

Discussion Materials

City of Allentown

Presented by

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Cash-Flow Update

Cash flow projection assumptions*

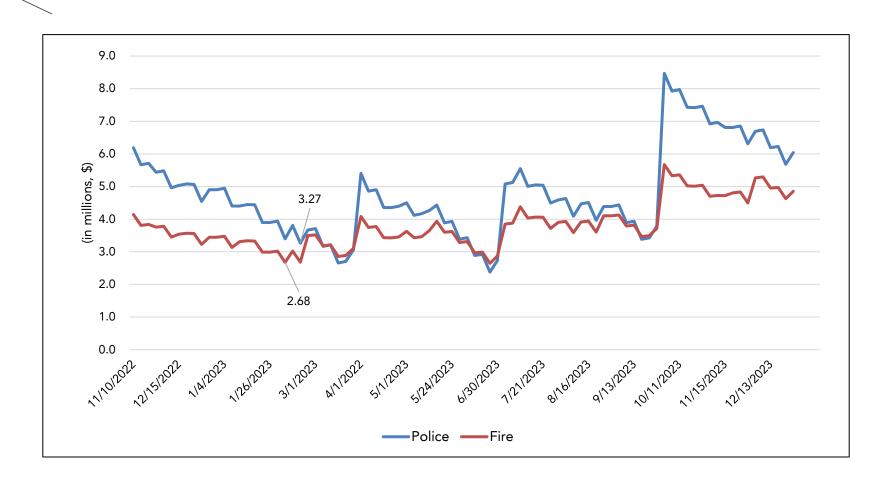
- Bi-weekly withdrawals
 - Police: \$521,538 in 2022 and \$544,615 in 2023
 - Fire: \$333,462 in 2022 and \$340,769 in 2023
 - Officers & Employees: \$56,538 in 2022 and \$55,385 in 2023
- Bi-weekly contributions
 - Police: \$43,462 in 2022 and \$45,769 in 2023
 - Fire: \$27,308 in 2022 and \$28,462 in 2023
 - Officers & Employees: \$0 in 2022 and \$0 in 2023
- Projected MMO payments**:
 - Police: \$9.37M in 2023
 - Fire: \$3.91M in 2023
 - Officers & Employees: \$230,000 in 2023
- Bond maturities
- Fees are deducted

^{**}Like past years, assumes deposits are made in April and July, while Q3 and Q4 MMOs are deposited together in October.



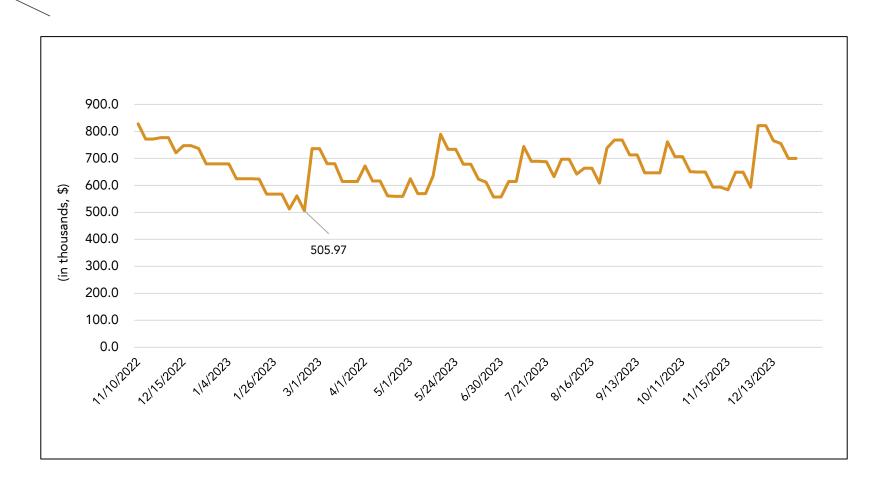
^{*}Employee contribution, benefit payment and MMO estimates provided by Cheiron.

Police & Fire: cash projections





Officers & Employees: cash projections





Current yields

- 1. Money Market yield: 3.41%
- 2. Core fixed income current yield: 4.73%

Treasury Yield Curve

| | 6 Mo. | 1 Yr. | 2 Yr. | 3 Yr. |
|----------|-------|-------|-------|-------|
| 05/12/22 | 1.44 | 1.96 | 2.56 | 2.73 |
| 08/11/22 | 3.08 | 3.25 | 3.23 | 3.16 |
| 11/10/22 | 4.52 | 4.59 | 4.34 | 4.17 |





Police projections¹

| Year | Benefit Payments | Expenses | Employee Contributions | ММО | Net Cash Flow | Bond Maturities |
|------|---------------------|----------|---------------------------|-----------|------------------|--------------------|
| 2022 | 13,560,000 | 110,000 | 1,130,000 | 9,320,000 | (3,220,000) | 322,000 |
| 2023 | 14,160,000 | 110,000 | 1,190,000 | 9,370,000 | (3,710,000) | 3,380,000 |
| 2024 | 14,850,000 | 120,000 | 1,240,000 | 8,690,000 | (5,040,000) | 5,062,000 |
| 2025 | 15,520,000 | 120,000 | 1,290,000 | 8,830,000 | (5,520,000) | - |
| 2026 | 16,100,000 | 130,000 | 1,350,000 | 7,830,000 | (7,050,000) | - |

¹Provided by Cheiron.



Police rebalancing proposal

| | TICKER | TOTAL ASSETS | ALLOCATIONS | REBALANCING | TOTAL ASSETS | ALLOCATIONS | TARGET |
|--|--------|--------------|-------------|-------------|--------------|-------------|--------|
| Police Pension Plan | | 200,534,249 | 100.0% | 0 | 200,534,249 | 100.0% | 100.0% |
| U.S. Equity | | | | | | | |
| Vanguard Equity Income Fund Admiral | VEIRX | 12,473,285 | 6.2% | 0 | 12,473,285 | 6.2% | 6.0% |
| Vanguard Mid Cap Index | VMCIX | 5,830,586 | 2.9% | 0 | 5,830,586 | 2.9% | 3.0% |
| Vanguard Total Stock Market Index | VITSX | 54,168,409 | 27.0% | 0 | 54,168,409 | 27.0% | 44.00/ |
| Vanguard Total Stock Market Index ETF | VTI | 23,922,631 | 11.9% | 0 | 23,922,631 | 11.9% | 41.0% |
| Total U.S. Equity | | 96,394,911 | 48.1% | 0 | 96,394,911 | 48.1% | 50.0% |
| Global Equity | | | | | | | |
| Dodge & Cox Global | DODWX | 8,577,943 | 4.3% | 0 | 8,577,943 | 4.3% | 4.0% |
| Total Global Equity | | 8,577,943 | 4.3% | 0 | 8,577,943 | 4.3% | 4.0% |
| Non-U.S. Equity | | | | | | | |
| American Funds Int'l Growth & Income | RIGGX | 10,984,626 | 5.5% | 0 | 10,984,626 | 5.5% | 6.0% |
| MFS Int'l Intrinsic Value Equity | MINJX | 11,171,174 | 5.6% | 0 | 11,171,174 | 5.6% | 6.0% |
| Total Non-U.S. Equity | | 22,155,800 | 11.0% | 0 | 22,155,800 | 11.0% | 12.0% |
| Real Estate | | | | | | | |
| Morgan Stanley PRIME Property Fund (as of 9/30/22) | - | 27,350,243 | 13.6% | 0 | 27,350,243 | 13.6% | 10.0% |
| Total Real Estate | | 27,350,243 | 13.6% | 0 | 27,350,243 | 13.6% | 10.0% |
| U.S. Fixed Income | | | | | | | |
| Vanguard Total Bond Market Index Inst | VBTIX | 25,598,936 | 12.8% | 0 | 25,598,936 | 12.8% | 14.0% |
| Baird Core Plus Bond Fund | BCOIX | 5,782,463 | 2.9% | 0 | 5,782,463 | 2.9% | 3.0% |
| BB&T Inst'l Investment Advisers - Short-Term Bonds | - | 8,484,964 | 4.2% | 2,000,000 | 10,484,964 | 5.2% | 6.0% |
| Total U.S. Fixed Income | | 39,866,363 | 19.9% | 2,000,000 | 41,866,363 | 20.9% | 23.0% |
| Cash & Equivalents | | | | | | | |
| Federated Govt. Obligations MM Fund | GOIXX | 6,188,989 | 3.1% | (2,000,000) | 4,188,989 | 2.1% | 1.0% |
| Total Cash & Equivalents | | 6,188,989 | 3.1% | (2,000,000) | 4,188,989 | 2.1% | 1.0% |

Market Values as of November 10, 2022.

| | Pre-Rebalancing | g Allocations | |
|-----------------|-----------------|---------------|------------|
| | Portfolio | Target | Difference |
| U.S. Equity | 50.42% | 52.0% | -1.58% |
| Non-U.S. Equity | 12.97% | 14.0% | -1.03% |
| Real Estate | 13.64% | 10.0% | 3.64% |
| Fixed Income | 19.88% | 23.0% | -3.12% |
| Cash | 3.09% | 1.0% | 2.09% |
| Total | 100.00% | 100.0% | - |

| | Post-Rebalancing A | llocations | |
|-----------------|--------------------|------------|------------|
| | Portfolio | Target | Difference |
| U.S. Equity | 50.42% | 52.0% | -1.58% |
| Non-U.S. Equity | 12.97% | 14.0% | -1.03% |
| Real Estate | 13.64% | 10.0% | 3.64% |
| Fixed Income | 20.88% | 23.0% | -2.12% |
| Cash | 2.09% | 1.0% | 1.09% |
| Total | 100.00% | 100.0% | - |



Fire projections¹

| Year | Benefit Payments | Expenses | Employee Contributions | ММО | Net Cash Flow | Bond Maturities |
|------|---------------------|----------|---------------------------|-----------|------------------|--------------------|
| 2022 | 8,670,000 | 80,000 | 710,000 | 3,840,000 | (4,200,000) | 342,000 |
| 2023 | 8,860,000 | 90,000 | 740,000 | 3,910,000 | (4,300,000) | 4,798,000 |
| 2024 | 9,090,000 | 90,000 | 770,000 | 2,950,000 | (5,460,000) | 4,937,000 |
| 2025 | 9,360,000 | 90,000 | 810,000 | 3,020,000 | (5,620,000) | - |
| 2026 | 9,670,000 | 90,000 | 840,000 | 2,120,000 | (6,800,000) | - |

¹Provided by Cheiron.



Fire rebalancing proposal

| | TICKER | TOTAL ASSETS | ALLOCATIONS | REBALANCING | TOTAL ASSETS | <u>ALLOCATIONS</u> | TARGET |
|--|--------|--------------|--------------------|-------------|--------------|--------------------|--------|
| Firemen Pension Plan | | 124,501,286 | 100.0% | 0 | 124,501,286 | 100.0% | 100.0% |
| U.S. Equity | | | | | | | |
| Vanguard Equity Income Fund Admiral | VEIRX | 7,833,417 | 6.3% | 0 | 7,833,417 | 6.3% | 6.0% |
| Vanguard Mid Cap Index | VMCIX | 3,699,729 | 3.0% | 0 | 3,699,729 | 3.0% | 3.0% |
| Vanguard Total Stock Market Index | VITSX | 33,874,614 | 27.2% | 0 | 33,874,614 | 27.2% | 41.0% |
| Vanguard Total Stock Market Index ETF | VTI | 14,290,451 | 11.5% | 0 | 14,290,451 | 11.5% | 41.0% |
| Total U.S. Equity | | 59,698,211 | 47.9% | 0 | 59,698,211 | 47.9% | 50.0% |
| Global Equity | | | | | | | |
| Dodge & Cox Global | DODWX | 5,462,891 | 4.4% | 0 | 5,462,891 | 4.4% | 4.0% |
| Total Global Equity | | 5,462,891 | 4.4% | 0 | 5,462,891 | 4.4% | 4.0% |
| Non-U.S. Equity | | | | | | | |
| American Funds Int'l Growth & Income | RIGGX | 6,962,025 | 5.6% | 0 | 6,962,025 | 5.6% | 6.0% |
| MFS Int'l Intrinsic Value Equity | MINJX | 7,184,325 | 5.8% | 0 | 7,184,325 | 5.8% | 6.0% |
| Total Non-U.S. Equity | | 14,146,350 | 11.4% | 0 | 14,146,350 | 11.4% | 12.0% |
| Real Estate | | | | | | | |
| Morgan Stanley PRIME Property Fund (as of 9/30/22) | - | 17,188,791 | 13.8% | 0 | 17,188,791 | 13.8% | 10.0% |
| Total Real Estate | | 17,188,791 | 13.8% | 0 | 17,188,791 | 13.8% | 10.0% |
| U.S. Fixed Income | | | | | | | |
| Vanguard Total Bond Market Index Inst | VBTIX | 10,437,546 | 8.4% | 0 | 10,437,546 | 8.4% | 9.0% |
| Baird Core Plus Bond Fund | BCOIX | 3,619,393 | 2.9% | 0 | 3,619,393 | 2.9% | 3.0% |
| BB&T Inst'l Investment Advisers - Short-Term Bonds | - | 9,803,738 | 7.9% | 1,500,000 | 11,303,738 | 9.1% | 11.0% |
| Total U.S. Fixed Income | | 23,860,677 | 19.2% | 1,500,000 | 25,360,677 | 20.4% | 23.0% |
| Cash & Equivalents | | · | | | | | |
| Federated Govt. Obligations MM Fund | GOIXX | 4,144,367 | 3.3% | (1,500,000) | 2,644,367 | 2.1% | 1.0% |
| Total Cash & Equivalents | | 4,144,367 | 3.3% | (1,500,000) | 2,644,367 | 2.1% | 1.0% |

-1.64% -0.66% 3.81% -3.83% 2.33%

Market Values as of November 10, 2022.

| | Pre-Rebalancin | g Allocations |
|-----------------|----------------|---------------|
| | Portfolio | Target |
| U.S. Equity | 50.36% | 52.0% |
| Non-U.S. Equity | 13.34% | 14.0% |
| Real Estate | 13.81% | 10.0% |
| Fixed Income | 19.17% | 23.0% |
| Cash | 3.33% | 1.0% |
| Total | 100.00% | 100.0% |

| | Post-Rebalancing Allocations | | | | |
|-----------------|------------------------------|--------|------------|--|--|
| | Portfolio | Target | Difference | | |
| U.S. Equity | 50.36% | 52.0% | -1.64% | | |
| Non-U.S. Equity | 13.34% | 14.0% | -0.66% | | |
| Real Estate | 13.81% | 10.0% | 3.81% | | |
| Fixed Income | 20.37% | 23.0% | -2.63% | | |
| Cash | 2.12% | 1.0% | 1.12% | | |
| Total | 100.00% | 100.0% | - | | |



O&E Projections¹

| Year | Benefit Payments | Expenses | Employee Contributions | ММО | Net Cash Flow | Bond Maturities |
|------|---------------------|----------|---------------------------|---------|------------------|--------------------|
| 2022 | 1,470,000 | 60,000 | 0 | 230,000 | (1,300,000) | 89,000 |
| 2023 | 1,440,000 | 60,000 | 0 | 230,000 | (1,270,000) | 1,279,000 |
| 2024 | 1,320,000 | 50,000 | 0 | 190,000 | (1,180,000) | 1,232,000 |
| 2025 | 1,220,000 | 50,000 | 0 | 180,000 | (1,090,000) | 861,000 |
| 2026 | 1,110,000 | 40,000 | 0 | 110,000 | (1,040,000) | - |

¹Provided by Cheiron.



O&E rebalancing proposal

| | TICKER | TOTAL ASSETS | ALLOCATIONS | REBALANCING | TOTAL ASSETS | ALLOCATIONS | TARGET |
|--|--------|--------------|-------------|-------------|--------------|-------------|--------|
| Officers & Employee Pension Plan | | 7,767,337 | 100.0% | 0 | 7,767,337 | 100.0% | 100.0% |
| U.S. Equity | | | | | | | |
| Vanguard Equity Income Fund Admiral | VEIRX | 336,831 | 4.3% | (25,000) | 311,831 | 4.0% | 4.0% |
| Vanguard Mid Cap Index | VMCIX | 155,043 | 2.0% | 0 | 155,043 | 2.0% | 2.0% |
| Vanguard Total Stock Market Index | VITSX | 2,116,342 | 27.2% | 0 | 2,116,342 | 27.2% | 27.5% |
| Total U.S. Equity | | 2,608,216 | 33.6% | (25,000) | 2,583,216 | 33.3% | 33.5% |
| Global Equity | | | | | | | |
| Dodge & Cox Global | DODWX | 245,903 | 3.2% | 0 | 245,903 | 3.2% | 3.0% |
| Total Global Equity | | 245,903 | 3.2% | 0 | 245,903 | 3.2% | 3.0% |
| Non-U.S. Equity | | | | | | | |
| American Funds Int'l Growth & Income | RIGGX | 374,525 | 4.8% | 0 | 374,525 | 4.8% | 5.0% |
| MFS Int'l Intrinsic Value Equity | MINJX | 380,395 | 4.9% | (15,000) | 365,395 | 4.7% | 4.5% |
| Total Non-U.S. Equity | | 754,920 | 9.7% | (15,000) | 739,920 | 9.5% | 9.5% |
| U.S. Fixed Income | | | | | | | |
| BB&T Inst'l Investment Advisers - Short-Term Bonds | - | 3,330,295 | 42.9% | 340,000 | 3,670,295 | 47.3% | 52.0% |
| Total U.S. Fixed Income | | 3,330,295 | 42.9% | 340,000 | 3,670,295 | 47.3% | 52.0% |
| Cash & Equivalents | | | | | | | |
| Federated Govt. Obligations MM Fund | GOIXX | 828,004 | 10.7% | (300,000) | 528,004 | 6.8% | 2.0% |
| Total Cash & Equivalents | | 828,004 | 10.7% | (300,000) | 528,004 | 6.8% | 2.0% |

Market Values as of November 10, 2022.

| | Pre-Rebalancing Allocations | | | | |
|-----------------|-----------------------------|--------|------------|--|--|
| | Portfolio | Target | Difference | | |
| U.S. Equity | 35.32% | 35.0% | 0.32% | | |
| Non-U.S. Equity | 11.14% | 11.0% | 0.14% | | |
| Fixed Income | 42.88% | 52.0% | -9.12% | | |
| Cash | 10.66% | 2.0% | 8.66% | | |
| Total | 100.00% | 100.0% | - | | |

| | Post-Rebalancing Allocations | | | | |
|-----------------|------------------------------|--------|------------|--|--|
| | Portfolio | Target | Difference | | |
| U.S. Equity | 35.00% | 35.0% | 0.00% | | |
| Non-U.S. Equity | 10.95% | 11.0% | -0.05% | | |
| Fixed Income | 47.25% | 52.0% | -4.75% | | |
| Cash | 6.80% | 2.0% | 4.80% | | |
| Total | 100.00% | 100.0% | - | | |



U.S./Non-U.S. Equity Allocation

Background

- In August, we reviewed an Asset Allocation Study with a focus on the U.S. equity vs. non-U.S. equity split
 - Based on relative valuations, we believe non-U.S. equities are poised to outperform
 U.S. equities over the intermediate term (e.g., next ten years)
- Today, we'll review potential implementation

Asset allocation mixes

The following pages compare risk and return characteristics for the below asset allocation mixes

Portfolio Options

| Asset Class | Current | Option A | Option B | Option C |
|----------------------------------|---------|----------|----------|----------|
| Broad Fixed Income | 17.0% | 17.0% | 17.0% | 17.0% |
| Short Govt | 6.0% | 6.0% | 6.0% | 6.0% |
| 91 Day T-Bills | 1.0% | 1.0% | 1.0% | 1.0% |
| Total Fixed Income | 24.0% | 24.0% | 24.0% | 24.0% |
| Broad U.S. Equity (All Cap Core) | 52.0% | 50.0% | 48.0% | 46.0% |
| Total U.S. Equity | 52.0% | 50.0% | 48.0% | 46.0% |
| Developed Large-Cap | 11.5% | 13.0% | 14.5% | 16.0% |
| Emerging Market | 2.5% | 3.0% | 3.5% | 4.0% |
| Total Non-U.S. Equity | 14.0% | 16.0% | 18.0% | 20.0% |
| Real Estate - Core | 10.0% | 10.0% | 10.0% | 10.0% |
| Total Real Assets | 10.0% | 10.0% | 10.0% | 10.0% |

Source: Marquette Associates Asset Allocation Software – June 30, 2022.



Summary of portfolio characteristics

The base-case outlook is subdued relative to history, given low interest rates and overvaluation within equities

Summary of Portfolio Characteristics

| | Current | Option A | Option B | Option C |
|-----------------------------------|---------|----------|----------|----------|
| Avg. Annualized 10 Yr. Return | 6.27% | 6.30% | 6.33% | 6.36% |
| Avg. Annualized 10 Yr. Volatility | 10.60% | 10.64% | 10.68% | 10.72% |
| Avg. Return/Avg. Volatility | 0.59 | 0.59 | 0.59 | 0.59 |

Source: Marquette Associates Asset Allocation Software – June 30, 2022.



Distribution of returns

Our analysis shows the range of outcomes stays relatively the same, but the distribution shifts in the Funds' favor

Distribution of Average Annualized 10 Year Returns

| Percentile | Current | Option A | Option B | Option C |
|----------------|---------|----------|----------|----------|
| Average (Mean) | 6.3% | 6.3% | 6.3% | 6.4% |
| 5% | 0.3% | 0.4% | 0.5% | 0.5% |
| 25% | 4.0% | 4.0% | 4.0% | 4.1% |
| 50% | 6.5% | 6.5% | 6.5% | 6.5% |
| 75% | 8.7% | 8.8% | 8.8% | 8.8% |
| 95% | 11.8% | 11.9% | 12.0% | 12.1% |

Source: Marquette Associates Asset Allocation Software – June 30, 2022.



Manager Targets (P&F)

| Asset Class | <u>Manager</u> | <u>Current</u> | Option A | Option B | Option C |
|-------------------|-----------------------------------|----------------|----------|----------|----------|
| U.S. Broad Market | Vanguard Total Stock | 41.0% | 39.5% | 38.0% | 36.5% |
| U.S. Large Value | Vanguard Equity Income | 6.0% | 5.5% | 5.5% | 5.0% |
| U.S. Mid Cap | Vanguard Mid Cap Index | 3.0% | 3.0% | 2.5% | 2.5% |
| Global Value | Dodge & Cox | 4.0% | 4.0% | 4.0% | 4.0% |
| Non-U.S. Core | American Funds Int'l G&I | 6.0% | 5.0% | 5.0% | 5.0% |
| Non-U.S. Core | MFS International Intrinsic Value | 6.0% | 5.0% | 5.0% | 5.0% |
| Non-U.S. Core | New Int'l Equity Index | - | 4.0% | 6.0% | 8.0% |

Manager Targets (O&E)

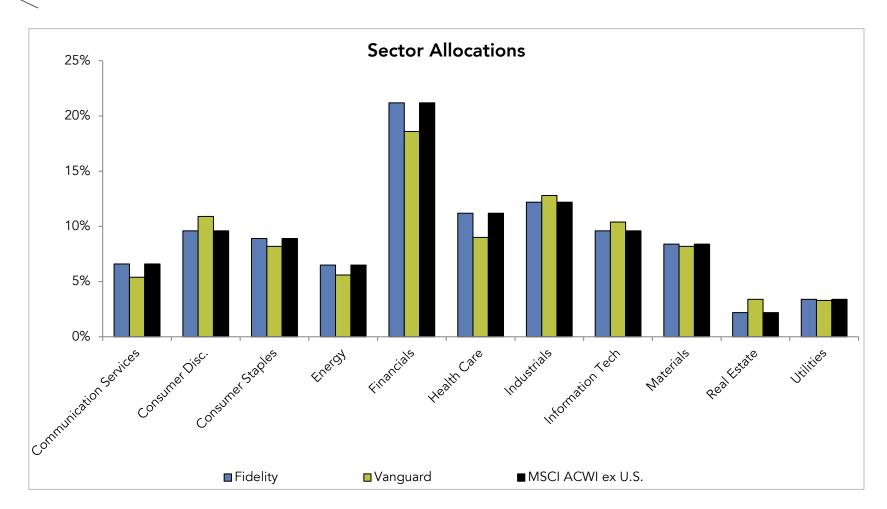
| Asset Class | <u>Manager</u> | <u>Current</u> | Option A | Option B | Option C |
|-------------------|-----------------------------------|----------------|----------|----------|----------|
| U.S. Broad Market | Vanguard Total Stock | 27.5% | 26.5% | 25.5% | 24.5% |
| U.S. Large Value | Vanguard Equity Income | 4.0% | 3.5% | 3.5% | 3.0% |
| U.S. Mid Cap | Vanguard Mid Cap Index | 2.0% | 2.0% | 1.5% | 1.5% |
| Global Value | Dodge & Cox | 3.0% | 3.0% | 3.0% | 3.0% |
| Non-U.S. Core | American Funds Int'l G&I | 5.0% | 4.5% | 4.5% | 4.5% |
| Non-U.S. Core | MFS International Intrinsic Value | 4.5% | 4.0% | 4.0% | 4.0% |
| Non-U.S. Core | New Int'l Equity Index | - | 3.5% | 5.0% | 6.5% |

Non-U.S. Equity index fund comparison

| | Fidelity Global ex U.S. Index Fund | Vanguard Total International Stock Index Fund |
|--------------------------------|---------------------------------------|---|
| Strategy Inception | 2011 | 2010 |
| Strategy Assets (\$B) | 7.2 | 308.5 |
| Ticker | FSGGX | VTSNX |
| Weighted Avg. Market Cap (\$B) | 69.3 | 60.1 |
| Expense Ratio | 0.055% | 0.08% |
| Benchmark | MSCI ACWI ex U.S. Index | FTSE Global All Cap ex US Index |



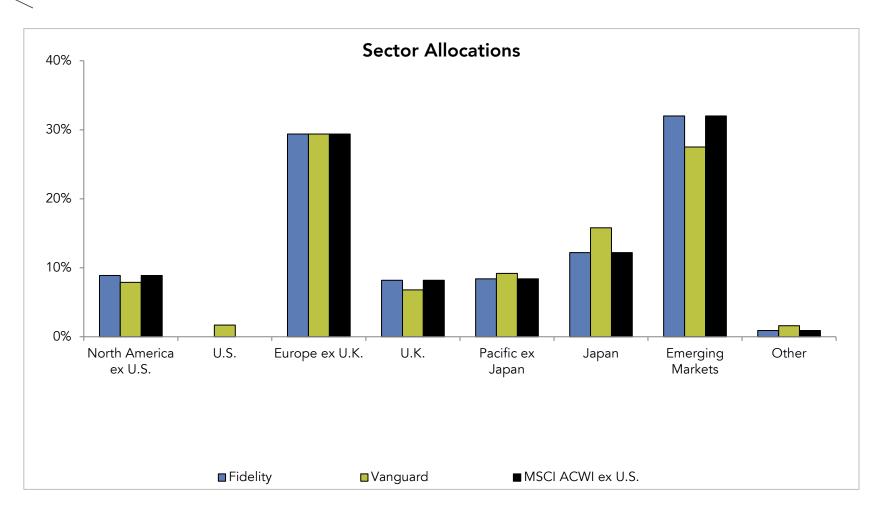
Sector comparison



Data are as of September 30, 2022



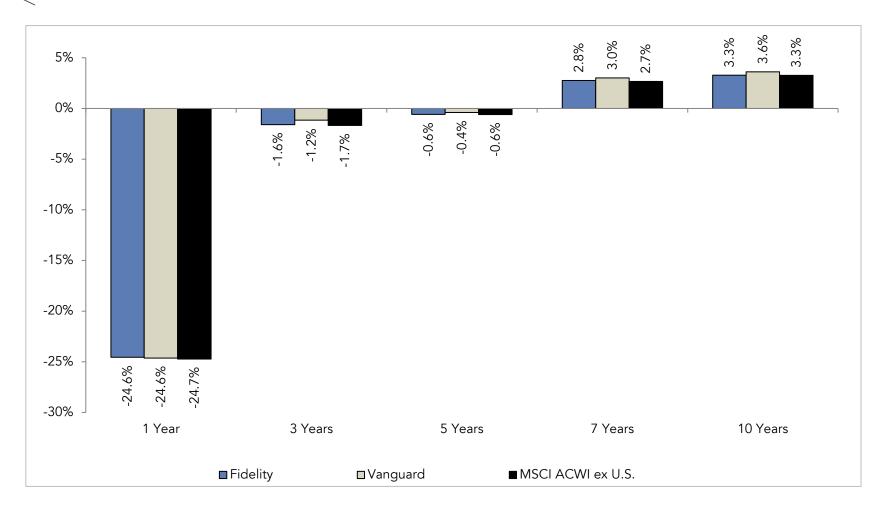
Regional comparison



Data are as of September 30, 2022



Performance



Data are as of October 31, 2022.



Next steps

- If the Board agrees to modify the long-term asset allocation of the Funds, we will prepare Investment Policy Statement Addendums for the February meeting
- As part of our normal recommendations, we will incorporate the necessary rebalancing to implement any approved changes

Core Real Estate Partial Redemptions

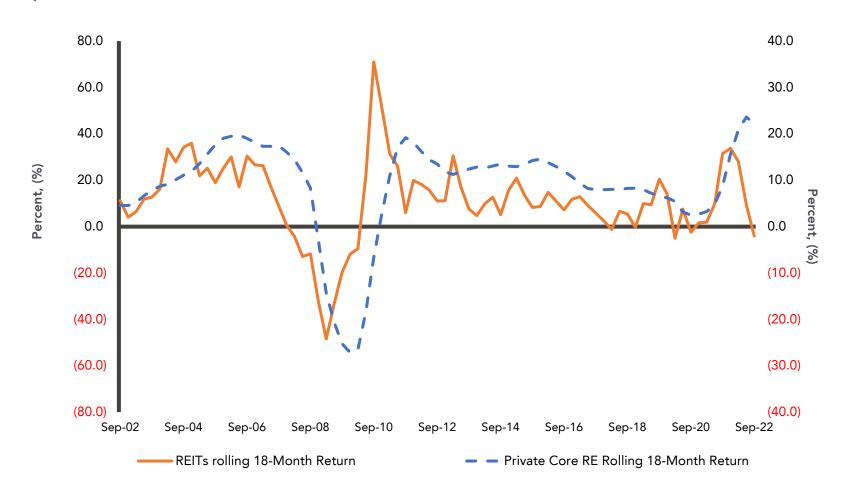
Current allocations

- Given capital markets performance in 2022, the Police and Fire Funds are approximately 3.6 and 3.8 percentage points overweight real estate, respectively
 - In dollars, this equates to an overweight of \$7.3M and \$4.75M, respectively

Partial redemptions

- We recommend submitting partial redemptions of \$7.3M and \$4.75M, respectively, for the Police and Fire from Morgan Stanley
- The outlook for Private Real Estate is cloudy
 - Transactions and financing have largely stalled given rising interest rates and economic uncertainty
 - Further, the private markets tend to follow performance of the listed REIT market with a lag, leaving a poor near-term outlook (see page 29)
- Funds would likely be returned over a period of several quarters, starting on 3/31/23
 - Can use for rebalancing, cash needs, or extending the bond ladder, as appropriate

REITs vs. Private Core Real Estate



Source: Markov Processes International.



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