240,219,041</b>	<b>218,010,055</b>	<b>209,276,166</b>	<b>203,551,999</b>	<b>195,926,362</b>	<b>185,058,401</b>	<b>171,666,242</b>	<b>165,542,653</b>	<b>160,795,072</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$257,603,474</b>	<b>\$248,713,876</b>	<b>\$240,219,041</b>	<b>\$217,809,055</b>	<b>\$209,276,166</b>	<b>\$203,551,999</b>	<b>\$195,926,362</b>	<b>\$185,058,401</b>	<b>\$171,666,242</b>	<b>\$165,542,653</b>
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	\$ 9,254,353	\$ 9,318,319	\$ 7,884,257	\$ 7,918,392	\$ 7,046,609	\$ 6,924,460	\$ 4,341,381	\$ 4,216,537	\$ 2,669,759	\$ 2,507,471
Contributions - member	1,230,499	1,050,124	1,108,736	1,052,012	1,069,615	988,224	931,395	991,017	914,420	825,381
Net investment income (loss)	27,814,056	(29,019,342)	32,483,053	21,593,429	30,934,769	(7,348,536)	22,256,156	10,741,586	(701,889)	6,419,152
Benefit payments, including refunds	(14,128,583)	(13,486,372)	(12,460,263)	(11,811,083)	(11,133,444)	(10,833,661)	(10,700,026)	(10,506,610)	(10,190,293)	(10,194,574)
Administrative expense	(21,563)	(3,226)	(32,173)	(34,160)	(65,707)	(98,985)	(85,076)	(9,593)	(9,673)	(10,682)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>24,148,762</b>	<b>(32,140,497)</b>	<b>28,983,610</b>	<b>18,718,590</b>	<b>27,851,842</b>	<b>(10,368,498)</b>	<b>16,743,830</b>	<b>5,432,937</b>	<b>(7,317,676)</b>	<b>(453,252)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>196,260,438</b>	<b>228,400,935</b>	<b>199,417,325</b>	<b>180,698,735</b>	<b>152,846,893</b>	<b>163,215,391</b>	<b>146,471,561</b>	<b>141,038,624</b>	<b>148,356,300</b>	<b>148,809,552</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$220,409,200</b>	<b>\$196,260,438</b>	<b>\$228,400,935</b>	<b>\$199,417,325</b>	<b>\$180,698,735</b>	<b>\$152,846,893</b>	<b>\$163,215,391</b>	<b>\$146,471,561</b>	<b>\$141,038,624</b>	<b>\$148,356,300</b>
<b>Net Pension Liability - Ending (a-b)</b>	<b>\$ 37,194,274</b>	<b>\$ 52,453,438</b>	<b>\$ 11,818,106</b>	<b>\$ 18,391,730</b>	<b>\$ 28,577,431</b>	<b>\$ 50,705,106</b>	<b>\$ 32,710,971</b>	<b>\$ 38,586,840</b>	<b>\$ 30,627,618</b>	<b>\$ 17,186,353</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>85.56%</b>	<b>78.91%</b>	<b>95.08%</b>	<b>91.56%</b>	<b>86.34%</b>	<b>75.09%</b>	<b>83.30%</b>	<b>79.15%</b>	<b>82.16%</b>	<b>89.62%</b>
<b>Covered Payroll</b>	<b>\$ 23,228,196</b>	<b>\$ 22,097,635</b>	<b>\$ 22,306,245</b>	<b>\$ 21,013,019</b>	<b>\$ 20,904,708</b>	<b>\$ 19,781,764</b>	<b>\$ 19,231,733</b>	<b>\$ 18,931,433</b>	<b>\$ 17,794,000</b>	<b>\$ 17,031,352</b>
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	<b>160.13%</b>	<b>237.37%</b>	<b>52.98%</b>	<b>87.53%</b>	<b>136.70%</b>	<b>256.32%</b>	<b>170.09%</b>	<b>203.82%</b>	<b>172.12%</b>	<b>100.91%</b>

See accompanying notes to required supplementary information - pension plans.



# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS - FIREMEN PENSION PLAN

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability:</b>										
Service cost	\$ 2,072,281	\$ 2,041,817	\$ 1,953,892	\$ 1,813,315	\$ 1,800,136	\$ 1,789,346	\$ 1,735,550	\$ 1,544,110	\$ 1,513,683	\$ 1,422,468
Interest	10,223,171	10,084,191	9,828,850	9,607,882	9,388,037	9,292,591	9,101,734	8,940,922	8,782,604	8,601,438
Changes of benefit terms	178,046	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	(1,375,429)	-	367,152	(507,438)	(1,788,062)	(324,574)	(513,486)	(502,487)	312,322	-
Changes of assumptions	1,497,249	-	1,436,239	-	-	-	-	4,219,884	-	-
Benefit payments, including refunds	(8,880,691)	(8,495,601)	(8,347,280)	(8,222,890)	(8,031,919)	(8,032,161)	(8,011,716)	(8,113,374)	(8,104,277)	(8,075,886)
<b>Net Changes in Total Pension Liability</b>	<b>3,714,627</b>	<b>3,630,407</b>	<b>5,238,853</b>	<b>2,690,869</b>	<b>1,368,192</b>	<b>2,725,202</b>	<b>2,312,082</b>	<b>6,089,055</b>	<b>2,504,332</b>	<b>1,948,020</b>
<b>Total Pension Liability - Beginning</b>	<b>142,033,435</b>	<b>138,403,028</b>	<b>133,164,175</b>	<b>130,473,306</b>	<b>129,105,114</b>	<b>126,379,912</b>	<b>124,067,830</b>	<b>117,978,775</b>	<b>115,474,443</b>	<b>113,526,423</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 145,748,062</b>	<b>\$ 142,033,435</b>	<b>\$ 138,403,028</b>	<b>\$ 133,164,175</b>	<b>\$ 130,473,306</b>	<b>\$ 129,105,114</b>	<b>\$ 126,379,912</b>	<b>\$ 124,067,830</b>	<b>\$ 117,978,775</b>	<b>\$ 115,474,443</b>
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	\$ 3,857,404	\$ 3,841,351	\$ 4,107,655	\$ 4,063,701	\$ 3,779,843	\$ 3,714,299	\$ 3,068,607	\$ 2,965,478	\$ 1,205,379	\$ 1,355,613
Contributions - member	738,443	667,563	769,281	596,751	600,769	537,852	520,536	495,834	482,441	450,825
Net investment income (loss)	17,094,595	(17,240,451)	20,705,169	13,386,653	19,883,204	(4,686,690)	14,584,721	7,093,225	(374,539)	4,173,658
Benefit payments, including refunds	(8,880,691)	(8,495,601)	(8,347,280)	(8,222,890)	(8,031,919)	(8,032,161)	(8,011,715)	(8,113,274)	(8,104,277)	(8,075,886)
Administrative expense	(11,689)	(1,964)	(12,090)	(10,729)	(11,183)	(78,361)	(85,633)	(9,592)	(9,673)	(10,682)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>12,798,062</b>	<b>(21,229,102)</b>	<b>17,222,735</b>	<b>9,813,486</b>	<b>16,220,714</b>	<b>(8,545,061)</b>	<b>10,076,516</b>	<b>2,431,671</b>	<b>(6,800,669)</b>	<b>(2,106,472)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>121,776,933</b>	<b>143,006,035</b>	<b>125,783,300</b>	<b>115,969,814</b>	<b>99,749,100</b>	<b>108,294,161</b>	<b>98,217,645</b>	<b>95,786,074</b>	<b>102,586,743</b>	<b>104,693,125</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 134,574,995</b>	<b>\$ 121,776,933</b>	<b>\$ 143,006,035</b>	<b>\$ 125,783,300</b>	<b>\$ 115,969,814</b>	<b>\$ 99,749,100</b>	<b>\$ 108,294,161</b>	<b>\$ 98,217,745</b>	<b>\$ 95,786,074</b>	<b>\$ 102,586,653</b>
<b>Net Pension Liability (Asset) - Ending (a-b)</b>	<b>\$ 11,173,067</b>	<b>\$ 20,256,502</b>	<b>\$ (4,603,007)</b>	<b>\$ 7,380,875</b>	<b>\$ 14,503,492</b>	<b>\$ 29,356,014</b>	<b>\$ 18,085,751</b>	<b>\$ 25,850,085</b>	<b>\$ 22,192,701</b>	<b>\$ 12,887,790</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>92.33%</b>	<b>85.74%</b>	<b>103.33%</b>	<b>94.46%</b>	<b>88.88%</b>	<b>77.26%</b>	<b>85.69%</b>	<b>79.16%</b>	<b>81.19%</b>	<b>88.84%</b>
<b>Covered Payroll</b>	<b>\$ 14,297,002</b>	<b>\$ 13,173,304</b>	<b>\$ 13,300,238</b>	<b>\$ 11,979,474</b>	<b>\$ 11,226,704</b>	<b>\$ 10,776,923</b>	<b>\$ 10,408,858</b>	<b>\$ 9,901,453</b>	<b>\$ 9,544,000</b>	<b>\$ 8,968,810</b>
<b>Net Pension Liability (Asset) as a Percentage of Covered Payroll</b>	<b>78.15%</b>	<b>153.77%</b>	<b>-34.61%</b>	<b>61.61%</b>	<b>129.19%</b>	<b>272.40%</b>	<b>173.75%</b>	<b>261.07%</b>	<b>232.53%</b>	<b>143.70%</b>

See accompanying notes to required supplementary information - pension plans.

**CITY OF ALLENTOWN**  
**REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS**  
**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY**  
**AND RELATED RATIOS - OFFICERS AND EMPLOYEES PENSION PLAN**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability:</b>										
Service cost	\$ -	\$ 9,991	\$ 9,561	\$ 9,877	\$ 9,577	\$ 9,983	\$ 9,614	\$ 8,894	\$ 8,254	\$ 7,950
Interest	542,857	593,625	650,040	733,543	782,628	842,606	917,538	1,010,525	1,064,075	1,169,496
Differences between expected and actual experience	162,309	-	(174,860)	166,473	61,654	(132,092)	(49,185)	278,360	(434,623)	-
Changes of assumptions	47,364	-	(24,284)	-	-	-	-	294,664	-	-
Benefit payments, including refunds	(1,423,221)	(1,499,098)	(1,582,620)	(1,696,249)	(1,794,179)	(1,877,646)	(2,016,648)	(2,136,355)	(2,235,966)	(2,371,674)
<b>Net Changes in Total Pension Liability</b>	<b>(670,691)</b>	<b>(895,482)</b>	<b>(1,122,163)</b>	<b>(786,356)</b>	<b>(940,320)</b>	<b>(1,157,149)</b>	<b>(1,138,681)</b>	<b>(543,912)</b>	<b>(1,598,260)</b>	<b>(1,194,228)</b>
<b>Total Pension Liability - Beginning</b>	<b>9,107,846</b>	<b>10,003,328</b>	<b>11,125,491</b>	<b>11,911,847</b>	<b>12,852,167</b>	<b>14,009,316</b>	<b>15,147,997</b>	<b>15,691,909</b>	<b>17,290,169</b>	<b>18,484,397</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 8,437,155</b>	<b>\$ 9,107,846</b>	<b>\$ 10,003,328</b>	<b>\$ 11,125,491</b>	<b>\$ 11,911,847</b>	<b>\$ 12,852,167</b>	<b>\$ 14,009,316</b>	<b>\$ 15,147,997</b>	<b>\$ 15,691,909</b>	<b>\$ 17,290,169</b>
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	\$ 232,650	\$ 232,542	\$ 230,757	\$ 230,346	\$ 203,401	\$ 203,427	\$ 149,845	\$ 149,540	\$ 161,022	\$ 103,519
Contributions - member	950	4,686	4,733	4,485	4,336	4,212	4,073	3,930	3,851	3,573
Net investment income (loss)	849,263	(851,955)	971,892	716,230	1,481,190	(264,012)	1,281,494	647,814	50,233	940,162
Benefit payments, including refunds	(1,423,221)	(1,499,098)	(1,582,620)	(1,696,249)	(1,794,179)	(1,877,646)	(2,016,648)	(2,136,355)	(2,235,966)	(2,371,674)
Administrative expense	(6,082)	(840)	(6,349)	(10,729)	(11,278)	(64,142)	(68,931)	(9,592)	(9,673)	(10,682)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>(346,440)</b>	<b>(2,114,665)</b>	<b>(381,587)</b>	<b>(755,917)</b>	<b>(116,530)</b>	<b>(1,998,161)</b>	<b>(650,167)</b>	<b>(1,344,663)</b>	<b>(2,030,533)</b>	<b>(1,335,102)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>7,518,870</b>	<b>9,633,535</b>	<b>10,015,122</b>	<b>10,771,039</b>	<b>10,887,569</b>	<b>12,885,730</b>	<b>13,535,897</b>	<b>14,880,560</b>	<b>16,911,093</b>	<b>18,246,195</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 7,172,430</b>	<b>\$ 7,518,870</b>	<b>\$ 9,633,535</b>	<b>\$ 10,015,122</b>	<b>\$ 10,771,039</b>	<b>\$ 10,887,569</b>	<b>\$ 12,885,730</b>	<b>\$ 13,535,897</b>	<b>\$ 14,880,560</b>	<b>\$ 16,911,093</b>
<b>Net Pension Liability - Ending (a-b)</b>	<b>\$ 1,264,725</b>	<b>\$ 1,588,976</b>	<b>\$ 369,793</b>	<b>\$ 1,110,369</b>	<b>\$ 1,140,808</b>	<b>\$ 1,964,598</b>	<b>\$ 1,123,586</b>	<b>\$ 1,612,100</b>	<b>\$ 811,349</b>	<b>\$ 379,076</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>85.01%</b>	<b>82.55%</b>	<b>96.30%</b>	<b>90.02%</b>	<b>90.42%</b>	<b>84.71%</b>	<b>91.98%</b>	<b>89.36%</b>	<b>94.83%</b>	<b>97.81%</b>
<b>Covered Payroll</b>	<b>\$ 19,527</b>	<b>\$ 85,201</b>	<b>\$ 86,050</b>	<b>\$ 81,552</b>	<b>\$ 78,833</b>	<b>\$ 76,590</b>	<b>\$ 74,062</b>	<b>\$ 71,512</b>	<b>\$ 70,000</b>	<b>\$ 64,960</b>
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	<b>6476.80%</b>	<b>1864.97%</b>	<b>429.74%</b>	<b>1361.55%</b>	<b>1447.12%</b>	<b>2565.08%</b>	<b>1517.09%</b>	<b>2254.31%</b>	<b>1159.07%</b>	<b>583.55%</b>

See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS - PMRS PLAN

	2022*	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability:</b>									
Service cost	\$ 4,145,958	\$ 4,092,285	\$ 3,643,652	\$ 3,246,716	\$ 3,247,031	\$ 3,134,334	\$ 2,885,308	\$ 3,121,592	\$ 3,792,600
Interest	9,976,244	9,806,530	9,256,599	9,149,791	8,949,043	8,808,742	8,772,091	8,484,310	8,298,621
Differences between expected and actual experience	4,630,040	-	937,112	-	1,588,051	-	-	-	(31,247)
Changes of assumptions	-	-	6,939,844	-	-	-	4,474,139	2,584,899	-
Transfers	-	44,974	-	11,956	(82,469)	79,165	1,235,476	-	(42,319)
Benefit payments, including refunds	(10,838,491)	(10,653,468)	(10,885,534)	(10,647,603)	(9,219,033)	(9,546,663)	(9,172,560)	(8,283,599)	(7,706,851)
<b>Net Changes in Total Pension Liability</b>	<b>7,913,751</b>	<b>3,290,321</b>	<b>9,891,673</b>	<b>1,760,860</b>	<b>4,482,623</b>	<b>2,475,578</b>	<b>8,194,454</b>	<b>5,907,202</b>	<b>4,310,804</b>
<b>Total Pension Liability - Beginning</b>	<b>191,227,664</b>	<b>187,937,343</b>	<b>178,045,670</b>	<b>176,284,810</b>	<b>171,802,187</b>	<b>169,326,609</b>	<b>161,132,155</b>	<b>155,224,953</b>	<b>150,914,149</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 199,141,415</b>	<b>\$ 191,227,664</b>	<b>\$ 187,937,343</b>	<b>\$ 178,045,670</b>	<b>\$ 176,284,810</b>	<b>\$ 171,802,187</b>	<b>\$ 169,326,609</b>	<b>\$ 161,132,155</b>	<b>\$ 155,224,953</b>
<b>Plan Fiduciary Net Position:</b>									
Contributions - employer	\$ 3,668,694	\$ 3,377,766	\$ 3,258,437	\$ 3,252,975	\$ 2,648,140	\$ 2,630,992	\$ 2,240,743	\$ 2,230,827	\$ 1,558,888
Contributions - member	2,112,959	2,091,457	1,936,561	1,848,891	1,840,181	1,775,180	1,738,658	1,710,952	1,672,158
Net investment income (loss)	(26,612,793)	27,094,029	24,757,115	30,555,108	(5,210,426)	24,702,348	11,603,111	(36,944)	7,201,360
Transfers	-	44,974	-	11,956	(82,469)	79,165	-	-	(42,319)
Benefit payments, including refunds	(10,838,491)	(10,653,468)	(10,885,534)	(10,647,603)	(9,219,033)	(9,546,663)	(9,172,560)	(8,283,599)	(7,706,851)
Administrative expense	(511,793)	(531,573)	(386,945)	(301,821)	(365,857)	(367,920)	(397,521)	(338,130)	(304,806)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>(32,181,424)</b>	<b>21,423,185</b>	<b>18,679,634</b>	<b>24,719,506</b>	<b>(10,389,464)</b>	<b>19,273,102</b>	<b>6,012,431</b>	<b>(4,716,894)</b>	<b>2,378,430</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>215,355,671</b>	<b>193,932,486</b>	<b>175,252,852</b>	<b>150,533,346</b>	<b>160,922,810</b>	<b>141,649,708</b>	<b>135,637,277</b>	<b>140,354,171</b>	<b>137,975,741</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 183,174,247</b>	<b>\$ 215,355,671</b>	<b>\$ 193,932,486</b>	<b>\$ 175,252,852</b>	<b>\$ 150,533,346</b>	<b>\$ 160,922,810</b>	<b>\$ 141,649,708</b>	<b>\$ 135,637,277</b>	<b>\$ 140,354,171</b>
<b>Net Pension Liability (Asset) - Ending (a-b)</b>	<b>\$ 15,967,168</b>	<b>\$ (24,128,007)</b>	<b>\$ (5,995,143)</b>	<b>\$ 2,792,818</b>	<b>\$ 25,751,464</b>	<b>\$ 10,879,377</b>	<b>\$ 27,676,901</b>	<b>\$ 25,494,878</b>	<b>\$ 14,870,782</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>91.98%</b>	<b>112.62%</b>	<b>103.19%</b>	<b>98.43%</b>	<b>85.39%</b>	<b>93.67%</b>	<b>83.65%</b>	<b>84.18%</b>	<b>90.42%</b>
<b>Covered Payroll</b>	<b>\$ 28,139,863</b>	<b>\$ 27,746,390</b>	<b>\$ 27,531,948</b>	<b>\$ 24,532,647</b>	<b>\$ 24,535,775</b>	<b>\$ 23,651,715</b>	<b>\$ 23,169,719</b>	<b>\$ 23,067,602</b>	<b>\$ 22,740,178</b>
<b>Net Pension Liability (Asset) as a Percentage of Covered Payroll</b>	<b>56.74%</b>	<b>-86.96%</b>	<b>-21.78%</b>	<b>11.38%</b>	<b>104.95%</b>	<b>46.00%</b>	<b>119.45%</b>	<b>110.52%</b>	<b>65.39%</b>

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.  
See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS - ALLENTOWN PARKING AUTHORITY

	2023*	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability:</b>									
Interest	\$ 193,043	\$ 193,994	\$ 198,203	\$ 202,439	\$ 204,066	\$ 203,074	\$ 212,438	\$ 220,605	\$ 218,085
Differences between expected and actual experience	49,737	-	(40,512)	-	14,591	-	(11,100)	-	-
Changes of assumptions	-	-	221,434	-	-	-	6,096	-	-
Benefit payments, including refunds	(257,313)	(257,313)	(259,343)	(242,815)	(208,700)	(200,199)	(474,376)	(174,612)	(194,346)
<b>Net Changes in Total Pension Liability</b>	<b>(14,533)</b>	<b>(63,319)</b>	<b>119,782</b>	<b>(40,376)</b>	<b>9,957</b>	<b>2,875</b>	<b>(266,942)</b>	<b>45,993</b>	<b>23,739</b>
<b>Total Pension Liability - Beginning</b>	<b>2,836,678</b>	<b>2,899,997</b>	<b>2,780,215</b>	<b>2,820,591</b>	<b>2,810,634</b>	<b>2,807,759</b>	<b>3,074,701</b>	<b>3,028,708</b>	<b>3,004,969</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 2,822,145</b>	<b>\$ 2,836,678</b>	<b>\$ 2,899,997</b>	<b>\$ 2,780,215</b>	<b>\$ 2,820,591</b>	<b>\$ 2,810,634</b>	<b>\$ 2,807,759</b>	<b>\$ 3,074,701</b>	<b>\$ 3,028,708</b>
<b>Plan Fiduciary Net Position:</b>									
Net investment income (loss)	\$ 438,805	\$ (613,603)	\$ 417,306	\$ 677,131	\$ 643,072	\$ (111,811)	\$ 498,292	\$ 246,491	\$ (35,622)
Contributions - member	-	-	13,202	13,202	9,198	-	-	-	-
Benefit payments, including refunds	(257,313)	(257,313)	(259,343)	(242,815)	(208,700)	(200,199)	(474,376)	(174,612)	(194,346)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>181,492</b>	<b>(870,916)</b>	<b>171,165</b>	<b>447,518</b>	<b>443,570</b>	<b>(312,010)</b>	<b>23,916</b>	<b>71,879</b>	<b>(229,968)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>2,957,736</b>	<b>3,828,652</b>	<b>3,657,487</b>	<b>3,209,969</b>	<b>2,766,399</b>	<b>3,078,409</b>	<b>3,054,493</b>	<b>2,982,614</b>	<b>3,212,582</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 3,139,228</b>	<b>\$ 2,957,736</b>	<b>\$ 3,828,652</b>	<b>\$ 3,657,487</b>	<b>\$ 3,209,969</b>	<b>\$ 2,766,399</b>	<b>\$ 3,078,409</b>	<b>\$ 3,054,493</b>	<b>\$ 2,982,614</b>
<b>Net Pension Liability (Asset) - Ending (a-b)</b>	<b>\$ (317,083)</b>	<b>\$ (121,058)</b>	<b>\$ (928,655)</b>	<b>\$ (877,272)</b>	<b>\$ (389,378)</b>	<b>\$ 44,235</b>	<b>\$ (270,650)</b>	<b>\$ 20,208</b>	<b>\$ 46,094</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>111.24%</b>	<b>104.27%</b>	<b>132.02%</b>	<b>131.55%</b>	<b>113.80%</b>	<b>98.43%</b>	<b>109.64%</b>	<b>99.34%</b>	<b>98.48%</b>
<b>Covered Payroll</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Net Pension Liability (Asset) as a Percentage of Covered Payroll</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the Parking Authority is presenting information for those years only for which information is available.

See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS SCHEDULES OF CITY CONTRIBUTIONS AND INVESTMENT RETURNS

### POLICE PENSION PLAN:

<b>Schedule of City Contributions</b>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution under Act 205	\$ 9,254,353	\$ 9,318,319	\$ 7,884,257	\$ 7,918,392	\$ 7,046,609	\$ 6,924,460	\$ 4,341,381	\$ 4,216,537	\$ 2,669,759	\$ 2,507,471
Contributions in relation to the actuarially determined contributions	9,254,353	9,318,319	7,884,257	7,918,392	7,046,609	6,924,460	4,341,381	4,216,537	2,669,759	2,507,471
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$23,228,196	\$22,097,635	\$22,306,245	\$21,013,019	\$20,904,708	\$19,718,764	\$19,231,733	\$18,931,433	\$ 17,794,000	\$ 17,031,352
Contributions as a percentage of covered payroll	39.84%	42.17%	35.35%	37.68%	33.71%	35.12%	22.57%	22.27%	15.00%	14.72%
<b>Investment Returns</b>										
Annual money-weighted rate of return, net of investment expense	14.40%	-12.77%	15.20%	7.40%	18.55%	-4.65%	15.20%	7.30%	0.44%	4.51%

### FIREMEN PENSION PLAN:

<b>Schedule of City Contributions</b>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution under Act 205	\$ 3,857,404	\$ 3,841,351	\$ 4,107,655	\$ 4,063,701	\$ 3,779,843	\$ 3,714,299	\$ 3,068,607	\$ 2,965,478	\$ 1,205,379	\$ 1,345,613
Contributions in relation to the actuarially determined contributions	3,857,404	3,841,351	4,107,655	4,063,701	3,779,843	3,714,299	3,068,607	2,965,478	1,205,379	1,355,613
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (10,000)
Covered payroll	\$14,297,002	\$13,173,304	\$13,300,238	\$11,979,474	\$11,266,704	\$10,776,923	\$10,408,858	\$ 9,901,453	\$ 9,544,000	\$ 8,968,810
Contributions as a percentage of covered payroll	26.98%	29.16%	30.88%	33.92%	33.55%	34.47%	29.48%	29.95%	12.63%	15.11%
<b>Investment Returns</b>										
Annual money-weighted rate of return, net of investment expense	14.38%	-12.19%	15.40%	7.40%	13.68%	-4.51%	14.80%	7.10%	-0.32%	4.29%

See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS SCHEDULES OF CITY CONTRIBUTIONS AND INVESTMENT RETURNS

**OFFICERS AND EMPLOYEES PENSION PLAN:**

<u>Schedule of City Contributions</u>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution under Act 205	\$ 232,650	\$ 232,542	\$ 230,757	\$ 230,346	\$ 203,401	\$ 203,427	\$ 149,845	\$ 149,540	\$ 161,022	\$ 103,519
Contributions in relation to the actuarially determined contributions	232,650	232,542	230,757	230,346	203,401	203,427	149,845	149,540	161,022	103,519
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 19,527	\$ 85,201	\$ 86,050	\$ 81,552	\$ 78,833	\$ 76,590	\$ 74,062	\$ 71,512	\$ 70,000	\$ 64,960
Contributions as a percentage of covered payroll	1191.43%	272.93%	268.17%	282.45%	258.02%	265.61%	202.32%	209.11%	230.03%	159.36%
<b>Investment Returns</b>										
Annual money-weighted rate of return, net of investment expense	12.40%	-9.37%	9.90%	6.40%	13.68%	-2.22%	9.50%	4.80%	0.67%	5.99%

**PMRS PLAN:**

<u>Schedule of City Contributions</u>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution under Act 205	\$ 3,667,714	\$ 3,376,666	\$ 3,257,977	\$ 3,252,315	\$ 2,647,644	\$ 2,629,868	\$ 2,239,534	\$ 2,229,106	\$ 1,557,908	\$ 1,612,483
Contributions in relation to the actuarially determined contributions	3,668,694	3,377,766	3,258,437	3,252,975	2,648,140	2,630,992	2,240,743	2,230,827	1,558,888	1,612,483
Contribution deficiency (excess)	\$ (980)	\$ (1,100)	\$ (460)	\$ (660)	\$ (496)	\$ (1,124)	\$ (1,209)	\$ (1,721)	\$ (980)	\$ -
Covered payroll **	\$28,139,863	\$27,746,390	\$27,531,948	\$24,532,647	\$24,535,775	\$23,651,715	\$23,169,719	\$23,067,602	\$ 28,432,224	\$ 22,740,178
Contributions as a percentage of covered payroll	13.04%	12.17%	11.84%	13.26%	10.79%	11.12%	9.67%	9.67%	5.48%	7.09%

\*\* Beginning in 2015, amount is actual payroll. In 2014, amount is expected payroll based on the most recent actuarial valuation. These amounts may not match the MMO payroll.

See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS

### SCHEDULES OF PARKING AUTHORITY CONTRIBUTIONS AND INVESTMENT RETURNS

**PARKING AUTHORITY PENSION PLAN:**

<u>Schedule of Parking Authority Contributions</u>	2023*	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined contribution under Act 205	\$ -	\$ -	\$ 13,202	\$ 13,202	\$ 4,313	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially determined contributions	-	-	13,202	13,202	9,198	-	-	-	-
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ (4,885)	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<b>Investment Returns</b>									
Annual money-weighted rate of return, net of investment expense	N/A	N/A	N/A	N/A	14.17%	-3.75%	17.69%	8.50%	-1.14%

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the Parking Authority is presenting information for those years only for which information is available.

See accompanying notes to required supplementary information - pension plans.

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION PLANS

YEAR ENDED DECEMBER 31, 2023

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### 1. Actuarial Methods and Assumptions

#### Primary Government

The information presented in the required supplementary information was determined as part of the actuarial valuations at the dates indicated. Methods and assumptions used to determine contribution rates for the Police, Firemen, and Officers and Employees Pension Plans under Act 205 for the year ended December 31, 2023 are as follows:

	Police	Firemen	Officers and Employees
Valuation date	1/1/2021	1/1/2021	1/1/2021
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level dollar closed period	Level dollar closed period	Level dollar closed period
Amortization period	14 years	13 years	2 years
Asset valuation method	*Five-year smoothed market 80%/20% corridor around market		
Actuarial assumptions:			
Investment rate of return	7.40%	7.40%	6.40%
Projected salary increases	4.50%	4.50%	4.50%
Mortality - Healthy Lives:	Blue Collar Adjusted RP-2000 Combined Health Mortality Table		RP-2000 Combined Healthy Mortality Table
Mortality - Disability Lives:	RP-2000 Disabled Mortality Table		
Cost of Living Adjustment	2.4% per year upon eligibility to receive a COLA		0%

#### Changes in Actuarial Assumptions

The following assumptions were change from the January 1, 2019 actuarial valuation to the January 1, 2021 actuarial valuation:

#### Police

Retirement rates were changed to better reflect the assumed retirement rates for active participants based on attained service.

The investment return assumption was decreased from 7.5% to 7.40%



# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION PLANS

YEAR ENDED DECEMBER 31, 2023

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### Fire and Officers and Employees

The investment return assumption was decreased from 7.5% to 7.40%

### Officer's and Employees

The retirement rate assumption was changed for the last active participant to assume 100% retirement in 2023, which is consistent with past practice to assume the one service participant's assumed retirement date will occur in the next two years from the actuarial valuation date.

The investment return assumption was decreased from 6.5% to 6.40%

Methods and assumptions used to determine the contribution rate required under Act 205 for the PMRS Pension Plan for the year ended December 31, 2023 are as follows:

Valuation date	1/1/2019
Actuarial cost method	Entry Age
Amortization method	Level dollar closed period
Amortization period	Based upon Amortization Tables in Act 205
Asset valuation method	Based Upon municipal reserves
Actuarial assumptions:	
Investment rate of return	5.25%
Projected salary increases	Age related scale with merit and inflation component
Underlying inflation rate	2.80%
Cost-of-living adjustment	2.80%
Pre-retirement mortality	Males: RP 2000 Non-Annuitant Table Projected 15 years with Scale AA Females: RP 2000 Non-Annuitant Table Projected 15 years with Scale AA and setback 5 years
Post-retirement mortality	Males and females: RP 2000 annuitant table Projected 5 years with Scale AA Females: RP 2000 Non-Annuitant Table Projected 10 years with Scale AA

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION PLANS

YEAR ENDED DECEMBER 31, 2023

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### Changes in Actuarial Assumptions

The December 31, 2015 assumptions were based on the PMRS Experience Study for the period covering January 1, 2009 through December 31, 2013 issued by the actuary in July 2015 first effective.

The December 31, 2016 investment return assumption for municipal assets decreased from 5.50% to 5.25%

Effective with the December 31, 2020 measurement date were the following assumption changes: the experience study was updated as noted above; mortality tables were updated from RP 2000 to PUB-2010 for pre-retirement and RP 2006 for post-retirement; postretirement cost of living decreased from 2.8% to 2.2%; projected salary increases were also adjusted.

### Discretely Presented Component Unit

<u>Parking Authority</u>	
Valuation date	1/1/2023
Actuarial cost method	Entry Age Normal
Investment rate of return	7.00% per annum
Salary increases	None assumed
Pre-retirement mortality	None
Post-retirement mortality	PubG-2010 Healthy Retiree Mortality projected 5 years past 2021 valuation date
Termination	None
Disability	None
Retirement age	Normal retirement age or age on valuation, if greater
Form of annuity	10 year certain and life
Significant plan changes	None
Significant assumption changes	None

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION PLANS

YEAR ENDED DECEMBER 31, 2023

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### Changes in Assumptions

In 2015, the mortality assumption was changed from the RFP-Table to the RP-2000 Table projected to 2015 using Scale AA.

In 2017, the mortality assumption was changed from the RP-2000 Table projected to 2015 using Scale AA to the RP-2000 Table projected to 2017 using Scale AA.

In 2021, the interest rate assumption was lowered from 7.50% to 7.0% per annum and the mortality assumption was changed from RP-2000 Table projected to 2017 using Scale AA to the PubG-2010 projected 5 years past 2021 valuation date using MP-2020.

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

	2023*	2022	2021	2020	2019	2018
<b>Total OPEB Liability:</b>						
Service cost	\$ 5,571,228	\$ 5,069,955	\$ 3,861,863	\$ 3,238,776	\$ 3,502,641	\$ 2,976,784
Interest	2,257,745	2,310,087	2,558,747	3,710,197	3,217,857	3,206,665
Differences between expected and actual experience	-	(3,118,203)	-	(1,154,202)	-	(1,722,009)
Changes in assumptions	(14,355,682)	1,264,179	12,952,367	692,815	(4,924,689)	9,034,134
Benefit payments	(5,191,290)	(5,094,104)	(3,698,334)	(4,105,453)	(5,315,182)	(4,780,529)
<b>Net Changes in Total OPEB Liability</b>	(11,717,999)	431,914	15,674,643	2,382,133	(3,519,373)	8,715,045
<b>Total OPEB Liability - Beginning</b>	109,410,277	108,978,363	93,303,720	90,921,587	94,440,960	85,725,915
<b>Total OPEB Liability - Ending</b>	\$ 97,692,278	\$ 109,410,277	\$ 108,978,363	\$ 93,303,720	\$ 90,921,587	\$ 94,440,960
<b>Plan Fiduciary Net Position:</b>						
Contributions - employer	\$ 5,191,290	\$ 5,094,104	\$ 3,698,334	\$ 4,105,453	\$ 5,315,182	\$ 4,780,529
Benefit payments, including employee refunds	(5,191,290)	(5,094,104)	(3,698,334)	(4,105,453)	(5,315,182)	(4,780,529)
<b>Net Changes</b>	-	-	-	-	-	-
<b>Plan Fiduciary Net Position - Beginning **</b>	-	-	-	-	-	-
<b>Plan Fiduciary Net Position - Ending **</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Total OPEB Liability - Ending</b>	\$ 97,692,278	\$ 109,410,277	\$ 108,978,363	\$ 93,303,720	\$ 90,921,587	\$ 94,440,960
<b>Plan Fiduciary Net Position as a percentage of the Total OPEB Liability</b>	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

\*\* There are no assets accumulated in a trust.

See accompanying notes to required supplementary information - OPEB plan

# CITY OF ALLENTOWN

## REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS - ALLENTOWN PARKING AUTHORITY

	2023*	2022	2021	2020	2019	2018
<b>Total OPEB Liability:</b>						
Service cost	\$ -	\$ -	\$ -	\$ 11,424	\$ 10,881	\$ 30,445
Interest	28,787	31,994	35,937	51,049	53,092	72,054
Changes in Benefits	-	-	-	-	(177,069)	-
Differences between expected and actual experience	6,622	-	(17,633)	-	(146,934)	-
Changes in assumptions	19,503	-	(107,508)	-	(13,625)	-
Benefit payments	(99,773)	(95,406)	(119,809)	(126,879)	(70,233)	(52,464)
<b>Net Changes in Total OPEB Liability</b>	(44,861)	(63,412)	(209,013)	(64,406)	(343,888)	50,035
<b>Total OPEB Liability - Beginning</b>	566,003	629,415	838,428	902,834	1,246,722	1,196,687
<b>Total OPEB Liability - Ending</b>	\$ 521,142	\$ 566,003	\$ 629,415	\$ 838,428	\$ 902,834	\$ 1,246,722
<b>Plan Fiduciary Net Position:</b>						
Contributions - employer	\$ 99,773	\$ 95,406	\$ -	\$ 25,000	\$ 25,000	\$ 25,000
Contributions - member	-	-	-	-	-	-
Net investment income	54,621	(64,906)	45,209	43,219	47,673	(13,459)
Benefit payments, including employee refunds	(99,773)	(95,406)	-	-	-	-
Administrative expense	(440)	-	-	-	-	-
<b>Net Changes</b>	54,181	(64,906)	45,209	68,219	72,673	11,541
<b>Plan Fiduciary Net Position - Beginning</b>	423,586	488,492	443,283	375,064	302,391	290,850
<b>Plan Fiduciary Net Position - Ending</b>	\$ 477,767	\$ 423,586	\$ 488,492	\$ 443,283	\$ 375,064	\$ 302,391
<b>Net OPEB Liability - Ending</b>	\$ 43,375	\$ 142,417	\$ 140,923	\$ 395,145	\$ 527,770	\$ 944,331
<b>Plan Fiduciary Net Position as a percentage of the Total OPEB Liability</b>	0.00%	0.00%	77.61%	52.87%	41.54%	24.30%

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the Parking Authority is presenting information for those years only for which information is available.

See accompanying notes to required supplementary information - OPEB plan

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB PLAN

YEAR ENDED DECEMBER 31, 2023

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### 1. Actuarial Methods and Assumptions

Methods and assumptions used to determine contribution rates:

Discount rate:	3.72% per annum for the valuation measured as of December 31, 2022
	2.06% for the valuation measured as of December 31, 2021
Expected return on assets	N/A
Salary increase assumptions (with merit)	
Police and Fire	4.5% per year
PMRS	2.20% for 2021, then based on age and service thereafter
	Added to the aged-based rates are 3% for each of the first 2 years of service, 2% for years 3 and 4, and 1% for years 5 and 6.
Healthcare cost trends:	
	2022 6.93%                      2033 3.85%
	2023 6.62%                      2034 3.79%
	2024 6.25%                      2035 3.76%
	2025 5.89%                      2036 3.74%
	2026 5.65%                      2037 3.72%
	2027 5.41                        2038 3.71%
	2028 5.17%                      2039 3.70%
	2029 4.94%                      2040 3.69%
	2030 4.70%                      2041 3.63%
	2031 4.46%                      2042 3.63%
	2032 3.96%
Retirement rates:	
Police:	Age 50 and 20 years of service
Fire:	Immediately upon attainment of age 62 with 20 years of service, if younger than 62, a select and ultimate table with increasing rates
O&E	Participants eligible for retirement under age 58 will delay retirement until age 58. Participants aged 58 or older and eligible for retirement are assumed to retire immediately.

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB PLAN

YEAR ENDED DECEMBER 31, 2023

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### Rates of Mortality:

#### Police, Fire and Non-PMRS O&E

Healthy Mortality: Blue collar adjusted RP 2000 with projected generationally from base year 2000 using 50% of Scale AA

Disabled Mortality: RP 2000 disabled mortality table

#### PMRS

Healthy Mortality, Pre-Retirement: Males: PUB-2010 General employees' male table projected to 2023 MP-2018

Females: PUB-2010 General employees' female table projected to 2023 with MP-2018

Males: RP-2006 annuitant male table projected to 2023 with MP-2018

#### Healthy Mortality, Post-Retirement:

Females: RP-2006 annuitant female table projected to 2023 with MP-

Disabled Mortality: Male and females: RP-2006 disabled annuitant male and female table projected to 2023 with MP-2018

### Changes in Assumptions

The discount rate as of December 31, 2022 is 3.72%, up from 2.06% as of December 31, 2021, which decreased the liability approximately \$14.4 million as of the end of the year.

The discount rate will decrease to about 3.26% as of the December 31, 2023 measurement date based on the 20-year Bond Buyer Index rate. This decrease in the discount rate will increase the OPEB liability.

In 2022, the discount rate decreased from 2.12% to 2.06% due to a change in the 20-year Bond Buyer Index rate resulting in a net increase in the liability by approximately \$1.3 million. There were also assumption changes due to the updated claims and trend information.

The discount rate will increase to 3.74% as of the December 31, 2022 measurement date based on the 20-year Bond Buyer Index rate. This increase in the discount rate will decrease the OPEB liability.

# CITY OF ALLENTOWN

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB PLAN

YEAR ENDED DECEMBER 31, 2023

<u>Parking Authority</u>	
Valuation date	1/1/2023
Actuarial cost method	Entry Age Normal
Discount rate	5.50%
Salary increases	5% compounded annually
Inflation	2.47%
Healthcare cost trends	Initial rate of 7.5% in fiscal year 2023, reduced by .25% per year thereafter to ultimate trend of 5.0% per year. 18.8% in 2023 and 2% per year thereafter
Pre-retirement mortality	None
Post-retirement mortality	PubG-2010 General Amount Weighted mortality Tables for Healthy Retirees projected to 2026 using Scale MP-2021
Termination	None
Disability	None
Retirement age	Age 55 if attained a minimum of 25 years. If 25 years of service not attained by age 55, the retirement is assumed of 20 years of service and age 55 at the later
Participation	100% of management retirees. 0% spouses and dependents

### Changes in Assumptions

In 2020, the assumed rate of increase to the combined medical and prescription drug costs has changed from 8.25% to 5.00% by 0.25% to 6.50% during 2020, 8.00% during 2021 reduced by 0.25% thereafter to an ultimate level of 5.00% per year.

In 2021, the discount rate was changed from 6% to 5.5%. The rate that medical and prescription drug costs as assumed to increase has changed in 2021 reduced by 0.25% per year to an ultimate level of 5% per year to -7.562% during 2021, 8.25% in 2022 decreasing by 0.25% per year to an ultimate level of 5% per year. The 2021 rate is based on actual renewal information.

In 2023, the inflation rate was changed from 2.45% to 2.47%.



## **SUPPLEMENTARY INFORMATION**

**CITY OF ALLENTOWN**  
**COMBINING BALANCE SHEET -**  
**NONMAJOR GOVERNMENTAL FUNDS**

DECEMBER 31, 2023

	Special Revenue Funds							Total Nonmajor Governmental Funds
	Liquid Fuels	Revolving Loan	Trexler	Grants	Lease A.O.	Stormwater	Debt Service	
<b>Assets</b>								
Cash and cash equivalents	\$ 3,083,266	\$ 1,354,766	\$ 706,318	\$ -	\$ 252,636	\$ 3,788,673	\$ -	\$ 9,185,659
Cash - resctricted	-	-	-	-	757,815	-	-	757,815
Receivables:								
Loans	-	22,312	-	-	-	-	-	22,312
Accounts	-	-	9,283	-	49,791	783,124	-	842,198
Grants	-	-	728,344	3,022,500	-	-	-	3,750,844
<b>Total Assets</b>	<b>\$ 3,083,266</b>	<b>\$ 1,377,078</b>	<b>\$ 1,443,945</b>	<b>\$ 3,022,500</b>	<b>\$ 1,060,242</b>	<b>\$ 4,571,797</b>	<b>\$ -</b>	<b>\$ 14,558,828</b>
<b>Liabilities and Fund Balance</b>								
<b>Liabilities:</b>								
Accounts payable	\$ -	\$ -	\$ 468	\$ 3,022,500	\$ 139,179	\$ 68,717	\$ -	\$ 3,230,864
Wages payable	26,177	-	13,892	-	-	42,774	-	82,843
Due to other funds	-	1,320	-	-	-	-	-	1,320
Other liabilities	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>26,177</b>	<b>1,320</b>	<b>14,360</b>	<b>3,022,500</b>	<b>139,179</b>	<b>111,491</b>	<b>-</b>	<b>3,315,027</b>
<b>Fund Balance:</b>								
Restricted	3,057,089	1,375,758	1,429,585	-	921,063	4,460,306	-	11,243,801
<b>Total Fund Balance</b>	<b>3,057,089</b>	<b>1,375,758</b>	<b>1,429,585</b>	<b>-</b>	<b>921,063</b>	<b>4,460,306</b>	<b>-</b>	<b>11,243,801</b>
<b>Total Liabilities, and Fund Balance</b>	<b>\$ 3,083,266</b>	<b>\$ 1,377,078</b>	<b>\$ 1,443,945</b>	<b>\$ 3,022,500</b>	<b>\$ 1,060,242</b>	<b>\$ 4,571,797</b>	<b>\$ -</b>	<b>\$ 14,558,828</b>

# CITY OF ALLENTOWN

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2023

	Special Revenue Funds						Debt Service	Total Nonmajor Governmental Funds
	Liquid Fuels	Revolving Loan	Trexler	Grants	Lease/A.O.	Stormwater		
<b>Revenues:</b>								
Investment earnings	\$ 92,684	\$ 32,123	\$ 3,605	\$ -	\$ 22,350	\$ 142,109	\$ -	\$ 292,871
Intergovernmental revenues	3,359,770	-	1,891,610	3,225,617	-	206,890	-	8,683,887
Charges for services	-	-	-	-	-	5,811,883	-	5,811,883
Other	147,669	-	31,514	-	643,167	-	-	822,350
Total revenues	3,600,123	32,123	1,926,729	3,225,617	665,517	6,160,882	-	15,610,991
<b>Expenditures:</b>								
Current:								
General government	-	-	-	3,225,617	-	-	-	3,225,617
Community development	-	-	-	-	-	-	-	-
Public works	2,980,495	-	-	-	-	4,240,064	-	7,220,559
Parks and recreation	-	-	1,348,317	-	-	-	-	1,348,317
Debt service:								
Principal	-	-	-	-	425,000	-	6,630,000	7,055,000
Interest	-	-	-	-	205,714	-	2,061,938	2,267,652
Capital outlay	198,699	-	7,056	-	-	1,261,413	-	1,467,168
Total expenditures	3,179,194	-	1,355,373	3,225,617	630,714	5,501,477	8,691,938	22,584,313
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	420,929	32,123	571,356	-	34,803	659,405	(8,691,938)	(6,973,322)
<b>Other Financing Sources (Uses):</b>								
Transfers in	-	-	107,850	-	-	-	8,691,938	8,799,788
Transfers out	(66,726)	-	(250,050)	-	(1,124,123)	(603,304)	-	(2,044,203)
Total other financing sources (uses)	(66,726)	-	(142,200)	-	(1,124,123)	(603,304)	8,691,938	6,755,585
<b>Net Change in Fund Balance</b>	354,203	32,123	429,156	-	(1,089,320)	56,101	-	(217,737)
<b>Fund Balance:</b>								
Beginning of year	2,702,886	1,343,635	1,000,429	-	2,010,383	4,404,205	-	11,461,538
End of year	\$ 3,057,089	\$ 1,375,758	\$ 1,429,585	\$ -	\$ 921,063	\$ 4,460,306	\$ -	\$ 11,243,801

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - CAPITAL PROJECTS FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Charges for services	\$ -	\$ -	\$ 235,153	\$ 235,153
Intergovernmental	-	3,909,096	1,030,590	(2,878,506)
Interest	-	-	233,090	233,090
Other	-	-	10,194	10,194
<b>Total revenues</b>	<b>-</b>	<b>3,909,096</b>	<b>1,509,027</b>	<b>(2,400,069)</b>
<b>Expenditures:</b>				
Capital outlay	75,065,988	91,324,843	12,362,647	78,962,196
<b>Total expenditures</b>	<b>75,065,988</b>	<b>91,324,843</b>	<b>12,362,647</b>	<b>78,962,196</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(75,065,988)</b>	<b>(87,415,747)</b>	<b>(10,853,620)</b>	<b>76,562,127</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	-	8,028,000	9,595,640	1,567,640
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>8,028,000</b>	<b>9,595,640</b>	<b>1,567,640</b>
<b>Net Change in Fund Balance</b>	<b>\$ (75,065,988)</b>	<b>\$ (79,387,747)</b>	<b>(1,257,980)</b>	<b>\$ 78,129,767</b>
Net effect of other income and expenditure accruals			1,057,386	
<b>Net Change in Fund Balance</b>			<b>(200,594)</b>	
<b>Fund Balance:</b>				
Beginning of year			5,569,401	
End of year			<b>\$ 5,368,807</b>	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - DEBT SERVICE FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Expenditures:</b>				
<hr/>				
Current:				
Debt service - principal	\$ 6,630,000	\$ 6,630,000	\$ 6,630,000	\$ -
Debt service - interest	2,061,938	2,061,938	2,061,938	-
Total expenditures	8,691,938	8,691,938	8,691,938	-
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(8,691,938)</b>	<b>(8,691,938)</b>	<b>(8,691,938)</b>	<b>-</b>
<b>Other Financing Sources (Uses):</b>				
<hr/>				
Transfers in	8,691,938	8,691,938	8,691,938	-
Total other financing sources (uses)	8,691,938	8,691,938	8,691,938	-
<b>Net Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>-</b>	<b>\$ -</b>
Net effect of other income and expenditure accruals			-	
<b>Net Change in Fund Balance</b>			-	
<b>Fund Balance:</b>				
<hr/>				
Beginning of year			-	
End of year			\$ -	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - LIQUID FUELS FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Intergovernmental revenues:				
PA Liquid Fuels Tax	\$ 3,000,000	\$ 3,000,000	\$ 3,184,933	\$ 184,933
State aid for pension	137,012	137,012	174,837	37,825
Total intergovernmental revenues	<u>3,137,012</u>	<u>3,137,012</u>	<u>3,359,770</u>	<u>222,758</u>
Other income:				
Interest income	5,000	5,000	92,684	87,684
Miscellaneous	120,791	120,791	147,669	26,878
Total other income	<u>125,791</u>	<u>125,791</u>	<u>240,353</u>	<u>114,562</u>
Total revenues	<u>3,262,803</u>	<u>3,262,803</u>	<u>3,600,123</u>	<u>337,320</u>
<b>Expenditures:</b>				
Public Works:				
Department of Public Works:				
Streets	3,703,812	3,703,812	2,980,496	723,316
Capital Outlay	145,000	145,000	198,699	(53,699)
Total expenditures	<u>3,848,812</u>	<u>3,848,812</u>	<u>3,179,195</u>	<u>669,617</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(586,009)</u>	<u>(586,009)</u>	<u>420,928</u>	<u>1,006,937</u>
<b>Other Financing Sources (Uses):</b>				
Transfers out	(66,726)	(66,726)	(66,726)	-
Total other financing sources (uses)	<u>(66,726)</u>	<u>(66,726)</u>	<u>(66,726)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (652,735)</u>	<u>\$ (652,735)</u>	<u>354,202</u>	<u>\$ 1,006,937</u>
Net effect of other income and expenditure accruals			-	
<b>Net Change in Fund Balance</b>			354,202	
<b>Fund Balance:</b>				
Beginning of year			2,702,886	
End of year			<u>\$ 3,057,088</u>	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - TREXLER FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Intergovernmental revenues:				
Trexler Maintenance grant	\$ 2,000,000	\$ 2,000,000	\$ 1,546,292	\$ (453,708)
Springwood Trust	22,000	26,196	30,635	4,439
Romper Day Grant	2,000	2,000	2,000	-
State aid for pension	54,805	54,805	71,392	16,587
Total intergovernmental revenues	<u>2,078,805</u>	<u>2,083,001</u>	<u>1,650,319</u>	<u>(432,682)</u>
Other income:				
Interest on investments	-	-	3,605	3,605
Total other income	<u>-</u>	<u>-</u>	<u>3,605</u>	<u>3,605</u>
Total revenues	<u>2,078,805</u>	<u>2,083,001</u>	<u>1,653,924</u>	<u>(429,077)</u>
<b>Expenditures:</b>				
Parks and Recreation:				
Department of Parks and Recreation:				
Grounds maintenance	2,024,888	1,523,258	1,310,890	212,368
Springwood Trust	22,000	44,482	44,482	-
Capital outlay	-	-	-	-
Total expenditures	<u>2,046,888</u>	<u>1,567,740</u>	<u>1,355,372</u>	<u>212,368</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>31,917</u>	<u>515,261</u>	<u>298,552</u>	<u>(216,709)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers in	120,000	120,000	107,850	(12,150)
Transfers out	-	-	(250,050)	(250,050)
Total other financing sources (uses)	<u>120,000</u>	<u>120,000</u>	<u>(142,200)</u>	<u>(262,200)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 151,917</u>	<u>\$ 635,261</u>	156,352	<u>\$ (478,909)</u>
Net effect of other income and expenditure accruals			<u>272,803</u>	
<b>Net Change in Fund Balance</b>			429,155	
<b>Fund Balance:</b>				
Beginning of year			<u>1,000,429</u>	
End of year			<u>\$ 1,429,584</u>	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - GRANTS FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
<hr/>				
Intergovernmental revenues:				
Other grants	\$ -	\$ -	\$ -	\$ -
State funds	37,783	37,783	203,117	165,334
	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	37,783	37,783	203,117	165,334
	<hr/>	<hr/>	<hr/>	<hr/>
<b>Expenditures:</b>				
<hr/>				
Non-departmental	8,308,671	8,308,671	3,225,617	(5,083,054)
Police	43,606	43,606	-	(43,606)
Community development	464,162	464,162	-	(464,162)
	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures	8,816,439	8,816,439	3,225,617	(5,590,822)
	<hr/>	<hr/>	<hr/>	<hr/>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(8,778,656)</u>	<u>(8,778,656)</u>	<u>(3,022,500)</u>	<u>5,756,156</u>
<b>Net Change in Fund Balance</b>	<u><u>\$ (8,778,656)</u></u>	<u><u>\$ (8,778,656)</u></u>	<u>(3,022,500)</u>	<u><u>\$ 5,756,156</u></u>
Net effect of other income and expenditure accruals			<hr/>	
			3,022,500	
<b>Net Change in Fund Balance</b>			-	
<b>Fund Balance:</b>				
<hr/>				
Beginning of year			<hr/>	-
End of year			<u><u>\$</u></u>	<u><u>-</u></u>



# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - STORMWATER FUND

YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Interest	\$ 11,000	\$ 11,000	\$ 142,109	\$ 131,109
State aid for pension	169,018	169,018	206,890	37,872
Stormwater fee	5,753,215	5,753,215	5,681,373	(71,842)
Collection fees - prior years	5,000	5,000	5,418	418
<b>Total revenues</b>	<b>5,938,233</b>	<b>5,938,233</b>	<b>6,035,790</b>	<b>97,557</b>
<b>Expenditures:</b>				
Stormwater:				
Department of Public Works:				
Compliance	2,112,972	2,113,972	1,783,989	329,983
Maintenance	3,485,580	3,485,580	2,986,169	499,411
Capital outlay	1,058,000	1,057,000	1,189,433	(132,433)
<b>Total expenditures</b>	<b>6,656,552</b>	<b>6,656,552</b>	<b>5,959,591</b>	<b>696,961</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(718,319)</b>	<b>(718,319)</b>	<b>76,199</b>	<b>794,518</b>
<b>Other Financing Sources (Uses):</b>				
Transfers out	(138,241)	(138,241)	(138,241)	-
<b>Total other financing sources (uses)</b>	<b>(138,241)</b>	<b>(138,241)</b>	<b>(138,241)</b>	<b>-</b>
<b>Net Change in Fund Balance</b>	<b>\$ (856,560)</b>	<b>\$ (856,560)</b>	<b>(62,042)</b>	<b>\$ 794,518</b>
Net effect of other income and expenditure accruals			118,143	
<b>Net Change in Fund Balance</b>			<b>56,101</b>	
<b>Fund Balance:</b>				
Beginning of year			4,404,205	
End of year			<b>\$ 4,460,306</b>	

# CITY OF ALLENTOWN

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - A.O. FUND YEAR ENDED DECEMBER 31, 2023

	Budget		Actual Amounts	Variance with Final Budget
	Original Amounts	Final Amounts		
<b>Revenues:</b>				
Service charge fee collection	500,000	\$ 500,000	\$ 643,166	\$ 143,166
Interest income	1,500	1,500	22,350	20,850
<b>Total revenues</b>	<b>501,500</b>	<b>501,500</b>	<b>665,516</b>	<b>164,016</b>
<b>Expenditures:</b>				
General government	1,780	1,780	-	1,780
Debt service - principal	-	-	425,000	(425,000)
Debt service - interest	-	-	205,713	(205,713)
<b>Total expenditures</b>	<b>1,780</b>	<b>1,780</b>	<b>630,713</b>	<b>(628,933)</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>499,720</b>	<b>499,720</b>	<b>34,803</b>	<b>(464,917)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers out	(820,000)	(820,000)	(984,945)	(164,945)
<b>Total other financing sources (uses)</b>	<b>(820,000)</b>	<b>(820,000)</b>	<b>(984,945)</b>	<b>(164,945)</b>
<b>Net Change in Fund Balance</b>	<b>\$ (320,280)</b>	<b>\$ (320,280)</b>	<b>(950,142)</b>	<b>\$ (629,862)</b>
Net effect of other income and expenditure accruals			(139,179)	
<b>Net Change in Fund Balance</b>			<b>(1,089,321)</b>	
<b>Fund Balance:</b>				
Beginning of year			2,010,383	
End of year			<b>\$ 921,062</b>	

# STATISTICAL SECTION

# CITY OF ALLENTOWN

## STATISTICAL SECTION

YEAR ENDED DECEMBER 31, 2023

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This part of the City of Allentown’s annual comprehensive financial report presents detailed information as a context for understanding this year’s financial statements, note disclosures, and supplementary information.

<b>Contents</b>	<b>Table</b>
<b>Financial Trends</b>	<b>1 – 5</b>
These tables contain trend information that may assist the reader in assessing the government’s current financial performance by placing it in historical perspective.	
<b>Revenue Capacity</b>	<b>6 – 9</b>
These tables contain information that may assist the reader in assessing the viability of the government’s most significant local revenue sources.	
<b>Debt Capacity</b>	<b>10 – 13</b>
These tables offer present information that may assist the reader in analyzing the affordability of the government’s current levels of outstanding debt and the government’s ability to issue additional debt in the future.	
<b>Economic &amp; Demographic Information</b>	<b>14 – 15</b>
These tables offer economic and demographic indicators to help the reader understand the environment within which the government’s financial activities take place.	
<b>Operating Information</b>	<b>16 – 18</b>
These tables contain service and infrastructure indicators to help the reader understand how the information in the government’s financial statements relate to the services the government provides and the activities it performs.	

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 1

**Net Position by Component  
Last Ten Years  
(accrual basis of accounting)**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>Governmental activities</b>										
Net Investment in Capital Assets	\$ 143,512,599	\$ 149,413,132	\$ 151,528,530	\$ 189,628,005	\$ 189,787,321	\$ 202,001,108	\$ 195,284,967	\$ 194,860,192	\$ 208,494,648	\$ 222,864,048
Restricted	159,837,021	9,560,549	8,538,881	9,034,864	16,159,253	16,770,597	35,172,694	22,128,770	38,179,493	19,587,992
Unrestricted	<u>(189,614,176)</u>	<u>(234,253,739)</u>	<u>(248,954,870)</u>	<u>(297,490,757)</u>	<u>(361,236,456)</u>	<u>(362,991,592)</u>	<u>(370,779,551)</u>	<u>(326,619,440)</u>	<u>(331,607,921)</u>	<u>(289,262,781)</u>
Total governmental activities net position	<u>113,735,444</u>	<u>(75,280,058)</u>	<u>(88,887,459)</u>	<u>(98,827,888)</u>	<u>(155,289,882)</u>	<u>(144,219,887)</u>	<u>(140,321,890)</u>	<u>(109,630,478)</u>	<u>(84,933,780)</u>	<u>(46,810,741)</u>
<b>Business - type activities</b>										
Net Investment in Capital Assets	5,267,292	4,965,265	4,971,644	5,512,206	5,368,849	5,202,335	4,993,363	4,587,722	4,790,708	4,663,515
Restricted	-	-	-	-	-	-	-	-	2,356,451	-
Unrestricted	<u>6,662,427</u>	<u>5,292,360</u>	<u>4,864,161</u>	<u>5,388,229</u>	<u>492,583</u>	<u>(822,631)</u>	<u>(1,275,950)</u>	<u>(142,461)</u>	<u>(2,318,195)</u>	<u>(739,526)</u>
Total business - type activities net position	<u>11,929,719</u>	<u>10,257,625</u>	<u>9,835,805</u>	<u>10,900,435</u>	<u>5,861,432</u>	<u>4,379,704</u>	<u>3,717,413</u>	<u>4,445,261</u>	<u>4,828,964</u>	<u>3,923,989</u>
<b>Primary government</b>										
Net Investment in Capital Assets	148,779,891	154,378,397	156,500,174	195,140,211	195,156,170	207,203,443	200,278,330	199,447,914	213,285,356	227,527,563
Restricted	159,837,021	9,560,549	8,538,881	9,034,864	16,159,253	16,770,597	35,172,694	22,128,770	40,535,944	19,587,992
Unrestricted	<u>(182,951,749)</u>	<u>(228,961,379)</u>	<u>(244,090,709)</u>	<u>(292,102,528)</u>	<u>(360,743,873)</u>	<u>(363,814,223)</u>	<u>(372,055,501)</u>	<u>(326,761,901)</u>	<u>(333,926,116)</u>	<u>(290,002,307)</u>
Total primary government activities net position	<u>\$ 125,665,163</u>	<u>\$ (65,022,433)</u>	<u>\$ (79,051,654)</u>	<u>\$ (87,927,453)</u>	<u>\$ (149,428,450)</u>	<u>\$ (139,840,183)</u>	<u>\$ (136,604,477)</u>	<u>\$ (105,185,217)</u>	<u>\$ (80,104,816)</u>	<u>\$ (42,886,752)</u>

## CITY OF ALLENTOWN, PENNSYLVANIA

**Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>Expenses</b>										
Governmental Activities:										
General government	\$ 19,866,840	\$ 18,476,854	\$ 14,922,641	\$ 14,870,717	\$ 17,862,356	\$ 16,641,885	\$ 11,517,854	\$ 6,611,752	\$ 7,941,408	\$ 19,774,490
Public safety	53,806,692	57,643,493	65,369,233	67,712,399	70,750,446	65,999,897	57,119,662	59,873,132	76,935,181	75,340,455
Community development	7,443,093	6,521,109	9,774,957	8,735,099	11,768,151	11,243,886	11,034,659	12,848,615	11,976,945	12,105,757
Public works	19,032,550	16,755,390	21,801,546	21,464,580	21,858,634	20,916,551	29,650,419	25,355,126	25,762,632	27,886,830
Health and sanitation	2,944,949	3,201,951	3,276,428	3,527,955	3,374,484	3,814,779	4,390,225	5,252,669	5,041,372	5,390,518
Parks and recreation	5,687,877	6,267,874	6,622,705	6,806,202	6,623,619	7,411,353	7,166,384	7,301,167	7,565,946	8,804,127
Other	1,033,067	-	-	-	-	-	-	-	-	-
Interest on long-term debt	4,419,672	4,822,575	4,964,746	4,601,557	4,341,979	4,812,958	4,609,638	4,778,424	5,341,686	4,893,201
Total governmental activities expenses	<u>114,234,740</u>	<u>113,689,246</u>	<u>126,732,256</u>	<u>127,718,509</u>	<u>136,579,669</u>	<u>130,841,309</u>	<u>125,488,841</u>	<u>122,020,885</u>	<u>140,565,170</u>	<u>154,195,378</u>
Business - type activities:										
Water fund	-	-	-	-	-	-	-	-	-	-
Sewer fund	-	-	-	-	-	-	-	-	-	-
Solid waste fund	14,599,155	15,027,563	14,590,672	14,377,533	14,389,435	15,701,270	15,009,176	14,671,002	14,507,693	15,705,233
Municipal golf course	1,220,773	1,180,801	1,207,239	1,259,924	1,230,688	1,225,306	1,156,632	1,350,574	1,151,143	1,624,036
Total business - type activities expenses	<u>15,819,928</u>	<u>16,208,364</u>	<u>15,797,911</u>	<u>15,637,457</u>	<u>15,620,123</u>	<u>16,926,576</u>	<u>16,165,808</u>	<u>16,021,576</u>	<u>15,658,836</u>	<u>17,329,269</u>
Total primary government expenses	<u>\$ 130,054,668</u>	<u>\$ 129,897,610</u>	<u>\$ 142,530,167</u>	<u>\$ 143,355,966</u>	<u>\$ 152,199,792</u>	<u>\$ 147,767,885</u>	<u>\$ 141,654,649</u>	<u>\$ 138,042,461</u>	<u>\$ 156,224,006</u>	<u>\$ 171,524,647</u>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	\$ 4,087,754	\$ 3,761,333	\$ 4,452,307	\$ 4,333,343	\$ 5,252,229	\$ 5,468,069	\$ 4,802,479	\$ 5,323,728	\$ 5,939,936	\$ 6,561,407
Public safety	3,935,055	3,889,699	4,772,625	4,890,164	4,623,068	4,407,864	2,234,458	2,091,690	2,124,939	2,262,982
Community development	3,996,649	3,409,113	3,539,435	3,893,058	6,514,071	5,411,553	5,480,748	6,326,274	6,135,690	7,690,210
Public works	236,424	358,278	1,139,669	1,053,964	6,508,377	6,595,548	6,407,327	6,688,327	6,900,439	6,763,582
Health and sanitation	329,332	344,749	390,794	379,396	397,593	374,413	264,037	263,396	345,623	376,159
Parks and recreation	505,205	314,298	528,225	530,315	589,419	634,297	470,709	704,037	716,367	716,889
Water and sewer	6,227,905	4,870,740	5,973,852	4,292,734	4,967,803	5,190,913	4,981,141	5,359,128	5,420,028	5,551,270
Operating grants and contributions	16,149,411	13,172,892	12,775,516	8,285,549	19,945,131	13,727,175	12,859,939	21,464,521	1,763,362	28,948,677
Capital grants and contributions	14,981,948	12,033,696	6,282,366	698,555	802,464	340,703	6,400,538	1,715,946	10,635,432	9,077,019
Total governmental activities program revenues	<u>50,449,683</u>	<u>42,154,798</u>	<u>39,854,789</u>	<u>28,357,078</u>	<u>49,600,155</u>	<u>42,150,535</u>	<u>43,901,376</u>	<u>49,937,047</u>	<u>39,981,816</u>	<u>67,948,195</u>
Business - type activities:										
Changes for services:										
Water fund	-	-	-	-	-	-	-	-	-	-
Sewer fund	-	-	-	-	-	-	-	-	-	-
Solid waste fund	14,675,253	14,901,702	14,543,018	16,052,450	14,461,730	14,590,321	14,386,329	15,047,192	15,116,823	14,658,278
Municipal golf course	1,237,609	1,281,661	1,201,372	1,248,675	1,219,555	1,523,123	1,562,064	2,227,414	2,091,182	2,423,856
Operating grants and contributions	621,636	411,842	508,689	555,724	1,060,856	552,475	990,913	877,227	225,267	586,378
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total business-type activities program revenues	<u>16,534,498</u>	<u>16,595,205</u>	<u>16,253,079</u>	<u>17,856,849</u>	<u>16,742,141</u>	<u>16,665,919</u>	<u>16,939,306</u>	<u>18,151,833</u>	<u>17,433,272</u>	<u>17,668,512</u>
Total primary government program revenues	<u>\$ 66,984,181</u>	<u>\$ 58,750,003</u>	<u>\$ 56,107,868</u>	<u>\$ 46,213,927</u>	<u>\$ 66,342,296</u>	<u>\$ 58,816,454</u>	<u>\$ 60,840,682</u>	<u>\$ 68,088,880</u>	<u>\$ 57,415,088</u>	<u>\$ 85,616,707</u>
<b>Net (expense)/revenue:</b>										
Governmental activities	\$ (63,785,057)	\$ (71,534,448)	\$ (86,877,467)	\$ (99,361,431)	\$ (86,979,514)	\$ (88,690,774)	\$ (81,587,465)	\$ (72,083,838)	\$ (85,283,354)	\$ (86,247,183)
Business - type activities	714,570	386,841	455,168	2,219,392	1,122,018	(260,657)	773,498	2,130,257	1,774,436	339,243
Total primary government net expense	<u>\$ (63,070,487)</u>	<u>\$ (71,147,607)</u>	<u>\$ (86,422,299)</u>	<u>\$ (97,142,039)</u>	<u>\$ (85,857,496)</u>	<u>\$ (88,951,431)</u>	<u>\$ (80,813,967)</u>	<u>\$ (69,953,581)</u>	<u>\$ (83,508,918)</u>	<u>\$ (85,907,940)</u>

CITY OF ALLENTOWN, PENNSYLVANIA

Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Revenue and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes and other taxes	\$ 58,012,491	\$ 59,959,705	\$ 63,611,493	\$ 73,585,762	\$ 78,881,070	\$ 85,451,237	\$ 74,723,537	\$ 89,877,674	\$ 95,801,585	\$ 104,887,074
Grants and charges not restricted to specific purposes	11,484,314	12,631,023	12,970,519	14,592,416	11,798,217	12,294,357	9,359,985	11,460,534	11,834,312	12,640,045
Investment earnings	28,820	19,919	61,158	88,062	609,832	579,507	139,840	89,940	727,017	5,340,044
Gain on sale of asset	-	-	-	-	-	85,238	11,731	21,349	152,533	-
Transfers	1,029,924	954,004	876,988	1,154,762	1,364,031	1,350,430	1,450,369	1,423,713	1,464,605	1,503,059
Total governmental activities	<u>70,555,549</u>	<u>73,564,651</u>	<u>77,520,158</u>	<u>89,421,002</u>	<u>92,653,150</u>	<u>99,760,769</u>	<u>85,685,462</u>	<u>102,873,210</u>	<u>109,980,052</u>	<u>124,370,222</u>
Business - type activities:										
Rental Income	43,680	43,680	43,680	43,680	43,680	43,680	43,680	43,680	43,680	43,680
Investment earnings	-	-	-	-	-	74,784	14,580	7,336	30,192	207,876
Gain on sale of asset	-	-	-	-	-	-	-	13,968	-	7,285
Transfers	(1,029,924)	(954,004)	(876,988)	(1,154,762)	(1,364,031)	(1,350,430)	(1,450,369)	(1,423,713)	(1,464,605)	(1,503,059)
Total business - type activities	<u>(1,029,924)</u>	<u>(954,004)</u>	<u>(876,988)</u>	<u>(1,154,762)</u>	<u>(1,364,031)</u>	<u>(1,275,646)</u>	<u>(1,435,789)</u>	<u>(1,402,409)</u>	<u>(1,390,733)</u>	<u>(1,244,218)</u>
Total primary government	<u>\$ 69,525,625</u>	<u>\$ 72,610,647</u>	<u>\$ 76,643,170</u>	<u>\$ 88,266,240</u>	<u>\$ 91,289,119</u>	<u>\$ 98,485,123</u>	<u>\$ 84,249,673</u>	<u>\$ 101,470,801</u>	<u>\$ 108,589,319</u>	<u>\$ 123,126,004</u>
Special items:										
Gain on cancellation of post-employment benefits	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Loss on on disposal of capital assets	-	-	(4,250,092)	-	-	-	-	-	-	-
Tax settlement	(372,895)	-	-	-	-	-	-	-	-	-
Total special items	<u>\$ (372,895)</u>	<u>\$ -</u>	<u>\$ (4,250,092)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Change in Net Position</b>										
Governmental activities	\$ 6,397,597	\$ 2,030,203	\$ (13,607,401)	\$ (9,940,429)	\$ 5,673,636	\$ 11,069,995	\$ 4,097,997	\$ 30,789,372	\$ 24,696,698	\$ 38,123,039
Business - type activities	(315,354)	(567,163)	(421,820)	1,064,630	(242,013)	(1,536,303)	(662,291)	727,848	383,703	(904,975)
Total primary government	<u>\$ 6,082,243</u>	<u>\$ 1,463,040</u>	<u>\$ (14,029,221)</u>	<u>\$ (8,875,799)</u>	<u>\$ 5,431,623</u>	<u>\$ 9,533,692</u>	<u>\$ 3,435,706</u>	<u>\$ 31,517,220</u>	<u>\$ 25,080,401</u>	<u>\$ 37,218,064</u>

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 3

**Governmental Activities Tax Revenues By Source  
Last Ten Years  
(accrual basis of accounting)**

<b><u>Year</u></b>	<b><u>Total Taxes</u></b>	<b><u>General Property Tax</u></b>	<b><u>Earned Income Tax</u></b>	<b><u>Business Privilege Tax</u></b>	<b><u>Other Local Taxes</u></b>
2014	58,012,491	29,604,712	18,411,370	6,805,224	3,191,185
2015	59,959,705	30,121,707	19,429,021	6,939,406	3,469,571
2016	64,969,817	30,800,125	23,840,629	6,571,105	3,757,958
2017	73,709,271	32,519,646	29,802,821	7,483,984	3,902,820
2018	76,648,713	31,353,086	33,789,071	7,904,804	3,601,752
2019	84,529,132	36,860,819	35,592,554	8,082,551	3,993,208
2020	84,393,026	38,365,253	34,419,934	7,263,912	4,343,927
2021	89,845,354	39,572,785	36,674,171	8,921,652	4,676,746
2022	95,042,096	39,538,469	40,615,973	9,620,092	5,267,562
2023	104,648,017	39,453,340	50,939,899	9,965,479	4,289,299



CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 4

Fund Balances of Governmental Funds  
Last Ten Years  
(modified accrual basis of accounting)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
General Fund										
Reserved	-	-	-	-	-	-	-	-	-	-
Unreserved	-	-	-	-	-	-	-	-	-	-
Restricted	\$ 769,097	\$ 981,135	\$ 862,397	-	-	-	-	-	-	\$ 1,703,854
Assigned	15,534,027	8,872,191	6,434,577	-	-	\$ 1,634,591	-	\$ 2,352,171	\$ 2,716,763	6,889,225
Unassigned	17,715,206	18,038,567	12,237,375	\$ 13,251,806	\$ 18,896,146	21,829,026	\$ 25,594,283	32,989,087	42,596,305	51,744,716
Total general fund	<u>34,018,330</u>	<u>27,891,893</u>	<u>19,534,349</u>	<u>13,251,806</u>	<u>18,896,146</u>	<u>23,463,617</u>	<u>25,594,283</u>	<u>35,341,258</u>	<u>45,313,068</u>	<u>60,337,795</u>
All other governmental funds										
Reserved	-	-	-	-	-	-	-	-	-	-
Unreserved, reported in:										
Special revenue funds	-	-	-	-	-	-	-	-	-	-
Capital projects funds	-	-	-	-	-	-	-	-	-	-
Restricted	8,749,937	19,711,402	14,875,182	14,155,933	16,159,253	16,770,597	35,172,694	31,412,296	21,090,950	22,197,255
Assigned	-	-	46,047	-	-	-	-	17,414	160,710	2,183,420
Unassigned	(44,940)	-	(298,517)	(118,840)	(246,234)	-	-	-	-	-
Total all other governmental funds	<u>8,704,997</u>	<u>19,711,402</u>	<u>14,622,712</u>	<u>14,037,093</u>	<u>15,913,019</u>	<u>16,770,597</u>	<u>35,172,694</u>	<u>31,429,710</u>	<u>21,251,660</u>	<u>24,380,675</u>
TOTAL	<u>\$ 42,723,327</u>	<u>\$ 47,603,295</u>	<u>\$ 34,157,061</u>	<u>\$ 27,288,899</u>	<u>\$ 34,809,165</u>	<u>\$ 40,234,214</u>	<u>\$ 60,766,977</u>	<u>\$ 66,770,968</u>	<u>\$ 66,564,728</u>	<u>\$ 84,718,470</u>

Notes:

The decrease in fund balance from 2015 and 2016 is primarily from the General and Capital Funds. The General Fund balance decreased by \$8.4 million largely attributed to a \$4.5 million advance from the Solid Waste Fund, \$2.5 million additional pension bond payment discussed previously, and the additional transfer of \$1.1 million to the Internal Service Fund. The Capital

The increase in fund balance from 2018 to 2019 is due primarily to a \$3 million increase in cash due to the 2019 Real Estate Tax increase and a \$1.3 million in Receivables.

CITY OF ALLENTOWN, PENNSYLVANIA

Changes in Fund Balances of Governmental Funds  
Last Ten Years  
(modified accrual basis of accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ 57,874,403	\$ 59,786,702	\$ 64,853,652	\$ 71,512,921	\$ 76,085,821	\$ 86,200,830	\$ 84,325,272	\$ 89,893,149	\$ 94,850,708	\$ 101,321,033
Licenses and permits	6,309,428	5,845,880	5,907,269	6,095,884	8,768,619	7,648,361	7,512,497	8,092,586	7,928,615	7,378,906
Charges for services	8,271,223	6,312,663	5,422,775	4,450,086	6,094,400	6,582,276	5,228,472	6,099,831	12,715,944	13,428,939
Fines and forfeits	748,687	690,926	1,180,590	593,368	623,181	377,686	263,588	254,657	199,767	210,630
Investment earnings	28,820	19,919	61,159	87,816	609,832	579,507	123,953	78,549	702,507	5,182,524
Intergovernmental revenues	39,416,740	36,574,646	30,798,475	24,512,139	32,875,745	26,192,040	27,104,518	34,619,828	38,482,600	49,712,067
Other	3,766,919	1,610,936	2,910,028	2,989,734	8,842,875	9,348,091	7,400,008	9,142,527	3,328,026	5,343,960
<b>Total revenues</b>	<b>116,416,220</b>	<b>110,841,672</b>	<b>111,133,948</b>	<b>110,241,948</b>	<b>133,900,473</b>	<b>136,928,791</b>	<b>131,958,308</b>	<b>148,181,127</b>	<b>158,208,167</b>	<b>182,578,059</b>
<b>Expenditures</b>										
General government	16,352,843	14,227,338	9,925,924	10,073,023	17,015,637	12,330,677	11,622,331	12,635,923	14,156,470	18,050,272
Public safety	47,934,281	49,929,150	58,337,847	61,595,723	64,725,057	65,667,143	66,463,915	66,930,799	69,666,976	76,225,600
Community development	7,047,296	6,199,566	9,625,276	8,523,967	11,500,007	11,194,135	10,843,958	12,753,124	18,862,274	14,201,932
Public works	12,413,386	13,658,527	14,558,597	15,009,623	16,589,541	14,469,632	17,860,252	26,928,971	20,320,319	20,856,287
Health and sanitation	2,877,343	3,095,730	3,301,982	3,543,585	3,489,864	3,712,218	4,150,877	5,087,754	4,803,291	5,172,189
Parks and recreation	5,008,229	5,427,035	5,833,745	5,939,343	5,889,408	6,225,680	5,923,640	6,489,456	6,620,178	7,348,832
Other	1,033,067	-	-	-	-	-	-	-	-	-
Debt service:										
Principal	8,898,300	14,310,040	7,933,320	17,121,284	13,686,108	18,967,566	10,568,245	6,152,305	7,702,609	7,123,106
Interest	3,733,786	3,841,537	3,271,606	2,899,745	2,459,911	2,523,288	2,372,007	3,927,860	2,547,394	2,640,107
Capital outlay	24,851,039	18,815,450	14,164,247	10,728,546	5,834,064	10,421,825	8,603,945	2,919,993	23,025,687	16,659,975
<b>Total expenditures</b>	<b>130,149,570</b>	<b>129,504,373</b>	<b>126,952,544</b>	<b>135,434,839</b>	<b>141,189,597</b>	<b>145,512,164</b>	<b>138,409,170</b>	<b>143,826,185</b>	<b>167,705,198</b>	<b>168,278,300</b>
Excess (deficiency) of revenues over (under) expenditures	(13,733,350)	(18,662,701)	(15,818,596)	(25,192,891)	(7,289,124)	(8,583,373)	(6,450,862)	4,354,942	(9,497,031)	14,299,759
Other Financing Sources (uses):										
Issuance of long term debt	-	17,003,395	1,427,418	13,491,272	11,973,631	12,649,529	22,810,000	-	5,605,000	-
Refunding of bonds issued	-	11,425,000	-	-	-	-	-	-	-	-
Premium on refunded bonds	-	745,551	-	-	-	-	-	-	-	-
Payment to refunded bonds escrow agent	-	(6,634,456)	-	-	-	-	-	-	-	-
Bond premium	-	-	-	232,667	184,212	-	1,943,521	-	-	-
Bond discount	-	-	-	-	-	-	-	-	-	-
Proceeds from financed purchase	-	-	-	3,295,820	1,174,098	-	585,074	-	1,934,439	1,997,848
Sale of capital assets	-	-	-	-	-	92,525	72,925	97,514	152,533	130,905
Transfers in	19,680,797	20,551,091	15,826,665	26,303,545	20,508,704	25,754,047	11,001,453	21,634,613	24,769,417	25,483,744
Transfers out	(18,589,227)	(19,547,912)	(14,881,721)	(24,998,575)	(19,031,255)	(24,287,679)	(9,429,348)	(20,083,078)	(23,170,598)	(23,758,514)
<b>Total other financing sources and uses</b>	<b>1,091,570</b>	<b>23,542,669</b>	<b>2,372,362</b>	<b>18,324,729</b>	<b>14,809,390</b>	<b>14,208,422</b>	<b>26,983,625</b>	<b>1,649,049</b>	<b>9,290,791</b>	<b>3,853,983</b>
Special Item	(372,895)	-	-	-	-	-	-	-	-	-
<b>Net change in fund balances</b>	<b>\$ (13,014,675)</b>	<b>\$ 4,879,968</b>	<b>\$ (13,446,234)</b>	<b>\$ (6,868,162)</b>	<b>\$ 7,520,266</b>	<b>\$ 5,625,049</b>	<b>\$ 20,532,763</b>	<b>\$ 6,003,991</b>	<b>\$ (206,240)</b>	<b>\$ 18,153,742</b>
Debt service as a percentage of noncapital expenditures	12.0%	16.4%	9.9%	16.1%	11.9%	15.9%	10.0%	7.2%	7.1%	6.4%

Notes:

\* The 2021 Debt Service as a percentage of noncapital expenditures percentage has been updated to properly reflect the total Capital Outlays for 2021.

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 6

Assessed Value and Estimated Actual Value of Taxable Property  
Last Ten Years

Fiscal Year Ended	Real Property					Total Taxable Assessed Value	Tax Exempt Real Property	Total Direct Tax Rate (1)	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
	Residential Property	Commercial Property	Multi-Family Property	Combination Property	Vacant Lots					
<u>December 31</u>										
2014	2,992,534,800	1,167,818,000	771,111,300	176,876,300	47,110,300	5,155,450,700	1,518,849,200	0.00581	5,155,450,700	100%
2015	2,989,816,700	1,409,920,500	772,448,100	178,204,100	47,602,100	5,397,991,500	1,526,983,200	0.00581	5,397,991,500	100%
2016	2,988,820,300	1,282,432,100	775,529,400	175,946,800	50,594,800	5,273,323,400	1,663,243,900	0.00581	5,273,323,400	100%
2017	2,989,073,100	1,233,981,000	785,079,000	181,837,400	51,656,800	5,241,627,300	1,699,800,400	0.00581	5,241,627,300	100%
2018	2,990,553,500	1,281,765,900	782,654,900	185,016,600	58,322,200	5,298,313,100	1,707,931,600	0.00581	5,298,313,100	100%
2019	2,871,421,345	1,445,225,744	686,999,649	173,009,480	112,139,182	5,288,795,400	1,696,212,500	0.00731	5,288,795,400	100%
2020	2,990,646,200	1,334,679,300	783,615,400	185,644,800	55,779,500	5,350,365,200	1,711,705,200	0.00728	5,350,365,200	100%
2021	2,994,047,900	1,333,232,700	786,351,500	185,215,000	54,421,200	5,353,268,300	1,704,733,500	0.00728	5,353,268,300	100%
2022	2,996,872,200	1,342,466,200	793,521,400	184,643,600	63,892,800	5,381,396,200	1,708,193,200	0.00728	5,381,396,200	100%
2023	2,995,776,500	1,382,514,300	794,025,600	185,271,100	77,476,500	5,435,064,000	1,726,431,000	0.00728	5,435,064,000	100%

Notes:

(1) In 2019 the Total Real Estate Tax Rate was increased from .00581 to .00731. The new millage assessment on land was 23.5376 and 4.4528 on improvements.

**Property Tax Rates  
Direct and Overlapping Governments  
Last Ten Years**

	<u>Direct Rates</u>	<u>Overlapping Rates</u>		
	<u>Allentown City</u>	<u>School District</u>	<u>County</u>	
<u>Fiscal Year</u>	<u>Total City Millage(1)</u>	<u>Total School Millage</u>	<u>Total County Millage</u>	<u>Total Direct &amp; Overlapping Rates</u>
2014	5.81	18.329	3.750	27.89
2015	5.81	18.329	3.680	27.82
2016	5.81	18.329	3.640	27.77
2017	5.81	19.025	3.640	28.47
2018	5.81	19.729	3.640	29.18
2019	7.31	20.074	3.780	31.16
2020	7.28	20.877	3.780	31.94
2021	7.28	21.504	3.780	32.56
2022	7.28	22.643	3.780	33.70
2023	7.28	22.643	3.780	33.70

Notes:

City real estate taxes are payable on July 15 with a 2% discount available if paid prior to April 6. Taxes can also be paid in four equal installments on April 15, May 15, June 15, and July 15. Delinquent taxes are certified to a private collector for collection on January 1 of the following year.

The City's property tax rate limitation for general revenue purposes is 25 mills on market value with an additional 5 mills allowable with specific court approval and an unlimited amount for bonded debt.

Tax rate is mills per dollar (\$1) of assessment.

(1) 7.2814 is the base on which the land value tax is calculated (23.5376 - land and 4.4528 - improvements).

## CITY OF ALLENTOWN, PENNSYLVANIA

Principal Property Taxpayers  
Current Year and Nine Years Ago

<u>Taxpayer</u>	<u>2023</u>			<u>2014</u>		
	<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total taxable Assessed Valuation</u>	<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total taxable Assessed Valuation</u>
Five City Center OP LP	\$ 45,857,700	1	0.85%			
Two City Center OP LP	45,000,000	2	0.83%			
Home Properties Trexler Park LLC	34,614,100	3	0.64%	\$ 34,614,100	2	0.68%
One City Center OP LP	29,000,000	4	0.53%			
Dechomai Asset Trust Number One LLC	25,529,300	5	0.47%			
Congress Associates	25,200,000	6	0.46%	25,200,000	3	0.50%
EPC-Allentown LLC	22,354,200	7	0.41%			
IPX MF Lakes Apartment Assoc. LLC	21,834,500	8	0.40%	21,834,500	5	0.43%
Pennsylvania Power & Light Co.	21,541,900	9	0.40%	21,982,200	4	0.43%
Tower Six OP LP	21,474,000	10	0.40%			
Lehigh Valley Hospital Inc.				16,570,800	10	0.33%
Morris Allentown Associates LP ET				17,882,600	8	0.35%
Plaza at 835 W Hamilton Street LP				57,960,000	1	1.14%
Westmont LP				18,000,000	7	0.36%
Sharma Baldev Raj & Sudesh				20,200,000	6	0.40%
Bulldog Ventures I LP				16,885,100	9	0.33%
Total	<u>\$ 292,405,700</u>		<u>5.39%</u>	<u>\$ 251,129,300</u>		<u>4.95%</u>

Source:  
City of Allentown Property Tax File

**CITY OF ALLENTOWN, PENNSYLVANIA**

TABLE 9

**Property Tax Levies and Collections  
Last Ten Years**

<b>Fiscal Year Ended December 31</b>	<b>Total Tax Levy for Fiscal Year</b>	<b>Collected within the Fiscal Year of the Levy</b>		<b>Collections in Subsequent Years</b>	<b>Total Collections to Date</b>	
		<b>Fiscal Year</b>	<b>Percentage of Levy</b>		<b>Amount</b>	<b>Percentage of Levy</b>
2014	29,614,100	28,313,759	95.6%	326,380	28,640,139	96.7%
2015	30,427,086	28,803,546	94.7%	144,336	28,947,882	95.1%
2016	31,040,343	29,551,096	95.2%	81,963	29,633,059	95.5%
2017	30,594,033	29,187,108	95.4%	106,066	29,293,174	95.7%
2018	30,465,047	29,346,327	96.3%	449,658	29,795,985	97.8%
2019	38,647,946	37,285,155	96.5%	1,219,858	38,505,013	99.6%
2020	38,959,783	37,246,147	95.6%	1,273,899	38,520,046	98.9%
2021	38,978,854	38,159,972	97.9%	942,625	39,102,597	100.3%
2022	39,096,987	38,080,168	97.4%	723,028	38,803,196	99.2%
2023	39,367,590	38,289,614	97.3%		38,289,614	97.3%

Note:

Prior to 2020, incorrect information was being used to calculate the Collections in Subsequent Years, corrections have been made to these numbers

The Collections in Subsequent Years includes penalty collected.

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 10

Ratios of Outstanding Debt By Type

<b>Fiscal Year</b>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income</b>	<b>Per Capita</b>
	<b>General Obligation Bonds</b>	<b>Facility Purchases &amp; Leases</b>	<b>Facility Purchases &amp; Leases</b>			
2014	92,923,268	1,855,031	691,887	95,470,186	1.85%	809
2015	103,141,746	1,427,208	490,635	105,059,589	1.97%	890
2016	98,341,716	1,002,341	395,189	99,739,246	1.77%	845
2017	96,708,953	3,756,786	499,495	100,965,234	1.75%	855
2018	97,127,878	4,003,545	704,351	101,835,774	1.68%	863
2019	92,812,488	3,009,918	436,137	96,258,543	1.51%	816
2020	109,113,518	2,681,322	160,110	111,954,950	1.60%	890
2021	103,969,654	1,649,058	293,967	105,912,679	1.42%	842
2022	104,198,133	4,864,087	272,799	109,335,019	1.39%	869
2023	99,399,529	6,053,617	889,318	106,342,464	1.34%	845

**Ratios of General Bonded Debt Outstanding  
Last Ten Years**

<b><u>Fiscal Year</u></b>	<b><u>General Obligation Bonds</u></b>	<b><u>Percentage of Estimated Actual Taxable Value of Property</u></b>	<b><u>Per Capita</u></b>
2014	92,923,268	1.80%	787
2015	103,141,746	1.91%	874
2016	98,341,716	1.86%	833
2017	96,708,953	1.85%	819
2018	97,127,878	1.83%	823
2019	92,812,488	1.75%	786
2020	109,113,518	2.04%	867
2021	103,969,654	1.94%	826
2022	104,198,133	1.94%	828
2023	99,399,529	1.83%	790



**Direct and Overlapping Governmental Activities Debt  
As of December 31, 2023**

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
Allentown School District	\$ 182,950,425	100.0%	\$ 182,950,425
Lehigh County General Obligation Bonds	116,924,690	19.0%	<u>22,250,769</u>
Subtotal, overlapping debt			205,201,194
City of Allentown Direct Debt			<u>105,453,146</u>
Total direct and overlapping debt			<u><u>\$ 310,654,340</u></u>

Notes:

Overlapping debt is calculated by using Allentown's percentage of Lehigh County's Total Assessments. This percentage is used to determine Allentown's percent of the debt. The debt for Allentown School District is included at 100%.

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 13

Legal Debt Margin Information  
Last Ten Years

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Debt limit	\$ 210,682,228	\$ 219,141,997	\$ 226,325,594	\$ 241,969,130	\$ 267,454,815	\$ 295,207,324	\$ 296,249,113	302,951,654	\$ 310,839,935	\$ 347,444,437
Total net debt applicable to limit	<u>68,331,922</u>	<u>83,859,877</u>	<u>81,837,886</u>	<u>82,992,950</u>	<u>83,778,507</u>	<u>79,327,274</u>	<u>87,385,404</u>	<u>83,512,162</u>	<u>79,426,263</u>	<u>75,953,281</u>
Legal debt margin	<u>\$ 142,350,306</u>	<u>\$ 135,282,120</u>	<u>\$ 144,487,708</u>	<u>\$ 158,976,180</u>	<u>\$ 183,676,308</u>	<u>\$ 215,880,050</u>	<u>\$ 208,863,709</u>	<u>\$ 219,439,492</u>	<u>\$ 231,413,672</u>	<u>\$ 271,491,156</u>
Total net debt applicable to the limit as a percentage of debt limit	32.43%	38.27%	36.16%	34.30%	31.32%	26.87%	29.50%	27.57%	25.55%	21.86%

Legal Debt Margin Calculation for Fiscal year 2023

Borrowing base (1)	138,977,775
Percentage limitation	250%
Debt limit	347,444,437
Debt applicable to limit:	
General obligation debt	85,808,281
Less: Amount set aside for pension funding liability	<u>(9,855,000)</u>
	<u>75,953,281</u>
	<u>\$ 271,491,156</u>

Notes:

(1) The Commonwealth of Pennsylvania has enacted the "Local Government Unit Debt Act" which limits debt to revenues. Briefly, revenues of the last three years are adjusted for various nonrecurring and excludable items. The average of the adjusted revenues for the respective years is then the borrowing base. Certain percentages are applied to the borrowing base to determine the debt limitations.

Adjustments were made to the Debt Limit for years 2018 & 2019. The incorrect percentage had been used for those years.

Years 2018-2020 have been adjusted to properly present the legal debt margin.

**Demographic and Economic Statistics  
Last Ten Years**

<b>Fiscal Year</b>	<b>Population (1)</b>	<b>Personal Income</b>	<b>Per Capita Personal Income (2)</b>	<b>School Enrollment (3)</b>	<b>Unemployment Rate (4)</b>
2014	118,032	5,171,808,144	43,817	19,974	4.8%
2015	118,032	5,334,220,176	45,193	20,287	3.9%
2016	118,032	5,638,388,640	47,770	20,804	4.6%
2017	118,032	5,766,807,456	48,858	20,939	4.3%
2018	118,032	6,075,579,168	51,474	21,813	3.9%
2019	118,032	6,387,891,840	54,120	20,725	4.5%
2020	125,845	7,006,420,375	55,675	21,277	6.6%
2021	125,845	7,449,143,085	59,193	21,216	4.3%
2022	125,845	7,880,162,210	62,618	20,637	3.7%
2023	125,845	7,917,160,640	62,912	21,682	3.2%

## Source:

- (1) US Department of Commerce, Bureau of the Census
- (2) US Department of Commerce, Bureau of Economic Analysis
- (3) Allentown School District, starting 2014, also includes Charter School Enrollment
- (4) US Department of Labor, Bureau of Labor Statistics

CITY OF ALLENTOWN, PENNSYLVANIA

TABLE 15

Principal Employers  
Current Year and Nine Years Ago

<u>Employer</u>	<u>2023</u>			<u>2014</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>
Lehigh Valley Hospital/Health Services	3,366	1	5.95%	1,849	5	2.68%
St Lukes Hospital/Health Care	2,725	2	4.82%			
Allentown School District	2,346	3	4.15%	2,642	1	3.83%
ADP Inc	1,759	4	3.11%			
Lehigh County & Institutions	1,560	5	2.76%	1,742	7	2.53%
City of Allentown	866	6	1.53%	1,117	9	1.62%
Comm of PA Allentown	728	7	1.29%			
Muhlenberg College	643	8	1.14%	2,127	2	3.08%
PPL Co.	605	9	1.07%	2,083	4	3.02%
Good Shepherd Rehabilitation Network	529	10	0.94%	963	10	1.40%
Allied Personnel Services			0.00%	1,831	6	2.65%
Sacred Heart Hospital/Health Care			0.00%	1,416	8	2.05%
South East Personnel Leasing			0.00%	2,085	3	3.02%
	<u>15,127</u>		<u>26.76%</u>	<u>17,855</u>		<u>25.88%</u>

Source:  
Berkheimer Associates

Note:  
Starting 2012, a New Pennsylvania Law, Act 32, allows employers to report Local Earned Income Tax to any Tax Collection District. As a result, accurate numbers can no longer be obtained.

In 2018, St. Luke's Hospital and Sacred Heart Hospital combined to form one entity.

**Full-Time Equivalent Employees By Function  
Last Ten Years**

<b>Function</b>	<b><u>2014</u></b>	<b><u>2015</u></b>	<b><u>2016</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2019</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>
General Government	96	97	95	88	93	106	117	139	136	109
Public Safety										
Police										
Officers	216	222	222	222	222	222	222	217	214	213
Civilians	27	28	27	22	22	22	22	19	20	21
E-911	33	33	33	31	30	-	-	-	-	-
Fire										
Firefighters and officers	125	125	125	126	126	125	129	125	128	124
Civilians	1	1	1	1	1	2	2	2	3	3
EMS	32	32	34	34	34	34	38	40	47	44
Highways and Streets (1)	82	80	79	83	63	62	58	48	40	79
Sanitation/Recycling	36	38	38	41	42	43	42	32	22	38
Building Maintenance	15	15	15	15	15	15	15	17	20	17
Building Standards & Safety	33	31	31	34	38	41	41	39	38	48
Culture and Recreation	56	55	56	56	56	58	57	55	55	58
Golf	6	6	6	5	5	5	4	5	18	5
Health	32	35	35	35	36	36	36	30	41	43
Stormwater	-	-	-	-	26	26	26	28	28	35
<b>Total</b>	<b>790</b>	<b>798</b>	<b>797</b>	<b>793</b>	<b>809</b>	<b>797</b>	<b>809</b>	<b>796</b>	<b>810</b>	<b>837</b>

Notes:

The City set up of the Stormwater fund in 2018.

As of January 1, 2019, the 911 responsibility was transferred to Lehigh County. The City 911 employees became County employees.

(1) The City garage was returned to the City at the end of 2022, increasing the number of employees in 2023.

**CITY OF ALLENTOWN, PENNSYLVANIA**

**Operating Indicators By Function  
Last Ten Years**

TABLE 17

<b>Function</b>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>Police</b>										
Law violations	13,022	11,269	11,742	11,839	10,406	10,068	9,553	9,071	9,433	8,749
Traffic violations (2)	11,225	8,258	8,500	9,000	4,768	2,403	2,795	3,609	2,830	2,320
<b>Fire</b>										
Number of calls answered	11,606	12,036	11,497	10,445	9,930	10,982	11,809	13,293	14,680	14,212
Inspections and investigations	901	1,364	954	862	836	940	851	857	879	664
<b>Highways and Streets</b>										
Street reconstruction (miles)	2	0	0	1	0	0	-	0	1	-
Overlays (miles)	3	4	3	2	1	2	2	4	8	7
Potholes repaired	10,923	14,186	7,223	11,286	18,971	9,566	9,009	9,550	9,625	9,892
<b>Sanitation</b>										
Refuse collected (tons/year)	37,355	35,511	35,780	40,536	39,461	39,860	42,596	44,644	40,879	40,005
Recyclables collected (tons/year)	9,735	10,510	10,730	12,177	10,277	12,532	13,265	10,618	12,076	13,468
Sweep tickets issued	4,809	6,877	5,719	5,317	8,025	9,706	6,100	8,378	11,272	8,982
Animal related complaints	1,378	1,482	1,556	1,706	1,638	1,680	1,086	662	535	695
<b>Health</b>										
Home hazard surveys (4)	443	215	173	37	24	19	6	7	53	178
Food service inspections	1,615	1,853	1,693	1,675	1,703	1,875	920	1,397	1,385	1,308
Number of home visits	393	284	437	379	336	295	281	211	348	488
Total lead screenings/Healthy home visits	-	17	5	240	207	219	71	72	42	65
Persons tested & counseled for HIV infection	2,036	2,077	2,032	2,071	2,009	2,085	661	682	1,049	1,181
<b>Recreation</b>										
Pavilion permits	648	629	503	703	678	373	246	592	462	457
Swimming pool season passes (5)	263	294	256	355	1,019	112	-	273	338	370
Swimming pool patrons (non season pass) (5)	31,509	33,081	25,458	32,449	37,488	45,383	-	26,872	36,018	46,014
Number of golf patrons (1)	64,396	64,956	61,500	59,500	50,000	66,053	73,123	95,038	83,600	95,789
Number of golf days of service	251	266	270	256	247	250	208	262	231	299
<b>E-911 (3)</b>										
Number of calls:										
Police	123,840	119,647	110,260	113,749	98,063	-	-	-	-	-
EMS	14,583	15,542	15,595	15,531	15,814	-	-	-	-	-
Fire	11,607	12,036	11,497	10,452	9,930	-	-	-	-	-
Other	8,630	9,455	11,497	11,397	10,366	-	-	-	-	-

Source:  
Various City departments.

- Notes:
- (1) Starting 2014 number includes golf course and driving range patrons.
  - (2) 2015 number changed to actual, originally used estimate, 2016 is also estimated
  - (3) As of January 1, 2019, the 911 responsibility was transferred to Lehigh County.
  - (4) The 2014 amount included 207 Home Healthy Visits in error.
  - (5) Due to COVID-19, the swimming pools were not open in 2020.

**Capital Asset Statistics By Function  
Last Ten Years**

<b>Function</b>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>Public Safety</b>										
Police:										
Stations	2	2	2	2	2	2	2	2	2	2
Police officers	208	211	218	210	208	210	213	217	214	211
Patrol units	114	107	108	124	120	123	120	119	127	121
Fire:										
Stations	6	6	6	6	6	6	6	6	6	6
Fire fighters	120	118	122	121	121	123	120	120	131	131
<b>Sanitation</b>										
Collection trucks	4	3	3	5	3	5	5	4	4	4
<b>Highways and Streets</b>										
Streets (miles)	427.5	427.5	427.5	433.9	433.9	433.9	433.9	433.9	434.9	434.9
Streetlights	8,106	8,136	8,461	8,461	8,476	8,622	8,622	8,622	8,677	8,677
Traffic signals (1)	195	198	196	196	196	196	196	196	197	197
<b>Recreation</b>										
Parks acreage	2,022	2,022	2,022	2,022	2,022	2,022	2,022	2,022	2,022	2,022
Parks (2)	32	45	45	45	45	45	45	45	45	45
Swimming pools (3)	4	4	4	4	4	4	4	4	4	4
Playgrounds	19	19	21	21	21	21	21	21	21	21
<b>Water</b>										
Water mains (miles)	310	310	310	310	310	310	310	310	310	325
Fire hydrants	1,817	1,817	1,817	1,817	1,817	1,817	1,817	1,817	1,817	1,843
Maximum daily capacity (millions of gallons)	35	35	35	35	35	35	35	35	35	35
<b>Sewer</b>										
Sanitary sewers (miles)	283	283	283	283	283	283	283	283	283	283
Storm sewers (miles)	165	165	165	165	165	165	165	165	165	160
Maximum daily treatment capacity (millions of gallons)	40	40	40	40	40	40	40	40	40	40
<b>Golf</b>										
Number of courses	1	1	1	1	1	1	1	1	1	1

Source:  
Various city departments.

**Notes:**

- (1) Prior to 2014 the number included any type of traffic signals, starting 2014, the number only includes traffic light signals.  
(2) Starting 2015, the number also includes pocket parks.  
(3) In 2021 and 2022, only two of the pools were operational, all other years three pools were operational.

**City of Allentown**

Independent Auditor's Report  
in Accordance with  
*Government Auditing Standards*

Year Ended December 31, 2023



**Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

**The Honorable Matt Tuerk, Mayor and Honorable Members of City Council  
City of Allentown, Pennsylvania**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Allentown, Pennsylvania (City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements, and have issued our report thereon dated October 16, 2024.

The financial statements of the Allentown Parking Authority were not audited in accordance with *Government Auditing Standards* and, accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Allentown Parking Authority. The financial statements of the Redevelopment Authority of the City of Allentown, a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, we do not express an opinion on the effectiveness of the City’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a material weakness.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### The City's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Maher Duessel*

Harrisburg, Pennsylvania  
October 16, 2024

# CITY OF ALLENTOWN

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

YEAR ENDED DECEMBER 31, 2023

- I. Findings related to the financial statements which are required to be reported in accordance with GAGAS.

### **Finding 2023-001 Financial Reporting**

*Condition:* The City did not have sufficient controls in place to ensure the grant revenues and receivables were properly stated as of December 31, 2023. During the audit process, a material adjustment was proposed by the auditors in order that the financial statements could be prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). An audit adjustment of \$344,921 was proposed related to the City's Solid Waste Fund. Management reviews and accepts the financial statements prior to final issuance. Proposed audit adjustments are approved with the review of the financial statements.

*Criteria:* Auditing standards place emphasis on an entity's ability to have the internal controls over financial reporting in place to fully prepare its own external financial statements, including the posting of all adjustments necessary to present financial statements in accordance with GAAP and evaluating the need for all necessary financial statement disclosures. Reliance on auditors to ensure comprehensive financial reporting is an internal control deficiency.

*Cause:* The City's internal control structure did not facilitate the reporting of GAAP basis financial statements.

*Effect:* The City overstated revenue and receivable for the Solid Waste Fund by \$344,921 for the year ended December 31, 2023 due to reporting revenue for which a formal signed grant agreement was not in place as of December 31, 2023. Material adjustments were required to be recorded for the financial statements to be prepared in accordance with GAAP.

*Recommendation:* We recommend that the City implement procedures for adequate review of financial information to ensure that receivables and grant revenue are properly stated and ensure that the financial statements are prepared in accordance with GAAP.

*Management's Response:* Management agrees with the finding. See Corrective Action Plan.

# CITY OF ALLENTOWN

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

YEAR ENDED DECEMBER 31, 2023

- II. Findings related to the financial statements which are required to be reported in accordance with GAGAS.

### **Finding 2022-001 Financial Reporting – Capital Fund**

*Condition:* The City did not have sufficient controls in place to ensure the grant revenues in the Capital Fund were properly stated as of December 31, 2022. During the audit process, material adjustments were proposed by the auditors in order that the financial statements could be prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). Audit adjustments of \$3,666,000 were proposed related to the City's Capital Fund. Management reviews and accepts the financial statements prior to final issuance. Proposed audit adjustments are approved with the review of the financial statements.

*Recommendation:* We recommend that the City implement procedures for adequate review of financial information to ensure that only revenue that is considered measurable and available is reported in the governmental funds.

*Current Status:* The City implemented procedures to ensure proper recording of transactions in the Capital Fund.

### **Finding 2022-002 Financial Reporting – Community Development Block Grant Fund**

*Condition:* The City did not have sufficient controls in place to ensure the proceeds from debt issuance, grants receivable, grant revenue, accounts payable, due to the General Fund, and expenses in the Community Development Block Grant Fund (CDBG) were properly stated as of December 31, 2022. During the audit process, material adjustments were proposed by the auditors in order that the financial statements could be prepared in accordance with GAAP. Audit adjustments of approximately \$4 million were proposed related to the City's CDBG Fund. Management reviews and accepts the financial statements prior to final issuance. Proposed audit adjustments are approved with the review of the financial statements.

*Recommendation:* We recommend that the City implement procedures for adequate review of financial information to ensure that all draws on loans are properly recorded when received, that year-end journal entries are properly recorded, and that amounts payable to the General Fund are reconciled to transactional activity.

*Current Status:* Corrective action has been implemented. The City implemented policies and procedures for review of financial information to ensure all loans are properly recorded and

# **CITY OF ALLENTOWN**

## **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

**YEAR ENDED DECEMBER 31, 2023**

accounts are reconciled. The Grant Accountant completes the reconciliation to ensure that transactions are recorded in the appropriate account.